POLICE SERVICE OF NORTHERN IRELAND

Police Pension Accounts For the year ended 31 March 2012



The Accounting Officer authorised these financial statements on behalf of the Northern Ireland Policing Board for issue

On

02 July 2012

Laid before the Northern Ireland Assembly under Section 12 (3) of Part 2 to the Police (Northern Ireland) Act 2000 as amended by the Police (Northern Ireland) Act 2003 and Northern Ireland Act 1998 (Devolution of Policing and Justice Functions) Order 2010

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REPORT OF THE MANAGERS

Introduction

Following the introduction of the New Police Pension Scheme on 6 April 2006, the Police Service of Northern Ireland (PSNI) now administers two pension schemes for police officers. Both of these Schemes, the older Police Pension (now referred to as the 'closed' scheme) and the new Police Pension Scheme (or 'new' scheme), are included in the Police Pension Accounts. Both Schemes are unfunded defined benefit schemes.

The regulations under which the Closed Scheme operates are the Pensions (Northern Ireland) Order 1995 and the RUC Pensions Regulation 1988 and subsequent amendments. The regulations are modified for members of the PSNI Full Time Reserve in accordance with the RUC Reserve (Full Time) Pension Regulations 1994 and subsequent amendments.

The New Police Pension Scheme operates under the Police Pensions (Northern Ireland) Regulations 2007 which apply from 6 April 2006. This is now the only scheme available to new recruits serving in the PSNI.

Membership of these schemes is not compulsory and officers may make other pension arrangements.

All police officers are given a booklet explaining the scheme rules and main features of the scheme at induction or training.

The rationale of preparing separate Pension Accounts is to avoid the detail required by IAS 19 (Employment Benefits) and IAS 26 (Retirement Benefits) from overshadowing and drawing attention away from the record of the PSNI's core financial performance. Prior to separate Pension Accounts being prepared, the relevant information was disclosed as part of the PSNI Annual Financial Statements.

Both the Closed Police Pension Scheme and the New Police Pension Scheme are administered by the Northern Ireland Policing Board and PSNI is designated as the scheme practitioner.

The rates of contributions and benefits are set by the Department of Justice as directed by Central Government and the Department of Finance & Personnel.

Accounts Direction

The Annual Report and Accounts for 2011-12 have been prepared in a form directed by the Department of Justice in accordance with Section 12 (3) of Part 2 to the Police (Northern Ireland) Act 2000 as amended by the Police (Northern Ireland) Act 2003 and Northern Ireland Act 1998 (Devolution of Policing and Justice Functions) Order 2010.

POLICE SERVICE OF NORTHERN IRELAND POLICE PENSION ACCOUNTS FOR YEAR ENDED 31 MARCH 2012

REPORT OF THE MANAGERS (CONTINUED)

On 12 April 2010, justice functions in Northern Ireland were devolved to the Northern Ireland Assembly and the Department of Justice came into existence as a new Northern Ireland Department. From this date, the PSNI became an executive non-departmental public body of the Department of Justice.

As such PSNI complies with the corporate governance and accountability framework arrangements (including *Managing Public Money Northern Ireland*) issued by the Department of Finance and Personnel and Department of Justice.

In accordance with the Northern Ireland Act 1998 (Devolution of Policing and Justice Functions) Order 2010, the annual report and accounts of the PSNI for the year ended 31 March 2012, will be laid in the Northern Ireland Assembly.

REPORT OF THE MANAGERS (CONTINUED)

The Managers, advisers and employers for both Schemes were as follows:

Managers:

Government Department (scheme manager)

Department of Justice Block B Castle Buildings Stormont Estate Belfast

Pension Scheme Administrator

Northern Ireland Policing Board Waterside Tower 31 Claredon Road Claredon Dock Belfast BT1 3BG

Advisers:

BT43SG

Accounting Officer & Pension Scheme Practitioner

Chief Constable
Police Service of Northern Ireland
Brooklyn
65 Knock Road
Belfast
BT5 6LE

Pension Scheme Actuary

Government Actuary's Department Finlaison House 15-17 Furnival Street London EC4A 1AB

Auditor

Comptroller and Auditor General for Northern Ireland Northern Ireland Audit Office 106 University Street Belfast BT7 1EU

Bankers

Northern Bank Donegall Square West Belfast

The Scheme has no separate bank account. It utilises the banking arrangements of the PSNI.

Employers:

Principal Employer

Police Service of Northern Ireland Brooklyn 65 Knock Road Belfast BT5 6LE

REPORT OF THE MANAGERS (CONTINUED)

Changes to the Schemes

There was no pay award increase applied to pensions during 2011-12.

There have been no other significant changes to either Scheme during the year.

Membership Statistics

Details of the current membership of the Closed Police Pension Scheme are as follows:

Active Members			
At 1 April 2011			5,586
New entrants – transfers in			35
Retirements in the year			(151)
Deaths			(1)
Other leavers			(210)
At 31 March 2012			5,259
Deferred Members			
At 1 April 2011			1,221
Members leaving who have deferred pension	n rights		209
Members taking up deferred pension rights			(68)
At 31 March 2012			1,362
Pensions in Payment	Members	Dependents	Total
i chistons in i ayment	Michibers	Dependents	Total
At 1 April 2011	11,258	1,561	12,819
·		•	
At 1 April 2011		•	
At 1 April 2011 Members retiring in year at normal	11,258	•	12,819
At 1 April 2011 Members retiring in year at normal retirement age	11,258 132 293	•	12,819 132
At 1 April 2011 Members retiring in year at normal retirement age Other retirements New dependents Cessations	11,258 132 293 (129)	1,561	12,819 132 293
At 1 April 2011 Members retiring in year at normal retirement age Other retirements New dependents	11,258 132 293	1,561 - - 85	12,819 132 293 85
At 1 April 2011 Members retiring in year at normal retirement age Other retirements New dependents Cessations At 31 March 2012	11,258 132 293 (129) 11,554	1,561 85 (59) 1,587	132 293 85 (188) 13,141
At 1 April 2011 Members retiring in year at normal retirement age Other retirements New dependents Cessations At 31 March 2012 Compensation Payments ¹	11,258 132 293 (129) 11,554 Members	1,561	12,819 132 293 85 (188) 13,141 Total
At 1 April 2011 Members retiring in year at normal retirement age Other retirements New dependents Cessations At 31 March 2012 Compensation Payments At 1 April 2011	11,258 132 293 (129) 11,554 Members 93	1,561 85 (59) 1,587	12,819 132 293 85 (188) 13,141 Total 93
At 1 April 2011 Members retiring in year at normal retirement age Other retirements New dependents Cessations At 31 March 2012 Compensation Payments At 1 April 2011 Members leaving under early retirement	11,258 132 293 (129) 11,554 Members	1,561 85 (59) 1,587	12,819 132 293 85 (188) 13,141 Total
At 1 April 2011 Members retiring in year at normal retirement age Other retirements New dependents Cessations At 31 March 2012 Compensation Payments At 1 April 2011 Members leaving under early retirement Members reaching normal retirement age	11,258 132 293 (129) 11,554 Members 93 2	1,561 85 (59) 1,587	132 293 85 (188) 13,141 Total 93 2
At 1 April 2011 Members retiring in year at normal retirement age Other retirements New dependents Cessations At 31 March 2012 Compensation Payments At 1 April 2011 Members leaving under early retirement	11,258 132 293 (129) 11,554 Members 93	1,561 85 (59) 1,587	12,819 132 293 85 (188) 13,141 Total 93

^{1.} Compensation payments relate to the payment in lieu of pensions to deferred members and are accounted for in the PSNI Main Financial Statements.

REPORT OF THE MANAGERS (CONTINUED)

Details of the current membership of the New Police Pension Scheme are as follows:

Active Members	
At 1 April 2011	1,868
New entrants	16
Retirements in the year	-
Deaths	(1)
Other leavers	(31)
At 31 March 2012	1,852
Deferred Members	
At 1 April 2011	19
Members leaving who have deferred pension rights	14
Members taking up deferred pension rights	<u>(1)</u>
At 31 March 2012	32

Pensions in Payment At 1 April 2011 Members retiring in year at normal retirement	Members -	Dependents 3	Total 3
age	-	-	-
Other retirements	-	-	-
New dependents	-	_	_
Cessations	_	_	_
At 31 March 2012	-	$\overline{3}$	$\bar{3}$

Additional Voluntary Contributions and Stakeholder Pensions

The Secretary of State appointed Equitable Life and Standard Life as providers of the in-house Additional Voluntary Contribution (AVC) Scheme for Police Officers. This is legislated in Statutory Rules of Northern Ireland for the PSNI Pension Scheme. PSNI designated Standard Life as Stakeholder Pension Provider. PSNI have made known to staff the arrangements and provide a facility for staff to contribute through payroll if they so wish.

£25,664 of contributions have been made by members of PSNI to the scheme during the year (2010-11: £27,058) (see note 10).

There is no in-house AVC Scheme available to members of the New Police Pension Scheme introduced from April 2006.

Financial Position and Going Concern

The Combined Statement of Financial Position (which includes liabilities belonging to both the closed and the new pension schemes) at 31 March 2012 shows net liabilities of £5.406bn. This reflects the inclusion of liabilities falling due in future years which, to the extent that they are not to be met from the PSNI's other sources of income, may only be met by future grants or grants-in-aid from the PSNI's sponsoring Department (DOJ). This is because, under the normal conventions applying to

POLICE SERVICE OF NORTHERN IRELAND POLICE PENSION ACCOUNTS FOR YEAR ENDED 31 MARCH 2012

REPORT OF THE MANAGERS (CONTINUED)

DFP control over income and expenditure, such grants may not be issued in advance of need.

Grants for 2012-13 have already been included in the DOJ's Estimates for the year, taking into account the amounts required to meet the PSNI's liabilities falling due. These have been approved by Assembly and there is no reason to believe that the DOJ's future sponsorship and future parliamentary approval will not be forthcoming. It has accordingly been considered appropriate to adopt a going concern basis for the preparation of these pension scheme accounts.

Events After the Reporting Period

There are no events occurring after the reporting period.

Audit Services

The financial statements for 2011-12 are audited by the Comptroller and Auditor General for Northern Ireland (C&AG), who heads the Northern Ireland Audit Office and is appointed by statute and reports to Northern Ireland Assembly. His certificate and report is produced at pages 17 to 18.

So far as the Accounting Officer is aware, there is no relevant audit information of which the entity's auditors are unaware and the Accounting Officer has taken all the steps that he ought to have taken to make himself aware of any relevant audit information and to establish that the entity's auditors are aware of that information.

The audit fee for the work performed relating solely to the audit of these Financial Statements was £15,000 (2010-11 £15,000). These costs are borne by the PSNI Main Accounts and are excluded from these statements.

The C&AG may also undertake other statutory activities that are not related to the audit of the body's Financial Statements such as Value for Money reports. No such activity relating to the PSNI Pension Accounts took place during the year.

Further Information

A full certified copy of the Police Pension Annual Report and Accounts will be available on the PSNI's website www.psni.police.uk.

Any enquiries regarding either the PSNI Closed Police Pension Scheme or the New Police Pension Scheme should be addressed to the Head of Pensions Branch, PSNI.

REPORT OF THE ACTUARY

A. Liabilities

The capitalised value as at 31 March 2012 of expected future benefit payments under the Police Pension Schemes, for benefits accrued in respect of employment (or former employment) prior to 31 March 2012, has been assessed using the methodology and assumptions set out in Sections C and D below. The results are broken down, between the various categories of members, as follows:

	Closed Scheme £m	New Scheme £m
Actives (past service)	1,867.97	96.85
Deferred Pensioners	213.99	0.57
Current Pensioners (excluding injury)	3,226.78	0.20
Total	<u>5,308.74</u>	<u>97.62</u>

B. Accruing Costs

The cost of benefits accruing for each year is met partly by contributions by members, with the employer meeting the balance of the cost. The benefits accruing in the year 2011-12 have been assessed as follows:

% of pensionable pay

	Closed Scheme	New Scheme
Current Service Cost	50.1%	42.6%

In relation to the pensionable payroll for the financial year, the Current Service Cost is as follows:

	Closed Scheme	New Scheme	
	£ m	£ m	
Current Service Cost	102.95	21.81	

REPORT OF THE ACTUARY (CONTINUED)

C. **Methodology**

The present value of the liabilities has been determined using the Projected Unit Credit Method (PUCM). Under the PUCM, the actuarial liability represents the present value of future benefit payments arising in respect of service prior to the valuation date. In respect of active members, the actuarial liability includes allowance for expected future pay increases up to the assumed date of retirement or exit, and for subsequent pension increases. In respect of pensions in payment and deferred members, the actuarial liability includes allowance for future pension increases (and revaluation in deferment). The liability is calculated based on the principal financial assumptions applying to the 2011-12 Pension Disclosures.

D. **Assumptions**

The assessments have been prepared in accordance with the Financial Reporting Manual (FReM) issued by HM Treasury. The main financial assumptions are set in accordance with the FReM. The assumptions proposed by the Government Actuary's Department and agreed with the PSNI in nominal terms are:

- A rate of earnings increase of 4.25% pa excluding promotional and performance increments
- A long term nominal discount rate of 4.85% pa
- A rate of long-term inflation and pensions increases of 2% pa

The PSNI's workforce is too small to provide sufficient data from which to draw statistically reliable conclusions for all of the assumptions which are to be made. The PSNI has confirmed that demographic assumptions should be derived from aggregate experience across all authorities with officers in the Police Pension Schemes supplemented as necessary by appropriate standard tables. We are not aware of any reason why the PSNI's demographic experience over the long term should be significantly different from the aggregate experience assumed in our assessment.

E. Notes

- 1. We understand that some benefits payable under the PSNI Severance Schemes will be accounted for outside the PSNI Police Pension Accounts. PSNI have instructed us as to which benefits should be included in these statements.
- 2. The data for this assessment was provided by the PSNI. Full data was provided in respect of the current and former members of the pension scheme as at 31 December 2011, together with summary data as at 31 March 2012.

Ian Boonin Fellow of the Institute and Faculty of Actuaries Government Actuary's Department 02 May 2012

STATEMENT OF THE CHIEF CONSTABLE'S RESPONSIBILITIES

Under Part 2, Sections 12(1), 12(2) and 12(3) of the Police (Northern Ireland) Act 2000, as amended by the Police (Northern Ireland) Act 2003 and the Northern Ireland Act 1998 (Devolution of Policing and Justice Functions) Order 2010, the Chief Constable of the PSNI is required to prepare a statement of accounts on behalf of the Northern Ireland Policing Board, in the form and on the basis directed by the Department of Justice. The annual financial statements are prepared on an accruals basis and must give a true and fair view of the net expenditure, changes in taxpayers' equity and cash flows for the financial year and the balances held at the year end.

The combined financial statements must give a true and fair view of the state of affairs of the PSNI Pension Scheme at the year end and of the net resource outturn and cash flows for the year then ended. The financial statements are required to provide disclosure of any material expenditure or income that has not been applied to the purposes intended by Parliament or material transactions that have not conformed to the authorities that govern them. In addition, the financial statements must be prepared so as to ensure that the contributions payable to the Scheme during the year have been paid in accordance with the Scheme rules and recommendations of the Actuary.

In preparing the accounts, the Chief Constable of the PSNI is required to comply with the requirements of the Government Financial Reporting Manual, Managing Public Money Northern Ireland and in particular to:

- observe the Accounts Direction issued by the Department of Justice, including the relevant accounting and disclosure requirements, and apply suitable accounting policies on a consistent basis;
- make judgements and estimates on a reasonable basis;
- state whether applicable accounting standards as set out in the Government Financial Reporting Manual have been followed and disclose and explain any material departures in the financial statements; and
- prepare the financial statements on the going concern basis.

The Accounting Officer for the Department of Justice appointed the Chief Constable of the PSNI as Accounting Officer for the Police Pension Scheme. The responsibilities of an Accounting Officer, including responsibility for the propriety and regularity of the public finances for which the Accounting Officer is answerable, for keeping proper records and for safeguarding the assets of the Police Pension Scheme, are set out in Managing Public Money Northern Ireland published by DFP.

STATEMENT ON INTERNAL CONTROL

Scope of responsibility

As Accounting Officer for the PSNI, I have responsibility for maintaining a sound system of internal control that supports the achievement of PSNI's policies, aims and objectives, set by the Northern Ireland Policing Board, whilst safeguarding the public funds and assets for which I am personally responsible, in accordance with the responsibilities assigned to me in Managing Public Money (NI).

In respect of the reporting period, I am directly accountable to the Accounting Officer of the Department of Justice and may be called upon to appear before the Public Accounts Committee. My responsibilities as Chief Constable and Accounting Officer are set out in the Police (Northern Ireland) Act 2000 and in Managing Public Money (NI) published by the Department of Finance and Personnel Northern Ireland (DFP) and the Framework Document for Governance of PSNI.

The purpose of the system of internal control

The system of internal control is designed to manage risk to a reasonable level rather than to eliminate all risk of failure to achieve policies, aims and objectives; it can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of organisational policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically. The system of internal control has been in place in PSNI for the year ended 31 March 2012 and up to the date of approval of the annual report and accounts, and accords with DFP guidance.

Capacity to handle risk

All Chief Officers and Senior Managers, together with the Audit and Risk Committee, have played an important role in providing leadership to the risk management process. In addition, the Corporate Risk Manager continues to provide training, support and guidance to staff throughout the organisation to ensure that staff are equipped to manage risk.

The risk and control framework

The PSNI capacity to manage risk is established through the risk and control framework and the increasing experience of the Senior Executive Team and staff in risk management. To ensure that the risk management process is continuously refined and approved the PSNI has a Risk Management Policy that is kept under review. This document, which was published organisation wide explains the underlying approach to risk management and describes the roles and responsibilities of the Chief Constable, Chief Officers and other relevant parties including line management. In addition, it includes details of the monitoring and reporting of risk management arrangements.

Risk Management is fully embedded into the organisation with each Department and District actively managing their individual Risk Registers that are linked to the Policing

Plan objectives. Most Branches also have Risk Registers. Each register is monitored electronically on the PRiDE (Performance and Risk in Delivering Excellence) system. All control actions are time bound and the PRiDE system automatically generates reminders to risk action owners when an update is required. Further assurance was derived from the District and Department 'Control Risk Self Assessment' (CRSA) process that was conducted at the end of 2011, this process is endorsed by Internal Audit. All risks relating to the Police Pension Scheme are managed through this system.

The Corporate Risk Manager monitors the effectiveness of the risk management processes and reports findings on a six monthly basis to the Risk Demand and Resourcing Committee (RDR) and to the Deputy Chief Constable to assist the Chief Officers' Annual Performance Appraisal process.

A Corporate Risk Register is actively managed by the Corporate Risk Manager that is designed to capture significant strategic risks facing the organisation during 20011/12. Chief Officers review the Corporate Risk Register on a bi monthly basis at the RDR Committee.

The key risks identified on the PSNI Corporate Risk Register at 31 March 2012 include:

- 1. Crime Investigations recruitment and retention of staff
- 2. Terrorist Attack unable to deliver a normal policing service
- 3. Four Year Efficiency Plan if the targets are not met the funding provided to the PSNI over that period may not be sufficient
- 4. Legacy Issues adverse affect on public confidence and strain on finances to resource enquiries
- 5. Confidence in Policing maintaining public confidence through the role out of the four year efficiency plan
- 6. Procurement Approval lengthy processes involved
- 7. Back Record Conversation backlog of paper-based records to be back-recorded to core PSNI systems
- 8. Associate and Contract Staff adverse affect on public confidence and operational capability

None of the Corporate Risks identified will have a direct impact on the Police Pension Scheme.

The Corporate Risk Manager provides written reports to RDR to inform decision-making and maintains the Corporate Risk Register on behalf of the Chief Constable. The Corporate Risk Manager also briefs the RDR on emerging risks and significant risks arising from Districts and/or Departments. The decision to add or remove a corporate risk is approved by the Service Executive Board (SEB).

Stewardship reporting is a key assurance control ensuring accountability, ownership and management of risks throughout the Service. All Chief Officers and Senior

Managers sign a Stewardship Statement on a six monthly basis confirming that over the preceding six month period they have reviewed the risk register for their respective areas of responsibility and assessed the management of the risks identified. Stewardship reporting provides assurance that key risks are being managed across the organisation.

The PSNI Audit and Risk Committee, chaired by a Non Executive Member, is responsible for providing assurance to the Chief Constable that effective risk management, governance and control arrangements are in place. The Committee receives regular reports on risk management and updates to the Corporate Risk Register. In addition, the Committee also receives regular reports from both Internal and External Audit and from a number of other assurance sources. PSNI is also subject to regular review by Her Majesty's Inspectorate of Constabulary (HMIC) the Criminal Justice Inspectorate for Northern Ireland and other independent monitoring bodies, adding to the Assurance framework.

Overview

The Overview database is now firmly embedded into the organisation which further enhances the overall governance arrangements. The database is used to assign, track and manage the implementation of recommendations arising from third party reports. The SEB received reports on the quality and timeliness of the implementation of recommendations throughout the year. Audit and Risk Committee receive update reports on each priority one and two Internal Audit recommendations at each of its meetings and also receives an annual report on the overall governance of Overview.

Information Assurance

PSNI developed a new Information Assurance Strategy to define the direction for managing and further reducing its information risks until 2014. It was approved by the Information Management Committee in December 2011 and endorsed by the Risk, Demand and Resource Committee in January 2012. The Strategy is fully compliant with the Cabinet Office Security Policy Framework. It builds on the considerable achievements over the past number of years in facilitating safe and secure transformational services, information sharing in partnership with other bodies and recognising the increasing threat to our assets in an ever-changing technological environment.

The key tenets of the Strategy are:

- Effective and Secure Information Sharing
- Proportionate Risk Management and Accreditation
- Improved Risk Management Communications
- Enhanced Organisational Information Assurance Awareness
- Increased Innovation Empathy
- Alignment with National Obligations

These outcomes map directly to the Strategic Principles in the PSNI Policing Plan 2011-14.

The Information Assurance Strategy is owned by the Senior Information Risk Owner (SIRO) at Assistant Chief Constable rank and progress towards implementation is managed by a dedicated Information Assurance Unit within Operational Support Department.

To support the Strategy PSNI continues to work towards implementing the controls detailed in the Cabinet Office Information Assurance Maturity Model. At 31 March 2012 PSNI can demonstrate 100% compliance at Level 1 in five of the six key risks areas with only one action outstanding to achieve full compliance in the remaining area. This demonstrates our proactive approach and represents a significant advance in evidencing our ability to manage information risk.

An information governance structure is well established with a hierarchy of Strategic and Operational Business Owners taking responsibility for effectively managing information risk for their respective lines of business. The Corporate Information Risk Register is maintained by the Information Assurance Unit and detailed Risk Treatment Plans are managed through the security accreditation process involving Operational Business Owners. The Police Pension Schemes operate under this information governance structure.

The Police Pension Schemes suffered no breaches of sensitive personal data during the period.

The PSNI Information Assurance Policy, supported by twenty-seven detailed information security standards, was revised and updated during 2011 to reflect changes in national policy and enhanced technological threats.

At 31 March 2012 forty-nine operational information systems were accredited and forty-four were in the accreditation process. Twelve major projects in development are subject to on-going information assurance support.

Review of effectiveness

As Accounting Officer, I have responsibility for reviewing the effectiveness of the system of internal control. My review of the effectiveness of the system of internal control is informed by the work of the Internal Auditors and the Chief Officers within the organisation who have responsibility for the development and maintenance of the internal control framework, and comments made by the external auditors in their Management letter and other reports. I am also informed by the work of an increasing range of external stakeholders including the Northern Ireland Policing Board, Department of Justice, Northern Ireland Office, Department of Finance & Personnel, Her Majesty's Treasury, Her Majesty's Inspectorate of Constabulary's and Criminal Justice Inspectorate for Northern Ireland etc, all of which provide an important

challenge function. The Chief Officers and the Audit and Risk Committee have advised me on the implications of the result of my review of the effectiveness of the system of Internal control and a plan to address weaknesses and ensure continuous improvement of the system is in place.

As Accounting Officer I have received reports from the Chair of the Audit and Risk Committee concerning internal control, governance and risk. During the year Deloitte LLP provided an Internal Audit Service in accordance with the standards defined in the Government Internal Audit Manual. They submitted regular reports together with recommendations for improvement. In addition, the Head of Internal Audit has issued an independent opinion on the adequacy and effectiveness of the organisation's system of internal control. Based upon the work Internal Audit have undertaken during the year, they have provided the Chief constable with a satisfactory level of assurance in relation to risk management, internal control and governance with the exception of a number of specific areas.

No areas of concern have been noted by Internal Audit in their Annual Assurance Statement in relation to Police Pension Schemes. A review of Police pensions and payroll through Internal Audits Control Risk Self Assessment procedures produced a satisfactory level of assurance.

As noted previously there are a number of areas of significant concern or risk that could impact on the delivery of policing. None of the identified risk areas should have any direct impact on the Police Pension Schemes.

Matt Daggott

Matt Baggott Chief Constable Police Service of Northern Ireland 22 June 2012

THE CERTIFICATE AND REPORT OF THE COMPTROLLER AND AUDITOR GENERAL TO THE NORTHERN IRELAND ASSEMBLY

I certify that I have audited the financial statements of the Police Service of Northern Ireland Pension Accounts for the year ended 31 March 2012 under the Police (Northern Ireland) Act 2000 as amended by the Police (Northern Ireland) Act 2003 as amended by the Northern Ireland Act 1998 (Devolution of Policing and Justice Functions) Order 2010. These comprise the Combined Statement of Comprehensive Net Expenditure, the Combined Statement of Financial Position, the Combined Statement of Cash Flows, the Statement of Changes in Taxpayers' Equity and the related notes. These financial statements have been prepared under the accounting policies set out within them.

Respective responsibilities of the Northern Ireland Policing Board, the Chief Constable and auditor

As explained more fully in the Statement of the Chief Constable's Responsibilities, the Northern Ireland Policing Board and the Chief Constable as Accounting Officer are responsible for the preparation of the financial statements and for being satisfied that they give a true and fair view. My responsibility is to examine, certify and report on the financial statements in accordance with the Police (Northern Ireland) Act 2000 as amended by the Police (Northern Ireland) Act 2003 as amended by the Northern Ireland Act 1998 (Devolution of Policing and Justice Functions) Order 2010. I conducted my audit in accordance with International Standards on Auditing (UK and Ireland). Those standards require me and my staff to comply with the Auditing Practices Board's Ethical Standards for Auditors.

Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Police Service of Northern Ireland Pension Account's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Police Service of Northern Ireland Pension Account; and the overall presentation of the financial statements. In addition I read all the financial and non-financial information in the Annual Report to identify material inconsistencies with the audited financial statements. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my certificate.

In addition, I am required to obtain evidence sufficient to give reasonable assurance that the expenditure and income reported in the financial statements have been applied to the purposes intended by the Assembly and the financial transactions conform to the authorities which govern them.

Opinion on Regularity

In my opinion, in all material respects the expenditure and income have been applied to the purposes intended by the Assembly and the financial transactions conform to the authorities which govern them.

THE CERTIFICATE AND REPORT OF THE COMPTROLLER AND AUDITOR GENERAL TO THE NORTHERN IRELAND ASSEMBLY (CONTINUED)

Opinion on financial statements

In my opinion:

- the financial statements give a true and fair view of the state of the Police Service of Northern Ireland Pension Account's affairs as at 31 March 2012 and of its combined net expenditure, combined cash flows and changes in taxpayers' equity for the year then ended; and
- the financial statements have been properly prepared in accordance with the Police (Northern Ireland) Act 2000 as amended by the Police (Northern Ireland) Act 2003 as amended by the Northern Ireland Act 1998 (Devolution of Policing and Justice Functions) Order 2010 and directions issued there under by the Department of Justice.

Opinion on other matters

In my opinion the information given in Report of the Managers and the Report of the Actuary for the financial year for which the financial statements are prepared is consistent with the financial statements.

Matters on which I report by exception

I have nothing to report in respect of the following matters which I report to you if, in my opinion:

- adequate accounting records have not been kept; or
- the financial statements are not in agreement with the accounting records; or
- I have not received all of the information and explanations I require for my audit; or
- the Statement on Internal Control does not reflect compliance with Department of Finance and Personnel's guidance.

Report

I have no observations to make on these financial statements.

KJ Donnelly

Comptroller and Auditor General Northern Ireland Audit Office 106 University Street Belfast BT7 1EU 02 July 2012

Kier J Dandly

COMBINED STATEMENT OF COMPREHENSIVE NET EXPENDITURE FOR THE YEAR ENDED 31 MARCH 2012

	<u>Note</u>	2011-12 £000	2010-11 £000
Income			
Contributions receivable	3	91,502	92,489
Transfers in	4	<u>1,260</u>	<u>1,020</u>
		92,762	93,509
Expenditure			
Pension Cost - Current service costs	5	(124,760)	(147,640)
Pension Cost - Past service costs	5	-	650,140
Enhancements	6	(4,700)	(22,100)
Transfers in	4	(1,260)	(1,020)
Interest on scheme liabilities	8	(294,680)	(254,700)
		(425,400)	<u>224,680</u>
Combined Net Expenditure		(332,638)	<u>318,189</u>
Other			
Other Comprehensive Net Expenditure			
Recognised gains for the financial year:			
- Actuarial Gain	13.5	123,270	339,460
Total Comprehensive Net Expenditure for the year ended 31 March 2012		(209,368)	<u>657,649</u>

The notes on pages 23 to 40 form part of these accounts.

COMBINED STATEMENT OF FINANCIAL POSITION AS AT 31 MARCH 2012

	<u>Note</u>	2012 £000	2011 £000
Non- current assets:			
Receivables	11	179	208
Current assets:			
Receivables	11	7,423	11,660
Current liabilities:			
Payables (within 12 months)	12	(7,423)	(11,660)
Net current assets, excluding pension liability:		-	-
Payables (after 12 months)	12	<u>(179)</u>	<u>(208)</u>
Total Assets:		-	-
Pension Liability:			
Closed Scheme	13.1	(5,308,740)	(5,219,900)
New Scheme	13.2	(97,620)	(68,570)
Net Liabilities including pension liabilities		(5,406,360)	(5,288,470)
Taxpayers' Equity: General Fund		(5,406,360)	(5,288,470)

The financial statements on pages 19 to 40 were approved and authorised by the PSNI 22 June 2012 and were signed on its behalf by:

Matt Daggoti

Matt Baggott Chief Constable Police Service of Northern Ireland 22 June 2012

The notes on pages 23 to 40 form part of these accounts

COMBINED STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 31 MARCH 2012

	<u>Note</u>	2011-12 £000	2010-11 £000
Cash Flows from Operating Activities			
Combined Net Expenditure for the year less movement and payables relating to items not passing through the revenue account		(332,638)	318,189
(Increase)/ Decrease in receivables - non- current assets	11a	29	(77)
(Increase)/ Decrease in receivables - current assets Increase/ (Decrease) in payables - after 12	11a	4,237	(797)
months Increase/ (Decrease) in payables - within 12	12a	(29)	77
months Increase/ (Decrease) in pension provision-	12a	(4,237)	797
Closed Scheme New Scheme	13.1 13.2	393,150 26,290	(266,360) 18,560
Increase in pension provision- Enhancements and transfers in: Closed scheme	13.1	4,700	22,100
New scheme	13.2	1,260	1,020
Use of provision – pension liability Closed scheme-			
Pension payments	13.3	(156,960)	(147,300)
Gratuities/ Commutations	13.3	(26,180)	(48,150)
Payments to and on account of leavers New Scheme-	13.3	(1,050)	(980)
Pension payments Payments to and on account of leavers	13.3 13.3	(20) (30)	(30) (60)
Net cash outflow from operating activities		(91,478)	(103,011)
Cash flows from Financing Activities			
Financing		91,478	103,011
Net increase/ (decrease) in cash and cash equivalent in the period		-	<u> </u>

The notes on pages 23 to 40 form part of these accounts.

COMBINED STATEMENT OF CHANGES IN TAXPAYERS' EQUITY FOR THE YEAR ENDED 31 MARCH 2012

General Reserve

	2011-12 £000	2010-11 £000
Balance at 31 March 2011	(5,288,470)	(6,049,130)
Grant from Parent Department Combined net expenditure	91,478 (332,638)	103,011 318,189
Actuarial gain Net change in Taxpayers' Equity	123,270 (117,890)	339,460 760,660
Balance at 31st March 2012	(5,406,360)	(5,288,470)

The notes on pages 23 to 40 form part of these accounts

NOTES TO THE ANNUAL FINANCIAL STATEMENTS

1. Basis of preparation of the Pension Accounts

The PSNI Pension Accounts have been prepared in accordance with the relevant provisions of the 2011-12 Government Reporting Manual (FReM) issued by the Department of finance and Personnel. The accounting policies contained in the FREM apply international Financial Reporting Standards as adapted or interpreted for the public sector. IAS 19 Employee Benefits and IAS 26 Accounting and Reporting by Retirement Benefit Plans are of particular relevance to these statements. These accounts show the unfunded pension liabilities and movements in those liabilities during the year. The accounts also have regard to the recommendations of the Statement of Recommended Practice (SORP) Financial Reports of Pension Schemes to the extent that these are appropriate, together with Section 12 (3) of the Police (Northern Ireland) Act 2000 as amended by Section 7 (4) of the Police (Northern Ireland) Act 2003 and the Northern Ireland Act 1988 (Devolution of Policing Functions) 2010 and the Accounts Direction from the Department of Justice.

The PSNI Pension Scheme is a contracted out, unfunded, defined benefit pay-as-you-go occupational pension scheme operated by the PSNI on the behalf of members of the PSNI who satisfy the membership criteria.

Contributions to the Scheme by employers and employees are set at rates determined by the Scheme's Actuary and approved by DOJ. The contributions partially fund payments made by the Scheme, the balance of funding being provided by DOJ through the annual Supply Estimates process. The administration expenses associated with the operation of the Scheme are borne by PSNI and reported in the PSNI Main Accounts.

The Accounts summarise the transactions of both the Closed Police Pension Scheme and the New Police Pension Scheme. The Consolidated Statement of Financial Position shows the deficits on each scheme; the Statement of Comprehensive Net Expenditure shows the total of the movements from each scheme liability analysed between the pension cost, enhancements and transfers in, and the interest on the scheme liability. The actuarial position of each pension scheme is dealt with in the Report of the Actuary (Page 9), and the pension accounts should be read in conjunction with that report.

2. Statement of accounting policies

The accounting policies contained in the FReM follow International financial Reporting Standards to the extent that it is meaningful and appropriate to the public sector.

Where the FReM permits a choice of accounting policy, the accounting policy which has been judged to be most appropriate to the particular circumstances of the Scheme for the purpose of giving a true and fair view has been selected. The accounting policies adopted have been applied consistently in dealing with items considered material in relation to the accounts.

2.1 Accounting convention

These accounts have been prepared under the historical cost convention.

The Statement of Financial Position at the 31 March 2012 shows a liability of £5.406 bn. This reflects the inclusion of liabilities falling due in future years which are to be financed by drawings from the Northern Ireland Consolidated Fund. Such drawings will be from grants in aid approved annually by the Northern Ireland Assembly, to meet the Net Cash Requirement of the DOJ which fund the PSNI. Under the Government Resources and Accounts Act NI 2001, no money may be drawn from the Fund by the Department of Justice other than required for the service of the specified year or retained in excess of that need.

There is no reason to believe that the future approvals will not be forthcoming. It has accordingly been considered appropriate to adopt a going concern basis for the preparation of the PSNI's Police Pension Accounts for 2011-12.

2.2 Contributions receivable

Employers' normal pension contributions are accounted for on an accruals basis.

Employers' special pension contributions are accounted for in accordance with the agreement under which they are paid or, in the absence of such an agreement, on a cash basis.

Employees' pension contributions which exclude amounts paid in respect of the purchase of added years and Additional Voluntary Contributions are accounted for on an accruals basis.

Employees' contributions paid in respect of the purchase of added years are accounted for on an accruals basis. The associated increase in the scheme liability is recognised as expenditure.

2.3 Early Retirement

Contributions received from the employer in relation to the early retirement of Police Officers on ill health grounds were £1,799k in 2011-12 (£1,036 2010-11).

Contributions are based on an officer's final salary and are accounted for on an accruals basis.

2.4 Transfers in and out

Transfers in are normally accounted for as income and expenditure (representing the associated increase in the scheme liability) on a cash basis, although group transfers in may be accounted for on an accruals basis where the scheme has formally accepted or transferred a liability.

2.5 Other income

Other income, including refunds of gratuities, overpayments recovered other than by deduction from future benefits are accounted for on an accruals basis. To the extent that this income also represents an increase in the scheme liability, it is also reflected in expenditure.

2.6 Current service cost

The current service cost is the increase in the present value of the scheme liabilities arising from current member's service in the current period and is recognised in the Combined Statement of Comprehensive Net Expenditure. The cost is based on a real discount rate of 1.75%.

2.7 Past service costs

Past service costs are increases in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

The change from RPI to CPI indexation from 1 April 2011 was treated as a change in benefits and therefore shown as a negative past service cost measured as at 22 June 2010, the date of the Government announcement. This also impacted on some of the other items included in the Combined Statement of Comprehensive Net Expenditure such as the current service cost and the interest cost which was measured on CPI expectation between 22 June 2010 and 31 March 2011.

2.8 Enhancements

Any enhancements to pensions, including on departure or retirement, are measured and reflected immediately in the Combined Statement of Comprehensive Net Expenditure.

2.9 Interest on scheme liabilities

The interest cost is the increase during the period in the present value of the scheme liabilities because the benefits are one period closer to settlement and is recognised in the Combined Statement of Comprehensive Net Expenditure. The interest cost is based on a real discount rate of 1.75%.

2.10 Other payments

Other payments are accounted for on an accruals basis.

2.11 Scheme liabilities

Provision is made for liabilities to pay pensions and other benefits in the future. The scheme liability is measured on actuarial basis using the projected unit method and is discounted at a rate of 1.75%.

Full actuarial valuations by a professionally qualified actuary are obtained at intervals not exceeding four years. The actuary reviews the most recent actuarial valuation at the date of the statement of financial position and updates it to reflect current conditions.

2.12 Pension benefits payable

Pension benefits payable are accounted for as a decrease in the scheme liability on an accruals basis.

2.13 Pension payments to those retiring at their normal retirement age

Where a retiring member of either pension scheme has no choice over the allocation of benefits receivable between the value of the lump sum and the annual pension, the transaction is accounted for as a decrease in the scheme liability on an accruals basis.

Where a retiring member of either pension scheme has a choice over the allocation of benefits receivable between the value of the lump sum and the annual pension, the transaction is accounted for as a decrease in the scheme liability on a cash basis.

2.14 Pension payments to and on account of leavers before their normal retirement age

Where a member of either pension scheme is entitled to only a refund of contributions, the transaction is accounted for as a decrease in the scheme liability on an accruals basis.

Where a member of either pension scheme has the option of receiving a refund of contributions or a deferred pension, the transaction is accounted for as a decrease in the scheme liability on a cash basis.

2.15 Injury benefits

Injury benefits are accounted for in the PSNI Main Financial Statements.

2.16 Lump sums payable on death in service

Lump sum payments payable on death in service are accounted for on an accruals basis. They are funded through the normal pension contributions and are a charge on the pension provision.

2.17 Actuarial gains and losses

Actuarial gains and losses arising from any new valuation and from updating the latest actuarial valuation to reflect conditions at the Combined Statement of Financial Position date are recognised in the Combined Statement of Comprehensive Net Expenditure for the year.

2.18 Additional voluntary contributions

Additional Voluntary Contributions (AVC's) are deducted from employees' salaries and are paid over directly by the employing departments to the approved AVC providers.

2.19 Administration Expenses

Administration expenses are borne by the PSNI Main Accounts and are excluded from these statements.

2.20 Receivables and Payables

Total Receivables and Payables have been reanalysed into two additional categories to add clarity. The additional categories are Non-Current Assets and Non-Current Liabilities.

2.21 Accounting standards, interpretations and amendments to published standards adopted during the year ended 31 March 2012

The PSNI has reviewed the accounting standards, interpretations and amendments to published standards that became effective during 2011-12 and which are relevant to its operations. The adoption of these standards has not had a significant impact on the financial position or results of the Police Pension Fund.

2.22 Accounting standards, interpretations and amendments to published standards not yet effective

The PSNI has reviewed the additional or revised accounting standards and new (or amendments to) interpretations contained within the Government Financial Reporting Manual (FReM) 2011-12 and concludes that these do not impact the 2011-12 PSNI Pension Accounts.

3. Contributions Receivable

		<u>Note</u>	2011-12 £000	2010-11 £000
	Employers' Contributions: Closed Scheme New Scheme		49,791 12,430	52,700 10,622
	Employees' Contributions: Closed Scheme Normal Purchase of added years		22,622	23,960 22
	New Scheme Normal Purchase of added years		4,860 -	4,144 5
	Early Retirement		1,799	1,036
			<u>91,502</u>	<u>92,489</u>
4.	Transfers in (see also Note 7)		2011-12 £000	2010-11 £000
	Individual transfers in from other schemes			
	Closed Scheme New Scheme	13.1 13.2	1,260 1,260	1,020 1,020
5.	Pension cost		2011-12 £000	2010-11 £000
	Current Service Cost			
	Closed Scheme New Scheme	13.1 13.2	102,950 21,810 124,760	125,230 22,410 147,640
	Past Service Cost			
	Closed Scheme New Scheme	13.1 13.2	- =-	(643,430) (6,710) (650,140)

6. Enhancements

6.	Enhancements			
		<u>Note</u>	2011-12 £000	2010-11 £000
	Employers:			
	Closed Scheme			
	Enhancement to pensions on retirement	13.1	4,700	22,100
	New Scheme			
	Enhancement to pensions on retirement	13.2	4,700	<u>-22,100</u>
7.	Transfers in (see also Note 4)		2011-12 £000	2010-11 £000
	Individual transfers in from other schemes Closed Scheme New Scheme	13.1 13.2	<u>1,260</u> <u>1,260</u>	1,020 1,020
8.	Interest on Scheme Liabilities		2011-12 £000	2010-11 £000
	Interest charge for the year:			
	Closed Scheme New Scheme	13.1 13.2	290,200 <u>4,480</u> <u>294,680</u>	251,840 <u>2,860</u> <u>254,700</u>

9. Administration fees and expenses

All costs of administering the PSNI Pension Schemes are borne by the PSNI, and included within the PSNI Main Financial Statements.

10. Additional Voluntary Contributions

The Closed Police Pension Scheme provides for officers to make additional voluntary contributions (AVC's) to increase their pension entitlements or to increase life assurance cover. Officers may arrange to have agreed sums deducted from their salaries, for onward payment to the approved provider. (i.e. Equitable Life or Standard Life). The Managers of the Police Pension Scheme have responsibility only for onward payment by employers of officer's contributions to the scheme's approved provider. These AVC's are not brought to account in this statement. Officer's participating in this arrangement receive an annual statement from the approved provider as at 31 March confirming the amounts held to their account and the movements in the year.

The aggregate amounts of AVC investments are as follows:

	2011-12 £000	2010-11 £000
Movements in the year:	2000	2000
Balance at 1 April	879	849
New Investments	26	27
Sale of investments to provide pension benefits	(59)	(48)
Changes in market value of Investments	<u>27</u>	<u>51</u>
Balance at 31 March	<u>873</u>	<u>879</u>
Contributions received to provide life cover	-	-
Benefits paid on death	<u></u> -	
		

There is no in-house AVC Scheme available to members of the New Police Pension Scheme introduced from 6 April 2006.

11. Receivables – contributions due in respect of pensions

		2011-12	2010-11
11(a)	Analysis by type:		
	Amounts Falling due within 1 year	£000£	£000
	Pension contribution due from employer	7,022	9,417
	Pension overpayments less than 1 year	33	52
	Amounts due from PSNI main accounts	360	2,183
	Other receivables	8	8
		7,423	11,660
	Amounts falling due after 1 year		
	Pension overpayments more than 1 year	268	323
	Provision for doubtful debts	(89)	(115)
	At 31 March 2012	<u>7,602</u>	<u>11,868</u>
11(b)	Analysis by organisation:		
		2011-12	2010-11
		€000	£000
	Amounts falling due within 1 year		
	Balances with other central government bodies	7,382	11,600
	Balances with bodies external to government	$\frac{41}{7,423}$	60 11,660
	Amounts falling due after 1 year		
	Balances with bodies external to government	179	208
	At 31 March 2012	<u>7,602</u>	<u>11,868</u>

12. Payables in respect of pensions

12(a) Analysis by type:

		2011-12 £000	2010-11 £000
	Amounts Falling due within 1 year		
	Pensions	38	75
	Amount due to PSNI main accounts	7,063	9,477
	HM Revenue and Customs	322	<u>2,108</u>
		7,423	11,660
	Amounts falling due after 1 year		
	Amounts due to PSNI main accounts	<u>179</u>	208
	At 31 March 2012	<u>7,602</u>	<u>11,868</u>
12(b)	Analysis by organisation:		
		2011-12 £000	2010-11 £000
	Amounts falling due within 1 year		
	Balances with other central government bodies	7,385	11,585
	Balances with bodies external to government	$\frac{38}{7,423}$	75 11,660
	Amounts falling due after 1 year		
	Balances with other central government bodies	<u>179</u>	208
	At 31 March 2012	<u>7,602</u>	<u>11,868</u>

13. Provision for pension liabilities

Assumptions underpinning the provision for pension liability

Both the PSNI Police Pension Schemes are unfunded defined benefit Schemes. An actuarial valuation of each Scheme was carried out as at 31 March 2012 by the Government Actuary's Department. The report of the Actuary on pages 9 and 10 sets out the scope, methodology and results of the work the actuary has carried out.

The PSNI are responsible for providing the Actuary with the information the Actuary needs to carry out the valuation. This information includes, but is not limited to, details of:

- scheme membership, including age and gender profile, active membership, deferred pensioners and pensioners;
- benefit structure, including details of any discretionary benefits and any proposals to amend the scheme;
- income and expenditure, including details of expected bulk transfers into or out of the scheme; and
- following consultation with the Actuary, the key assumptions that should be used to value the scheme liabilities, ensuring that the assumptions are mutually compatible and reflect a best estimate of future experience.

The major assumptions used by the Actuary were:

	At	At	At	At	At
	31 March 2012	31 March 2011	31 March 2010	31 March 2009	31 March 2008
Rate of increase in salaries	4.25%	4.9%	4.3%	4.3%	4.3%
Rate of increase in pensions	2.00%	2.65%	2.75%	2.75%	2.75%
Rate of inflation	2.00%	2.65%	2.75%	2.75%	2.75%

Mortality rate

Expectation of life in years of current pensioners

At 31 March	2012	2011	2010	2009	2008
Males (Age 60)	28.1	29.2	29.1	28.5	28.4
Males (Age 65)	23.3	24.1	23.9	23.4	23.3
Females (Age 60)	30.7	32.5	32.3	31.7	31.6
Females (Age 65)	25.7	27.3	27.1	26.6	26.4

Expectation of life in years of current active/deferred members on retirement at age stated

At 31 March	2012	2011	2010	2009	2008
Males (Age 60)	30.1	30.7	30.6	30.2	30.1
Males (Age 65)	25.6	26.1	26.0	25.6	25.5
Females (Age 60)	32.4	33.9	33.8	33.3	33.2
Females (Age 65)	27.8	29.2	29.1	28.6	28.6

Notes:

From 2005, as 82% of the scheme membership was male, it was considered reasonable that all benefits are valued using the male demographic assumptions. This basis is still considered reasonable as 77% of membership was male during the 2011-12 financial year. This is regarded as simplifying the assessment, whilst not having a material impact on the results.

	At	At	At	At	At
	31 March 2012	31 March 2011	31 March 2010	31 March 2009	31 March 2008
Rate for discounting scheme liabilities	4.85%	5.6%	4.6%	6.04%	5.3%

These key assumptions are inherently uncertain, since it is impossible to predict with any accuracy future changes in the rate of salary increases, inflation, longevity or the return on corporate bonds. The actuary uses professional expertise in arriving at a view of the most appropriate rates to use in the annual valuation of the scheme liabilities. However, the scheme manager acknowledges that the valuation reported in these accounts is not certain, since a change in any one of these assumptions will either increase or reduce the liability. For example, on its own, even a small rise in the assumed rate of inflation will result in an increase in the pension liability.

The assumption that has the biggest impact on the amount of the reported liability is the discount rate net of price inflation. As set out in the FReM, and as required by IAS 19, the discount rate net of price inflation is based on yields on high quality corporate bonds. HM Treasury advise the relevant rate each year, based on the advice of the Government Actuary's Department. The inflation assumption reflects long – term assumption for the CPI used in Treasury forecasting. The rates are set out in the above table. Any decrease in the rate leads to a significant increase in the reported liability.

In reality, the complexity and range of assumptions underlying the calculation of the pension liability are such that a change in one financial assumption is likely to have a knock-on effect on other financial assumptions. The scheme manager does not consider it useful to attempt to reflect the impact of any changes in the range of assumptions, since this would result in giving a range of inherently uncertain figures.

In the opinion of the scheme manager, the actuary has used key assumptions that are the most appropriate for the scheme in the light of current knowledge.

Analysis of the provision for pension liability

Pension scheme liabilities accrue over employees' periods of service and are discharged over the period of retirement and, where applicable, the period for which a spouse or eligible partner survives the pensioner. In valuing each scheme liability, the Actuary must estimate the impact of several inherently uncertain variables far into the future. These variables include not only the key financial assumptions noted in the table above, but also assumptions about the changes that occur in the future in the mortality rate, the age of retirement and the age from which a pension becomes payable.

The value of each scheme liability included on the Combined Statement of Financial Position may be significantly affected by even small changes in assumptions. For example, if at a subsequent valuation, it is considered appropriate to reduce the assumed rate of inflation, or the assumed rate of increase in salaries, then the value of the pension scheme liability will decrease (other things being equal). Conversely, if the assumed rates are increased, the value of the liability will increase. The manager accepts that, as a consequence, the valuation provided by the Actuary is inherently uncertain. The increase or decrease in future liability charged or credited for the year resulting from changes in assumptions is disclosed in this note. The note also discloses 'experience' gains or losses for the year, showing the amount charged or credited for the year because events have not coincided with assumptions made for the last valuation.

Scheme Membership date for the previous 5 years

	2011-12	2010-11	2009-10	2008-09	2007-08
Closed Police Pension Scheme					
Active Members	5,259	5,586	6,127	6,758	7,327
Deferred Members	1,362	1,221	1,125	1,120	922
Pensioners in Payment Members	11,554	11,258	10,805	10,309	9,732
Pensioners in Payment Dependents	1,587	1,561	1,509	1,493	1,444
Compensation Payments	75	93	111	143	162
New Police Pension Scheme Active Members	1,852	1.868	1.476	1,028	668
Deferred Members	32	19	9	2	-
Pensioners in Payment Dependents	3	3	1	1	-

13.1 Analysis of movement in the Closed Pension Scheme liability

	2011-12 £000	2010-11 £000
Scheme liability at 1 April	(5,219,900)	(5,993,270)
Current service cost	(102,950)	(125,230)
Past service cost	-	643,430
Interest on pension scheme liability	(290,200) (393,150)	(251,840) 266,360
Enhancements	(4,700)	(22,100)
Pension transfers in	(4,700)	(22,100)
Benefits payable (see note 13.3)	184,190	196,430
Actuarial gain (see note 13.5)	124,820	332,680
Scheme liability at 31 March	(5,308,740)	(5,219,900)

During the year ended 31 March 2012 employee contributions represented an average of 11.0% of pensionable pay. Employer contributions represented an average of 24.2% for 2011-12 to standardise with other UK Police Services as directed by Government and DFP through DOJ.

13.2 Analysis of movement in the New Pension Scheme liability

	2011-12 £000	2010-11 £000
Scheme Liability at 1 April	(68,570)	(55,860)
Current Service Cost	(21,810)	(22,410)
Past Service Cost	-	6,710
Interest on pension scheme liability	<u>(4,480)</u> (26,290)	(2,860) (18,560)
Transfers In	(1,260)	(1,020)
Enhancements	-	-
Benefits payable (see note 13.3)	50	90
Actuarial gain (see note 13.5)	(1,550)	6,780
Scheme Liability at 31 March	(97,620)	(68,570)

During the year ended 31 March 2012, employee contributions represented an average of 9.5% of pensionable pay. Employer contributions represented an average of 24.2% of pensionable pay and are proposed to be maintained at this level for 2012-13.

13.3 Analysis of benefits paid

	2011-12	2010-11
	£000	£000
Closed Scheme:		
Pension Payments	156,960	147,300
Gratuities/ Commutations	26,180	48,150
Payments to and on account of leavers		
(see note 13.4)	1,050	980
Per Statement of Cash Flows	<u>184,190</u>	<u>196,430</u>
New Scheme:		
Pension Payments	20	30
Payments to and on account of leavers		
(see note 13.4)	<u>30</u>	<u>60</u>
Per Statement of Cash Flows	<u>50</u>	<u>90</u>

13.4 Analysis of payments to and on account of leavers

		2011-12	2010-11
		£000	£000
	Closed Scheme:		
	Refunds to members leaving service	-	-
	Individual transfers to other schemes	<u>1,050</u>	<u>980</u>
	Per Statement of Cash Flows	<u>1,050</u>	<u>980</u>
	New Scheme:		
	Refunds to members leaving service	30	60
	Individual transfers to other schemes	<u> -</u>	
	Per Statement of Cash Flows	<u>30</u>	<u>60</u>
13.5	Analysis of actuarial gain/ (loss)		
		2011-12 £000	2010-11 £000
	Closed Scheme:		
	Experience gains/(losses) arising on the Scheme liabilities	134,120	(69,970)
	Changes in demographic assumptions underlying the present value of the Scheme liabilities	129,820	-
	Changes in financial assumptions underlying the present value of the Scheme liabilities	(139,120) 124,820	402,650 332,680
	New Scheme:		
	Experience losses arising on pension liabilities	(670)	(6,580)
	Changes in demographic assumptions underlying the present value of the Scheme liabilities	3,100	-
	Changes in assumptions underlying the present value of the Scheme liabilities	(3,980) (1,550)	13,360 6,780
	Per Combined Statement of Comprehensive Net Expenditure	<u>123,270</u>	339,460

13.6 History of experience gain/(loss)

	2011-12	2011-10	2010-09	2009-08	2008-07
Closed Scheme:					
Experience gain/ (loss) on the					
Scheme liabilities					
Amount (£m)	134.12	(69.97)	159.83	(54.47)	22.34
Percentage of the present value of the Scheme					
liabilities	2.5%	(1.3%)	2.7%	(1.2%)	0.5%
Total actuarial gain/(loss)	2.0 / 0	(1.570)	2.7 70	(1.270)	0.570
Amount (£m)	124.82	332 68 ((1,317.92)	596.14	498.21
Percentage of the present	124.02	332.00 ((1,317.72)	370.11	170.21
value of the Scheme					
liabilities	2.4%	6.4%	(22%)	13.3%	10.2%
nacimies	2.170	0.170	(2270)	13.370	10.270
New Scheme:					
Experience loss on the Scheme					
liabilities					
Amount (£m)	(0.67)	(6.58)	(0.66)	(2.05)	(1.12)
Percentage of the present					
value of the Scheme					
liabilities	(0.7%)	(9.6%)	(1.2%)	(11.1%)	(11.0%)
Total actuarial gain/ (loss)					
Amount (£m)	(1.55)	6.78	(23.1)	3.31	1.20
Percentage of the present	` ,		` ′		
value of the Scheme	(1.6%)	9.9%	(41.4%)	17.9%	11.8%
liabilities	` ,		. ,		

14. Financial instruments

Accounting standards require disclosure of the role which financial instruments have had during the period in creating or changing the risks an entity faces in undertaking its activities. Because of the non-trading nature of its activities and the way in which PSNI is funded from the Department of Justice, the PSNI Police Pension Accounts are not exposed to the degree of financial risk faced by business entities. Moreover, financial instruments play a more limited role in creating or changing risk than would be typical of the listed companies.

The PSNI Pension Accounts rely primarily on departmental funding for its revenue resource requirements, and is therefore not exposed to liquidity risks. It also has no material deposits, and all assets and liabilities are determined in sterling, so it is not exposed to interest rate or currency risk.

15. Losses and special payments

During the year there were £10,211 (6 cases) of Losses or Special Payments recorded (2010-11 - £71,726 14 cases).

16. Related party transactions

PSNI is a body of constables, funded through the Northern Ireland Policing Board which is a Non-Departmental Public Body of the Department of Justice.

The Department of Justice is regarded as a related party. During the year the PSNI Pension Account has had a number of material transactions with the Department of Justice and other government Departments, namely the Department of Finance and Personnel.

None of the Managers of the Schemes, key managerial staff or other related parties has undertaken any material transactions with either Scheme during the year.

17. Events occurring after the reporting period

There were no events occurring after the reporting period.

The Annual Report and accounts were authorised by the Chief Constable to be issued on the 02 July 2012.



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