Incidents and Crimes with a Hate Motivation Recorded by the Police in Northern Ireland

Update to 30 September 2019

Date of Publication: 28 November 2019

Frequency of Publication: Quarterly

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In 12 months from 1st October 2018 to 30th September 2019:

- There were 18 more racist incidents and 54 more racist crimes recorded when compared with the previous 12 months.

- There was an increase of 18 sectarian incidents when compared with the previous 12 months, while the number of crimes rose by 72. Despite this rise, the level of sectarian incidents and crimes during the latest 12 months are still among the lowest 12 month periods recorded since the start of the data series in 2005/06.

- Homophobic incidents fell by 20 and homophobic crimes fell by 6.

- Disability incidents increased from 99 to 102 and crimes increased from 45 to 64.

- Faith/religion incidents fell from 62 to 51 while crimes increased from 20 to 27.

- Transphobic incidents increased from 36 to 51 and crimes increased from 13 to 24.
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2. Levels of hate motivated incidents and crimes – overall summary

   Racist Motivation
   3. What is happening to levels of racist incidents and crimes over the longer term?
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We welcome comment and feedback on these statistics. If you would like to forward your views, receive notification of new publications or be kept informed of developments relating to PSNI statistics, please email your contact details using the email address provided on the cover page.
1. Things you need to know about this release

Coverage
This release is produced in accordance with the pillars and principles set out in the Code of Practice for Statistics.

The Police Service of Northern Ireland (PSNI) publishes figures on the levels and trends in police recorded incidents and crimes with a hate motivation. As these figures only relate to those hate motivated incidents reported to the police, they only provide an indication of the true extent of hate motivations. The statistics are collated and produced by statisticians seconded to the Police Service of Northern Ireland (PSNI) from the Northern Ireland Statistics and Research Agency (NISRA). Collation of this data started in 2004/05.

This release presents statistics relating to hate motivated incidents and crimes recorded by the police to 30 September 2019. Figures were compiled on 22 November 2019. Changes can be expected to in-year figures each time they are published, as all records from 1st April 2019 are subject to ongoing validation and quality assurance processes until publication in May 2020.

All tables and charts in the bulletin, along with supplementary data, are available from the PSNI website in the accompanying spreadsheet.

The next update covering the 12 months to 31 December 2019 will be published in February 2019. A full publication schedule is available on the PSNI website.

What is a hate motivated incident or hate motivated crime as recorded by the police?
Hate crime is defined as any criminal offence which is perceived, by the victim or any other person, to be motivated by hostility or prejudice towards someone based on a personal characteristic. PSNI also use the principles of this definition to record non-crime hate incidents (see ‘Hate Incident or Hate Crime’ below).

Hate Incident or Hate Crime?
Police recorded crime data is a victim oriented approach to crime recording. A crime will be recorded as having a hate motivation where it meets the relevant definition provided above. Not all hate motivated incidents will result in the recording of a crime, as what has occurred in the incident may not be of the level of severity that would result in a crime being recorded. Where crimes with a hate abuse motivation are recorded, they are classified according to the Home Office Counting Rules and form a subset of the overall police recorded crime statistics.

Further details of the background and recording practice in relation to police recorded crime statistics are available in the User Guide to Police Recorded Crime Statistics. An explanation of what constitutes an incident and a crime is provided in Section 2.1 of this guide, while reference to hate motivated incidents and crimes is available in Section 6. These recording practices, methods of counting outcomes and allocation of crime types apply equally to crimes with a hate motivation.

The victim of the hate crime will be recorded as the person to whom the hostility or prejudice is displayed, even if they do not have the personal characteristic targeted but are connected to someone who has, for example a parent who is harassed because they have a child with a disability. In some cases the personal characteristic may be incorrectly perceived by the person displaying the hostility or prejudice.

Within PSNI there are six strands of hate motivation that are monitored; Race, Homophobia (sexual orientation), Sectarianism, Faith/religion (non-sectarian), Disability and Transphobia. The definition for each of these motivations is provided on the next page, while an explanation of the perception test is provided below.

The Perception Test
Evidence is not the test when reporting a hate incident; when an incident or crime has been reported to police by the victim or by any other person and they perceive it as being motivated by prejudice or hate, it will be recorded and investigated as a hate incident or crime. The perception of the victim, or any other person is the defining factor in determining whether an incident is a hate incident, or in recognising the hostility element of a hate crime. Perception-based recording refers to the perception of the victim, or any other person. It would not be appropriate to record a crime or incident as a hate crime or hate incident if it was based on the perception of a person or group who had no knowledge of the victim, crime or the area, and who may be responding to media or internet stories or who are reporting for a political or similar motive. The other person could, however, be one of a number of people, including: police officers or staff; witnesses; family members; civil society organisations who know details of the victim, the crime or hate crimes in the locality, such as a third-party reporting charity; a carer or other professional who supports the victim; someone who has knowledge of hate crime in the area – this could include many professionals and experts such as the manager of an education centre used by people with learning disabilities who regularly receives reports of abuse from students; a person from within the group targeted with the hostility, eg, a Traveller who witnessed racist damage in a local park.
Definitions

Race
A racial group can be defined as a group of persons defined by reference to race, colour, nationality or ethnic or national origins (this includes UK National origins i.e. Scottish, English, Welsh and Irish) and references to a person's racial group refer to any racial group into which he/she falls. Racial group includes the Irish Traveller community.

Homophobia (sexual orientation)
Homophobia can be defined as a fear or dislike directed towards lesbian, gay or bisexual people, or a fear or dislike directed towards their perceived lifestyle, culture or characteristics. Sexual orientation can be defined as an individual's preference for a particular sex (be it the opposite or the same), or an individual's view of their own sexuality.

Sectarianism
The term 'sectarian', whilst not clearly defined, is a term almost exclusively used in Northern Ireland to describe incidents of bigoted dislike or hatred of members of a different religious or political group. It is broadly accepted that within the Northern Ireland context an individual or group must be perceived to be Catholic or Protestant, Nationalist or Unionist, or Loyalist or Republican. However sectarianism can also relate to other religious denominations, for example, Sunni and Shi'ite in Islam.

Faith/Religion (non-sectarian)
A faith or religious group can be defined as a group of persons defined by reference to religious belief or lack of religious belief. This would include Christians, Muslims, Hindus, Sikhs and different sects within a religion. It also includes people who hold no religious belief at all.

Disability (or Disablist)
Any disability including physical or sensory disability, learning disability, long-term illness and mental health.

Transphobia
Includes people who are transsexual, transgender, transvestite and those who hold the gender recognition certificate under the Gender Recognition Act 2004.

Points to note in this bulletin

In-year figures are provisional: changes can be expected to in-year figures each time they are published, as records from 1st April 2019 are subject to ongoing validation and quality assurance processes until publication in May 2020. Revisions to figures for previous financial years are applied on an annual basis in May.

Incidents and multiple motivations: A small number of incidents will have more than one type of hate motivation attributed to the incident. Due to this potential for double counting, the six hate motivation strands should not be added together and presented as overall hate incidents and crimes.

Crimes: As there may be more than one crime recorded within an individual incident, it is possible for the number of crimes with a particular hate motivation to be higher than the number of incidents with that motivation.

Incidents and Crimes: Hate-motivated crimes and hate-motivated incidents should not be added together as crimes for each motivation strand are included in the incident count for each hate motivation strand.

Malicious communications: Recording of this crime, which is classified to harassment (within violence against the person), started on 1st April 2017. This should be considered in relation to any changes in the overall violence against the person classification.

Disclosure control has been applied to some tables in line with the requirements of the Code of Practice for Official Statistics. Where this applies cells have been merged or suppressed in order to ensure the identity of individuals/organisations or any private information relating to them is not revealed. '*' indicates a cell has been suppressed.
In 12 months from 1\textsuperscript{st} October 2019 to 30\textsuperscript{th} September 2019:

- The number of incidents recorded increased across four of the six hate motivations (racist, sectarian, disability and transphobic) when compared with the previous 12 months.
- The number of crimes recorded increased across five motivations (racist, sectarian, faith/religion, disability, and transphobic) when compared with the previous 12 months.
- Incidents and crimes with a homophobic motivation showed the largest fall (20 incidents and 6 crimes).
- Incidents and crimes with a sectarian motivation showed the largest overall increase (18 incidents and 72 crimes). Incidents with a racist motivation also increased by 18, with racist crimes increasing by 54.

### Table 1 Overall summary of hate motivated incidents and crimes

<table>
<thead>
<tr>
<th>Motivation</th>
<th>Total number of incidents recorded</th>
<th>Total number of crimes recorded</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Oct'17 to Sep'18</td>
<td>Oct'17 to Sep'18</td>
</tr>
<tr>
<td>Racist</td>
<td>1,055</td>
<td>642</td>
</tr>
<tr>
<td>Homophobic</td>
<td>284</td>
<td>186</td>
</tr>
<tr>
<td>Sectarian</td>
<td>860</td>
<td>566</td>
</tr>
<tr>
<td>Disability</td>
<td>99</td>
<td>45</td>
</tr>
<tr>
<td>Faith/Religion</td>
<td>62</td>
<td>20</td>
</tr>
<tr>
<td>Transphobic</td>
<td>36</td>
<td>13</td>
</tr>
</tbody>
</table>

The rest of this bulletin looks in more detail at racist, homophobic and sectarian motivations, with further tables on these strands of hate motivation available in the accompanying spreadsheet.

Additional figures on disability, faith/religion and transphobic motivations are available in the accompanying spreadsheet Table 1 and Table 21.

A more detailed analysis of all hate motivation strands is available through the publication Trends in Hate Motivated Incidents and Crimes Recorded by the Police in Northern Ireland 2004/05 to 2018/19.
Following a decline in levels of racist incidents and crimes between 2009/10 and 2011/12 they increased each year between 2011/12 and 2014/15 (the highest recorded in the series). Levels fell again between 2015/16 and 2017/18, before showing an increase in 2018/19. The number of incidents in 2018/19 is the third highest in the data series, while the number of crimes is the eighth highest.

Figure 1  Trends in racist incidents and crimes recorded by the police since 2004/05

Since 2014/15 racist incidents have tended to reach their highest levels around September or October each year, with the lowest levels recorded between December and March. An exception to this was the period covering May 2014 to June 2014. Figure 2 shows the pattern of racist incidents over the last five financial years and the emerging pattern in the current financial year 2019/20.

Figure 2  Police recorded racist incidents each month April 2014 to September 2019, showing highest and lowest levels in each financial year
4. What has been happening to levels of racist incidents and crimes more recently?

In 12 months from 1st October 2018 to 30th September 2019:

- There were higher levels of both racist incidents and crimes recorded when compared with the previous 12 months. [Table 2]
- There were 1,073 racist incidents recorded by the police in Northern Ireland, 18 higher than for the previous 12 months. [Table 2]
- The number of racist crimes recorded by the police was 696, an increase of 54 on the previous 12 months. [Table 2]
- There were 6 racist incidents and 4 racist crimes per 10,000 population; while the rate for racist incidents is unchanged when compared with the previous 12 months, the rate for racist crimes has increased from 3 per 10,000 population.
- Racist crimes represented 0.7% of all police recorded crime.
- There was an increase of 47 in violence against the person offences, and all other offences increased by 8. Offences of theft, burglary and criminal damage fell by 1. [Table 2]

Figure 3  Racist incidents recorded by the police October 2017 to September 2019

Figure 4  Racist crimes recorded by the police October 2017 to September 2019

1 Crime per 10,000 population based on mid-year population estimate of 1,881,641 for 2018, the latest mid-year estimate available at time of compilation. Mid-year population estimates are available from the NISRA website.
Table 2  Racist incidents and crimes recorded by the police

<table>
<thead>
<tr>
<th></th>
<th>Incidents</th>
<th>Crimes</th>
<th>Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Oct’17 to Sep’18</td>
<td>Oct’18 to Sep’19</td>
<td>change</td>
</tr>
<tr>
<td>Incidents</td>
<td>1,055</td>
<td>1,073</td>
<td>18</td>
</tr>
<tr>
<td>Crimes</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Violence against the person offences</td>
<td>318</td>
<td>365</td>
<td>47</td>
</tr>
<tr>
<td>Theft (including burglary) &amp; criminal damage</td>
<td>304</td>
<td>303</td>
<td>-1</td>
</tr>
<tr>
<td>All other offences</td>
<td>20</td>
<td>28</td>
<td>8</td>
</tr>
<tr>
<td>Total crimes (racist motivation)</td>
<td>642</td>
<td>696</td>
<td>54</td>
</tr>
</tbody>
</table>

What is the difference between a racist incident and racist crime recorded by the police?

Not all racist incidents will result in the recording of a crime, as what has occurred in the incident may not be of the level of severity that would result in a racist crime being recorded. Some racist incidents will result in multiple crimes being recorded. **Racist crimes are included in the incident count and the two should not be added together.**

Figure 5 shows how racist incidents are broken down into those with and without crimes.

In the twelve months to 30 September 2019 there were 1,073 incidents recorded by the police where there was a racist motivation. Of these, there were 462 incidents which did not involve a crime (i.e. incidents where the circumstances did not amount to an offence being committed). The remaining 611 incidents involved one or more crimes (amounting to 696 racist crimes in total). Around two in five incidents recorded in this time period did not result in a crime being recorded.

**Figure 5  Racist incidents and crimes**

1,073 racist incidents recorded in total

incidents where no crime recorded 462

incidents where one or more crimes recorded 611

resulting in 696 racist crimes recorded in total

Oct’18 - Sep’19
5. Racist incidents and crimes - what has been happening in policing districts?

When comparing the current and previous 12 months, seven policing districts showed an increase in the number of racist incidents, with eight showing an increase in the number of racist crimes. Belfast City policing district, which accounts for around two out of five racist incidents and crimes recorded in Northern Ireland, showed a decrease in both incidents (45) and crimes (10). [Table 3]

Table 3 Racist incidents and crimes recorded by police, by policing district

<table>
<thead>
<tr>
<th>Policing District</th>
<th>Incidents Oct’17 to Sep’18</th>
<th>Incidents Oct’18 to Sep’19</th>
<th>Change Oct’17 to Sep’18</th>
<th>Racist Crimes Oct’17 to Sep’18</th>
<th>Racist Crimes Oct’18 to Sep’19</th>
<th>Change Oct’17 to Sep’18</th>
</tr>
</thead>
<tbody>
<tr>
<td>Belfast City</td>
<td>485</td>
<td>440</td>
<td>-45</td>
<td>272</td>
<td>262</td>
<td>-10</td>
</tr>
<tr>
<td>Lisburn &amp; Castlereagh City</td>
<td>55</td>
<td>43</td>
<td>-12</td>
<td>33</td>
<td>23</td>
<td>-10</td>
</tr>
<tr>
<td>Ards &amp; North Down</td>
<td>52</td>
<td>63</td>
<td>11</td>
<td>33</td>
<td>38</td>
<td>5</td>
</tr>
<tr>
<td>Newry, Mourne &amp; Down</td>
<td>40</td>
<td>50</td>
<td>10</td>
<td>26</td>
<td>35</td>
<td>9</td>
</tr>
<tr>
<td>Armagh City, Banbridge &amp; Craigavon</td>
<td>133</td>
<td>98</td>
<td>-35</td>
<td>90</td>
<td>72</td>
<td>-18</td>
</tr>
<tr>
<td>Mid Ulster</td>
<td>25</td>
<td>52</td>
<td>27</td>
<td>22</td>
<td>40</td>
<td>18</td>
</tr>
<tr>
<td>Fermanagh &amp; Omagh</td>
<td>26</td>
<td>39</td>
<td>13</td>
<td>13</td>
<td>23</td>
<td>10</td>
</tr>
<tr>
<td>Derry City &amp; Strabane</td>
<td>64</td>
<td>55</td>
<td>-9</td>
<td>30</td>
<td>33</td>
<td>3</td>
</tr>
<tr>
<td>Causeway Coast &amp; Glens</td>
<td>39</td>
<td>63</td>
<td>24</td>
<td>17</td>
<td>35</td>
<td>18</td>
</tr>
<tr>
<td>Mid &amp; East Antrim</td>
<td>82</td>
<td>109</td>
<td>27</td>
<td>73</td>
<td>96</td>
<td>23</td>
</tr>
<tr>
<td>Antrim &amp; Newtownabbey</td>
<td>54</td>
<td>61</td>
<td>7</td>
<td>33</td>
<td>39</td>
<td>6</td>
</tr>
<tr>
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<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td><strong>Northern Ireland</strong></td>
<td><strong>1,055</strong></td>
<td><strong>1,073</strong></td>
<td><strong>18</strong></td>
<td><strong>642</strong></td>
<td><strong>696</strong></td>
<td><strong>54</strong></td>
</tr>
</tbody>
</table>

Figure 6 Change in police recorded racist incidents and crimes by policing district, 12 months to September 2019 compared with the previous 12 months
6. What are the ethnicities and nationalities of racist crime victims?

**Ethnicity:** Different ethnicity classifications have been used within the PSNI crime recording systems since 2007/08. Table 12 in the accompanying spreadsheet reflects racist crimes by the ethnicity of the victim grouped by Asian, Black, Mixed/Other and White ethnicities. The historic classifications that are no longer available for selection on the NICHE system are separately identified. These may still be identified in the data where the victim details were recorded while the historic classifications were in use.

**Nationality:** Table 13 in the accompanying spreadsheet shows the nationalities of victims of racist crime. These figures are based on nationality only and do not take into account the victim’s ethnicity.

**Ethnicity and Nationality combined:** Not all victims of the same nationality have the same ethnicity. This is particularly evident for those victims of racist crimes who identify their nationality as UK and Ireland. Table 14 in the accompanying spreadsheet shows the most frequently recorded victim nationalities for each ethnicity. This makes it possible to see, for example, the number of victims with UK and Ireland nationality who have Asian, Black or White ethnicity. This can also be seen in relation to a number of other nationalities.

**Figure 7  Ethnicity of victims of racist crimes, October 2018 to September 2019**

The ethnicity of victims of racist crimes is available in at least 80 per cent of records, while the nationality of victims is available in at least 83 per cent.
Homophobic motivated incidents have generally increased between 2006/07 and 2015/16 to reach the highest level of incidents recorded since the data series began in 2004/05. While there has been more fluctuation in crime levels, they increased year on year between 2011/12 and 2015/16 (the highest number of homophobic crimes recorded since the data series began). The number of incidents and crimes recorded in 2018/19 are the third highest in each data series.

**Figure 8**  Trends in homophobic incidents and crimes recorded by the police since 2004/05

Homophobic incidents tend to reach a peak between June and September while the lowest levels tend to be seen between September and December. Figure 9 shows the pattern of homophobic incidents over the last five financial years and the emerging pattern in the current financial year 2019/20.

**Figure 9**  Police recorded homophobic incidents each month April 2014 to September 2019, showing highest and lowest levels in each financial year
8. What has been happening to levels of homophobic incidents and crimes more recently?

In 12 months from 1st October 2018 to 30th September 2019:

- There were 264 homophobic incidents recorded by the police in Northern Ireland, 20 fewer than the previous 12 months. [Table 4]

- The number of homophobic crimes recorded by the police was 180, a decrease of 6 on the previous 12 months. [Table 4]

- There was 1 homophobic incident and 1 homophobic crime per 10,000 population\(^2\), compared with 2 homophobic incidents and 1 homophobic crime per 10,000 population in the previous 12 months.

- Homophobic crimes represented 0.2% of all police recorded crime.

- The number of violence against the person offences rose by 2. Theft, burglary & Criminal Damage offences, and all other offences fell by 7 crimes and 1 crime respectively. [Table 4]

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**Figure 10** Homophobic incidents recorded by the police October 2017 to September 2019

**Figure 11** Homophobic crimes recorded by the police October 2017 to September 2019

\(^2\) Crime per 10,000 population based on mid-year population estimate of 1,881,641 for 2018, the latest mid-year estimate available at time of compilation. Mid-year population estimates are available from the [NISRA website](http://www.nisra.gov.uk).
Table 4  Homophobic incidents and crimes recorded by the police

<table>
<thead>
<tr>
<th></th>
<th>Incidents</th>
<th>Crimes</th>
<th>Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Oct'17 to Sep'18</td>
<td>Oct'18 to Sep'19</td>
<td>change</td>
</tr>
<tr>
<td>Incidents</td>
<td>284</td>
<td>264</td>
<td>-20</td>
</tr>
<tr>
<td>Crimes</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Violence against the person offences</td>
<td>135</td>
<td>137</td>
<td>2</td>
</tr>
<tr>
<td>Theft (including burglary) &amp; criminal damage</td>
<td>44</td>
<td>37</td>
<td>-7</td>
</tr>
<tr>
<td>All other offences</td>
<td>7</td>
<td>6</td>
<td>-1</td>
</tr>
<tr>
<td>Total crimes (homophobic motivation)</td>
<td>186</td>
<td>180</td>
<td>-6</td>
</tr>
</tbody>
</table>

What is the difference between a homophobic incident and homophobic crime recorded by the police?

Not all homophobic incidents will result in the recording of a crime, as what has occurred in the incident may not be of the level of severity that would result in a homophobic crime being recorded. Some homophobic incidents will result in multiple crimes being recorded. Homophobic crimes are included in the incident count and the two should not be added together.

Figure 12 shows how homophobic incidents are broken down into those with and without crimes.

In the twelve months to 30 September 2019 there were 264 incidents recorded by the police where there was a homophobic motivation. Of these, there were 103 incidents which did not involve a crime (i.e. incidents where the circumstances did not amount to an offence being committed). The remaining 161 incidents involved one or more crimes (amounting to 180 homophobic crimes in total). Around two out of every five incidents recorded in this time period did not result in a crime being recorded.

Figure 12  Homophobic incidents and crimes

264 homophobic incidents recorded in total

incidents where no crime recorded

103

incidents where one or more crimes recorded

161

resulting in

→ 180

homophobic crimes recorded in total

Oct'18 - Sep'19
When comparing the current and previous 12 months, six policing districts showed a decrease in the number of homophobic incidents while three showed an increase. Three policing districts showed an increase in homophobic crimes. Belfast City policing district, which accounts for around two in five homophobic incidents and crimes recorded in Northern Ireland, showed a decrease of 6 incidents and a rise of 4 crimes. [Table 5]

Table 5  Homophobic incidents and crimes recorded by police, by policing district

<table>
<thead>
<tr>
<th></th>
<th>Homophobic Incidents</th>
<th>Homophobic Crimes</th>
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<tbody>
<tr>
<td></td>
<td>Oct’17 to Sep’18</td>
<td>Oct’18 to Sep’19</td>
</tr>
<tr>
<td>Belfast City</td>
<td>124</td>
<td>118</td>
</tr>
<tr>
<td>Lisburn &amp; Castlereagh City</td>
<td>23</td>
<td>13</td>
</tr>
<tr>
<td>Ards &amp; North Down</td>
<td>12</td>
<td>15</td>
</tr>
<tr>
<td>Newry, Mourne &amp; Down</td>
<td>23</td>
<td>20</td>
</tr>
<tr>
<td>Armagh City, Banbridge &amp; Craigavon</td>
<td>33</td>
<td>33</td>
</tr>
<tr>
<td>Mid Ulster</td>
<td>8</td>
<td>6</td>
</tr>
<tr>
<td>Fermanagh &amp; Omagh</td>
<td>5</td>
<td>3</td>
</tr>
<tr>
<td>Derry City &amp; Strabane</td>
<td>25</td>
<td>28</td>
</tr>
<tr>
<td>Causeway Coast &amp; Glens</td>
<td>7</td>
<td>7</td>
</tr>
<tr>
<td>Mid &amp; East Antrim</td>
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<td>10</td>
</tr>
<tr>
<td>Antrim &amp; Newtownabbey</td>
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<td>11</td>
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<td>0</td>
</tr>
<tr>
<td><strong>Northern Ireland</strong></td>
<td><strong>284</strong></td>
<td><strong>264</strong></td>
</tr>
</tbody>
</table>

Figure 13  Change in police recorded homophobic incidents and crimes by policing district, 12 months to September 2019 compared with the previous 12 months
The number of sectarian incidents was at its highest level in 2009/10 with 1,840 recorded. Levels have generally fallen since then, with 2018/19 the lowest in the data series and less than half of the peak level recorded in 2009/10. The number of sectarian crimes recorded in 2018/19 is slightly higher than in the previous year, which was the lowest in the data series. The 2018/19 level shows a fall of 58 per cent when compared with the highest level which was recorded in 2005/06.

Figure 14 Trends in sectarian incidents and crimes recorded by the police since 2005/06

Sectarian incidents tend to peak in July of each year and such levels may be closely linked to unrest during this period. The lowest levels tend to be recorded between October and February. Figure 15 shows the pattern of sectarian incidents over the last five financial years and the emerging pattern in the current financial year 2019/20.

Figure 15 Police recorded sectarian incidents each month April 2014 to September 2019, showing highest and lowest levels in each financial year
11. What has been happening to levels of sectarian incidents and crimes more recently?

In 12 months from 1st October 2018 to 30th September 2019:

- There were 878 sectarian incidents recorded by the police in Northern Ireland. While this showed an increase of 18 on the previous 12 months, it remains one of the lowest 12 month periods recorded since the start of the data series in 2005/06. [Figure 14 and Table 6]

- The number of sectarian crimes recorded by the police rose to 638, an increase of 72 on the previous 12 months. [Figure 14 and Table 6]

- There were 5 sectarian incidents and 3 sectarian crimes per 10,000 population; this matches the 5 sectarian incidents and 3 sectarian crimes per 10,000 population in the previous 12 months.

- Sectarian crimes represented 0.6% of all police recorded crime.

- An increase was seen in violence against the person offences (18 offences higher), and in theft, burglary and criminal damage offences (55 offences higher). The number for All Other Offences fell by 1. [Table 6]

Figure 16  Sectarian incidents recorded by the police October 2017 to September 2019

Figure 17  Sectarian crimes recorded by the police October 2017 to September 2019

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3 Crime per 10,000 population based on mid-year population estimate of 1,881,641 for 2018, the latest mid-year estimate available at time of compilation. Mid-year population estimates are available from the [NISRA website](http://www.nisra.gov.uk).
Table 6  Sectarian incidents and crimes recorded by the police

<table>
<thead>
<tr>
<th>Incidents</th>
<th>Oct'17 to Sep'18</th>
<th>Oct'18 to Sep'19</th>
<th>change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Incidents</td>
<td>860</td>
<td>878</td>
<td>18</td>
</tr>
<tr>
<td>Crimes</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Violence against the person offences</td>
<td>295</td>
<td>313</td>
<td>18</td>
</tr>
<tr>
<td>Theft (including burglary) &amp; criminal damage</td>
<td>237</td>
<td>292</td>
<td>55</td>
</tr>
<tr>
<td>All other offences</td>
<td>34</td>
<td>33</td>
<td>-1</td>
</tr>
<tr>
<td>Total crimes (sectarian motivation)</td>
<td>566</td>
<td>638</td>
<td>72</td>
</tr>
</tbody>
</table>

What is the difference between a sectarian incident and sectarian crime recorded by the police?

Not all sectarian incidents will result in the recording of a crime, as what has occurred in the incident may not be of the level of severity that would result in a sectarian crime being recorded. Some sectarian incidents will result in multiple crimes being recorded. Sectarian crimes are included in the incident count and the two should not be added together.

Figure 18 shows how sectarian incidents are broken down into those with and without crimes.

In the twelve months to 30 September 2019 there were 878 incidents recorded by the police where there was a sectarian motivation. Of these, there were 309 incidents which did not involve a crime (i.e. incidents where the circumstances did not amount to an offence being committed). The remaining 569 incidents involved one or more crimes (amounting to 638 sectarian crimes in total). Just over a third of incidents recorded in this time period did not result in a crime being recorded.

Figure 18  Sectarian incidents and crimes

878 sectarian incidents recorded in total

incidents where no crime recorded
309

incidents where one or more crimes recorded
569

resulting in
638
sectarian crimes recorded in total

Oct'18 - Sep'19
When comparing the current and previous 12 months, six policing districts showed an increase in the number of sectarian incidents and six showed an increase in sectarian crimes. Belfast City policing district, which accounts for around 30 per cent of all sectarian incidents and crimes recorded in Northern Ireland, recorded 12 fewer incidents and 4 fewer crimes. [Table 7]

Table 7  Sectarian incidents and crimes recorded by police, by policing district

<table>
<thead>
<tr>
<th></th>
<th>Sectarian Incidents</th>
<th>Sectarian Crimes</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Oct’17 to Sep’18</td>
<td>Oct’18 to Sep’19</td>
</tr>
<tr>
<td>Belfast City</td>
<td>276</td>
<td>264</td>
</tr>
<tr>
<td>Lisburn &amp; Castlereagh City</td>
<td>46</td>
<td>48</td>
</tr>
<tr>
<td>Ards &amp; North Down</td>
<td>23</td>
<td>28</td>
</tr>
<tr>
<td>Newry, Mourne &amp; Down</td>
<td>34</td>
<td>48</td>
</tr>
<tr>
<td>Armagh City, Banbridge &amp; Craigavon</td>
<td>95</td>
<td>74</td>
</tr>
<tr>
<td>Mid Ulster</td>
<td>47</td>
<td>73</td>
</tr>
<tr>
<td>Fermanagh &amp; Omagh</td>
<td>55</td>
<td>41</td>
</tr>
<tr>
<td>Derry City &amp; Strabane</td>
<td>106</td>
<td>128</td>
</tr>
<tr>
<td>Causeway Coast &amp; Glens</td>
<td>79</td>
<td>85</td>
</tr>
<tr>
<td>Mid &amp; East Antrim</td>
<td>48</td>
<td>42</td>
</tr>
<tr>
<td>Antrim &amp; Newtownabbey</td>
<td>51</td>
<td>47</td>
</tr>
<tr>
<td>No Area Assigned</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td><strong>Northern Ireland</strong></td>
<td><strong>860</strong></td>
<td><strong>878</strong></td>
</tr>
</tbody>
</table>

Figure 19  Change in police recorded sectarian incidents and crimes by policing district, 12 months to September 2019 compared with the previous 12 months
Attacks on symbolic premises are recorded where a crime has a sectarian motivation, where the premises is the intended target of the attack, and where the premises are one of the following: a church or chapel, a GAA or Ancient Order of Hibernians Hall, an Orange Hall or Apprentice Boys Hall, or a school. These figures are a subset of sectarian motivated crimes.

Table 8  Attacks on symbolic premises

<table>
<thead>
<tr>
<th>Type of symbolic premises</th>
<th>Oct’17 to Sep’18</th>
<th>Oct’18 to Sep’19</th>
</tr>
</thead>
<tbody>
<tr>
<td>Church or Chapel</td>
<td>5</td>
<td>8</td>
</tr>
<tr>
<td>GAA or Ancient Order of Hibernians Hall</td>
<td>*</td>
<td>*</td>
</tr>
<tr>
<td>Orange or Apprentice Boys Hall</td>
<td>12</td>
<td>9</td>
</tr>
<tr>
<td>School</td>
<td>*</td>
<td>*</td>
</tr>
</tbody>
</table>

* Cell suppression has been applied to ensure that the identity of individuals/organisations or any private information relating to them is not revealed.
14. Background and Data Quality

Data collection and data accuracy
The identification of a hate motivation is derived from a motivation ‘tick box’ on the system used by PSNI to record crime. The motivation is identified and completed by a police officer or member of police staff for each such reported incident or crime. The correct application of a hate motivation for all such incidents/crimes is not quality assured by the PSNI’s Statistics Branch, but audits and data quality checks are routinely conducted in an attempt to ensure that any under or over-recording is corrected. Crimes with a hate motivation are included within the police recorded crime statistics for Northern Ireland and these crimes are recorded in compliance with the Home Office Counting Rules. A comprehensive validation and quality assurance process has been set in place to ensure that the numbers and types of crimes being recorded meet the standards set down in these rules. Details of the data quality checks and processes that PSNI has in place are available in section 4 of the User Guide to Police Recorded Crime Statistics in Northern Ireland.

Annual Revisions: Revisions to previously published annual data in respect of hate motivated crimes were applied for the first time to financial year figures released in May 2018. The revisions to 2015/16 and 2016/17 were to take account of crime cancellation or identification of a sanction outcome which occurred after the figures were initially published. Revisions of this nature will next be applied in May 2020. Further guidance on crime cancellation can be found in the Home Office Counting Rules for Recorded Crime.

How the data is used
Hate motivation statistics have been collated by PSNI in their current format since 2004/05. They are used widely within PSNI as management information and to inform policy and performance. The figures are also used by government departments and other voluntary and statutory agencies to inform debate and policy development regarding hate crime in Northern Ireland.

Additional data available to accompany this release
This release provides an overview of hate motivated incidents and crimes recorded by the police in the 12 months to September 2019. Additional Tables are available on the PSNI website to supplement the information contained in this bulletin. The data is available in both excel spreadsheet and open document spreadsheet formats.

Web links to other information you may be interested in
Further details on Police Recorded Crime statistics, including those with a hate motivation, are available in the User Guide to Police Recorded Crime Statistics in Northern Ireland. This is a reference guide with explanatory notes regarding the issues and classifications which are key to the production and presentation of police recorded crime statistics.

Hate Motivation Annual Trends in Northern Ireland: Annual figures on incidents and crimes with a hate motivation recorded by the police from 2004/05 to 2018/19 are available in the publication Trends in Hate Motivated Incidents and Crimes Recorded by the Police in Northern Ireland 2004/05 to 2018/19.

Police Recorded Crime Statistics: These statistics are updated on a monthly basis; an annual trends bulletin is also published. The latest publications, along with those that have been archived, can be accessed through:

Crime Outcomes: The latest publication presenting the wider outcomes framework within PSNI and summarising the outcomes that have been assigned to crimes recorded by the police during 2015/16 and 2017/18 was published on 30 November 2018. The publication includes a section on outcomes relating to hate motivated crimes and can be accessed through:

NINIS: Access to a range of geographic areas for hate motivated incidents and crimes recorded by the police (annual totals only) is available through the Northern Ireland Neighbourhood Information System (NINIS)

Hate Crime in England & Wales: Hate Crime in England & Wales 2018-19 is published by the Home Office. There are some key differences in presentation of hate crime within England & Wales compared with Northern Ireland that should be considered. Further details are provided in Section 9 of the Annual Trends bulletin (see link above).

Copies of other PSNI publications are available from the PSNI website:
https://www.psni.police.uk/inside-psni/Statistics/