



Trends in Hate Motivated Incidents and Crimes Recorded by the Police in Northern Ireland

2004/05 to 2020/21

Date of Publication: 12th November 2021

Frequency of Publication: Annually

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Contents

| С | ontent | ts | 1 |
|----|---------|---------------------------------------------------------------------------|----|
| T | hings y | you need to know about this release | 3 |
| 1. | Over | view of Trends in Hate Motivated Incidents and Crimes | 6 |
| | 1.1 H | late motivated incidents and crimes | 6 |
| | 1.2 | Racist motivated incidents and crimes | 7 |
| | 1.3 | Homophobic motivated incidents and crimes | 7 |
| | 1.4 | Sectarian motivated incidents and crimes | 8 |
| | 1.5 | Faith/religion motivated incidents and crimes | 8 |
| | 1.6 | Disability motivated incidents and crimes | 9 |
| | 1.7 | Transphobic motivated incidents and crimes | 9 |
| | 1.8 | Attacks on symbolic premises | 10 |
| 2. | Ra | cist Motivations: Trends since 2004/05 | 11 |
| | 2.1 | Trends in incidents, crimes and outcomes with a racist motivation | 11 |
| | 2.2 | Trends in crimes with a racist motivation by crime type | 12 |
| | 2.3 | Victims of racist crimes | 13 |
| | 2.4 | Outcomes for crimes with a racist motivation | 15 |
| 3. | Но | mophobic Motivations: Trends since 2004/05 | 18 |
| | 3.1 | Trends in incidents, crimes and outcomes with a homophobic motivation | 18 |
| | 3.2 | Trends in crimes with a homophobic motivation by crime type | 19 |
| | 3.3 | Victims of homophobic crimes | 20 |
| | 3.4 | Outcomes for crimes with a homophobic motivation | 21 |
| 4. | Se | ctarian Motivations: Trends since 2004/05 | 24 |
| | 4.1 | Trends in incidents, crimes and outcomes with a sectarian motivation | 24 |
| | 4.2 | Trends in crimes with a sectarian motivation by crime type | 25 |
| | 4.3 | Victims of sectarian crimes | 26 |
| | 4.4 | Outcomes for crimes with a sectarian motivation | 27 |
| 5. | Fai | ith/Religion Motivations: Trends since 2009/10 | 30 |
| | 5.1 | Trends in incidents, crimes and outcomes with a faith/religion motivation | 30 |
| | 5.2 | Trends in crimes with a faith/religion motivation by crime type | 30 |
| | 5.3 | Victims of faith/religion crimes | 31 |
| | 5.4 | Outcomes for crimes with a faith/religion motivation | 31 |

| 6. | Dis | ability Motivations: Trends since 2009/10 | . 32 |
|----|--------|-------------------------------------------------------------------------|------|
| | 6.1 | Trends in incidents, crimes and outcomes with a disability motivation | . 32 |
| | 6.2 | Trends in crimes with a disability motivation by crime type | . 33 |
| | 6.3 | Victims of disability crimes | . 34 |
| | 6.4 | Outcomes for crimes with a disability motivation | . 34 |
| 7. | Tra | nsphobic Motivations: Trends since 2009/10 | . 35 |
| | 7.1 | Trends in incidents, crimes and outcomes with a transphobic motivation | . 35 |
| | 7.2 | Trends in crimes with a transphobic motivation by crime type | . 35 |
| | 7.3 | Victims of transphobic crimes | . 36 |
| | 7.4 | Outcomes for crimes with a transphobic motivation | . 36 |
| 8. | Geo | ographic patterns of hate motivated incidents and crimes | . 37 |
| | 8.1 | Racist, Homophobic and Sectarian Motivations by policing district | . 37 |
| | 8.2 | Faith/Religion and Disability Motivations by policing district | . 37 |
| | 8.3 | Transphobic Motivations by policing district | . 37 |
| | 8.1 | Additional geographic breakdowns of hate motivated incidents and crimes | . 37 |
| 9. | Wic | ler Context (comparison with England and Wales) ¹ | . 38 |
| A | opendi | x 1. Background and Data Quality | . 39 |
| | 1 N | lethodology | . 39 |
| | 2 F | actors with an impact on the Hate Motivation data series | . 40 |
| | 3 F | urther Information | . 41 |

We welcome comment and feedback on these statistics. If you would like to forward your views, receive notification of new publications or be kept informed of developments relating to PSNI statistics, please email your contact details using the email address provided on the cover page.

Coverage

This release is produced in accordance with the pillars and principles set out in the Code of Practice for Statistics.

The Police Service of Northern Ireland (PSNI) publishes figures on the levels and trends in police recorded incidents and crimes with a hate motivation. As these figures only relate to those hate motivated incidents reported to the police, they only provide an indication of the true extent of hate motivations. The statistics are collated and produced by statisticians seconded to the Police Service of Northern Ireland (PSNI) from the Northern Ireland Statistics and Research Agency (NISRA). Collation of this data started in 2004/05.

This release presents statistics relating to incidents and crimes with a hate motivation recorded by the police between 2004/05 and 2020/21. Supplementary data are available from the <u>PSNI website (opens in a new window)</u> in the accompanying spreadsheets.

What is a hate motivated incident or hate motivated crime as recorded by the police?

Hate crime is defined as any criminal offence which is perceived, by the victim or any other person, to be motivated by hostility or prejudice towards someone based on a personal characteristic. PSNI also use the principles of this definition to record non-crime hate incidents (see 'Hate Incident or Hate Crime' below).

Hate Incident or Hate Crime?

Police recorded crime data is a victim oriented approach to crime recording. A crime will be recorded as having a hate motivation where it meets the relevant definition provided above. Not all hate motivated incidents will result in the recording of a crime, as what has occurred in the incident may not be of the level of severity that would result in a crime being recorded. Where crimes with a hate abuse motivation are recorded, they are classified according to the Home Office Counting Rules and form a subset of the overall police recorded crime statistics.

Further details of the background and recording practice in relation to police recorded crime statistics are available in the <u>User Guide to Police Recorded Crime Statistics</u>, <u>1MB (opens in a new window)</u>. An explanation of what constitutes an incident and a crime is provided in Section 2.1 of this guide, while reference to hate motivated incidents and crimes is available in Section 6. These recording practices, methods of counting outcomes and allocation of crime types apply equally to crimes with a hate motivation.

The victim of the hate crime will be recorded as the person to whom the hostility or prejudice is displayed, even if they do not have the personal characteristic targeted but are connected to someone who has, for example a parent who is harassed because they have a child with a disability. In some cases the personal characteristic may be incorrectly perceived by the person displaying the hostility or prejudice.

Within PSNI there are six strands of hate motivation that are monitored; Race, Homophobia (sexual orientation), Sectarianism, Faith/religion (non-sectarian), Disability and Transphobia. The definition for each of these motivations is provided on the next page, while an explanation of the perception test is provided below.

The Perception Test

Evidence is not the test when reporting a hate incident; when an incident or crime has been reported to police by the victim or by any other person and they perceive it as being motivated by prejudice or hate, it will be recorded and investigated as a hate incident or crime. The perception of the victim, or any other person is the defining factor in determining whether an incident is a hate incident, or in recognising the hostility element of a hate crime. Perception-based recording refers to the perception of the victim, or any other person. It would not be appropriate to record a crime or incident as a hate crime or hate incident if it was based on the perception of a person or group who had no knowledge of the victim, crime or the area, and who may be responding to media or internet stories or who are reporting for a political or similar motive. The other person could, however, be one of a number of people, including: police officers or staff; witnesses; family members; civil society organisations who know details of the victim, the crime or hate crimes in the locality, such as a third-party reporting charity; a carer or other professional who supports the victim; someone who has knowledge of hate crime in the area – this could include many professionals and experts such as the manager of an education centre used by people with learning disabilities who regularly receives reports of abuse from students; a person from within the group targeted with the hostility, e.g., a Traveller who witnessed racist damage in a local park.

Race

A racial group can be defined as a group of persons defined by reference to race, colour, nationality or ethnic or national origins (this includes UK National origins i.e. Scottish, English, Welsh and Irish) and references to a person's racial group refer to any racial group into which he/she falls. Racial group includes the Irish Traveller community.

Homophobia (sexual orientation)

Homophobia can be defined as a fear or dislike directed towards lesbian, gay or bisexual people, or a fear or dislike directed towards their perceived lifestyle, culture or characteristics. Sexual orientation can be defined as an individual's preference for a particular sex (be it the opposite or the same), or an individual's view of their own sexuality.

Sectarianism

The term 'sectarian', whilst not clearly defined, is a term almost exclusively used in Northern Ireland to describe incidents of bigoted dislike or hatred of members of a different religious or political group. It is broadly accepted that within the Northern Ireland context an individual or group must be perceived to be Catholic or Protestant, Nationalist or Unionist, or Loyalist or Republican. However sectarianism can also relate to other religious denominations, for example, Sunni and Shi'ite in Islam.

Faith/Religion (non-sectarian)

A faith or religious group can be defined as a group of persons defined by reference to religious belief or lack of religious belief. This would include Christians, Muslims, Hindus, Sikhs and different sects within a religion. It also includes people who hold no religious belief at all.

Disability (or Disablist)

Any disability including physical or sensory disability, learning disability, long-term illness and mental health.

Transphobia

People who are trans and those who hold the gender recognition certificate under the Gender Recognition Act 2004.

Points to note in this bulletin

Incidents and multiple motivations: A small number of incidents will have more than one type of hate motivation attributed to the incident. This means that summing up the totals for each year from Table 1.1 will provide a higher total than the number of incidents actually recorded.

Crimes: As there may be more than one crime recorded within an individual incident, it is possible for the number of crimes with a particular hate motivation to be higher than the number of incidents with that motivation.

Incidents and Crimes: Hate-motivated crimes and hate-motivated incidents should not be added together as crimes for each motivation strand are included in the incident count for each hate motivation strand.

Gender unknown: Where reference is made to gender unknown, this may include persons who have not identified as either male or female.

Harassment and Malicious communications: Recording of malicious communications started on 1st April 2017. A Home Office change introduced in April 2018 requires harassment to be recorded in addition to the most serious additional victim based offence. Both of these changes in recording practice, along with increasing awareness of the application of these rules in the recording process, will have contributed to the increased levels recorded in the overall harassment classification.

Faith/religion, Disability and Transphobic motivations: In 2009/10 improvements were made to the data quality assurance process for incidents and crimes with a faith/religion, disability and transphobic motivation to ensure the motivations are being accurately assigned. Data for these motivations prior to 2009/10 (shaded in Table 1.1) should be regarded with caution. For this reason the sections within this bulletin covering these motivations comment on the trends from 2009/10.

Annual Revisions: Revisions to previously published data are applied on an annual basis to financial year crime figures from 2015/16 onwards, as a result of the introduction of the wider outcomes framework in April 2015. These revisions take account of crime cancellations and sanction outcomes identified since the previous annual publication. Revisions of this nature will next be applied in May 2022. Further guidance on crime cancellation can be found in the Home Office Counting Rules for Recorded Crime.

Conventions used in figures and tables

While the outcome rates are rounded to one decimal place, the outcome rate change in % pts is calculated on the unrounded outcome rates and then rounded to one decimal place.

'-' indicates that for offences recorded a percentage change is not reported because the base number of offences is less than 50, and that for offences detected an outcome rate cannot be calculated as there were no offences recorded.

..' indicates that data are not available.

Disclosure control has been applied to some tables in line with the requirements of the Code of Practice for Official Statistics. Where this applies cells have been merged or suppressed in order to ensure the identity of individuals/organisations or any private information relating to them is not revealed. '*' indicates a cell has been suppressed.

The charts in this release are not all shown to same scale.

Please note that population rates in this bulletin are expressed per 10,000 population.

1. Overview of Trends in Hate Motivated Incidents and Crimes

Incidents and crimes with a racist or homophobic motivation have been collated by PSNI in their current format since 2004/05. Sectarian, faith/religion and disability motivated incidents and crimes have been collated since 2005/06. Incidents and crimes with a transphobic motivation have been collated since 2006/07.

There are a range of factors that can have an impact on the recorded crime data series. For example changes to existing legislation, the introduction of new legislation and clarifications or changes to the Home Office Counting Rules can all cause discontinuities to the data series. As far as possible these factors will be identified in the commentary within this bulletin. These are also highlighted in <u>Appendix 1</u>.

1.1 Hate motivated incidents and crimes

Table 1.1 outlines the numbers of incidents and crimes recorded in each hate motivation strand.

- Between 2005/06 and 2015/16 sectarian incidents accounted for the largest number of incidents recorded in any of the hate motivation strands. In 2016/17 the number of sectarian incidents was exceeded by the number of racist incidents for the first time and this has remained the case since then. Sectarian crimes have accounted for the largest number of crimes recorded in any of the hate motivation strands with the exception of 2017/18, 2018/19 and 2020/21 when higher numbers of racist crimes were recorded.
- While the highest levels of sectarian incidents were recorded early in the data series, the other hate motivated incidents have recorded their highest levels in more recent years; 2014/15 for racist and disability incidents, 2015/16 for homophobic incidents, 2017/18 for faith/religion and 2019/20 for transphobic incidents.
- Sectarian incidents were at their highest level in 2009/10 and have shown a general decline since then. The number of sectarian incidents in 2020/21 was just over half the highest number recorded.

| | Rad | cist | Homo | phobic | Secta | arian | Faith/Re | eligion ¹ | Disab | oility ¹ | Transp | hobic ¹ |
|---------|----------|-------|----------|--------|----------|-------|----------|----------------------|----------|---------------------|----------|--------------------|
| | Incident | Crime | Incident | Crime | Incident | Crime | Incident | Crime | Incident | Crime | Incident | Crime |
| 2004/05 | 813 | 633 | 196 | 151 | | | | | | | | |
| 2005/06 | 936 | 746 | 220 | 148 | 1,701 | 1,469 | 70 | 78 | 70 | 38 | | |
| 2006/07 | 1,047 | 861 | 155 | 117 | 1,695 | 1,217 | 136 | 120 | 48 | 26 | 32 | 14 |
| 2007/08 | 976 | 757 | 160 | 114 | 1,584 | 1,056 | 68 | 62 | 49 | 42 | 7 | 4 |
| 2008/09 | 990 | 771 | 179 | 134 | 1,595 | 1,017 | 46 | 35 | 44 | 28 | 10 | 2 |
| 2009/10 | 1,034 | 711 | 175 | 112 | 1,840 | 1,264 | 32 | 16 | 58 | 40 | 14 | 4 |
| 2010/11 | 842 | 531 | 211 | 137 | 1,437 | 1000 | 24 | 12 | 38 | 29 | 22 | 8 |
| 2011/12 | 694 | 458 | 201 | 121 | 1,344 | 885 | 15 | 6 | 33 | 15 | 4 | 3 |
| 2012/13 | 748 | 470 | 246 | 149 | 1,372 | 889 | 28 | 12 | 74 | 35 | 15 | 6 |
| 2013/14 | 976 | 688 | 280 | 179 | 1,284 | 961 | 33 | 16 | 107 | 66 | 23 | 8 |
| 2014/15 | 1,336 | 916 | 334 | 209 | 1,517 | 1,044 | 84 | 29 | 138 | 74 | 21 | 8 |
| 2015/16 | 1,215 | 851 | 343 | 210 | 1,352 | 1,002 | 59 | 25 | 134 | 74 | 19 | 12 |
| 2016/17 | 1,044 | 654 | 279 | 162 | 995 | 695 | 65 | 34 | 112 | 60 | 20 | 12 |
| 2017/18 | 1,025 | 609 | 267 | 163 | 879 | 576 | 90 | 40 | 101 | 48 | 38 | 17 |
| 2018/19 | 1,124 | 699 | 281 | 201 | 865 | 622 | 56 | 23 | 100 | 53 | 33 | 12 |
| 2019/20 | 936 | 626 | 272 | 195 | 888 | 639 | 41 | 15 | 99 | 72 | 64 | 34 |
| 2020/21 | 993 | 719 | 366 | 246 | 934 | 674 | 39 | 26 | 90 | 58 | 71 | 34 |

 Table 1.1
 Number of incidents and crimes with a hate motivation, 2004/05 to 2020/21

¹ In 2009/10 improvements were made to the data quality assurance process for incidents and crimes with a faith/religion, disability and transphobic motivation. Data for these motivations prior to 2009/10 should be regarded with caution.

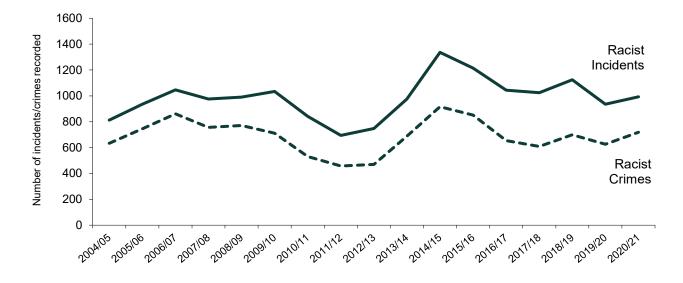
Due to the variation in volumes recorded within each of the hate motivations, the charts in figures 1.1 to 1.6 are not shown to the same scale.

1.2 Racist motivated incidents and crimes

Following a decline in levels of racist incidents and crimes between 2009/10 and 2011/12, both series increased each year between 2011/12 and 2014/15 (the highest recorded in the series). Levels have trended downwards since 2014/15 with the exception of increases seen in 2018/19 and 2020/21. The number of incidents recorded in 2020/21 is the eighth highest in the data series, with the number of crimes being the seventh highest.

Population rates: Since 2004/05, the number of racist incidents recorded by the police per 10,000 population is between 4 and 7, while for racist crimes the figure is between 3 and 5 per 10,000 population.

Figure 1.1 Trends in racist motivated incidents and crimes, 2004/05 to 2020/21

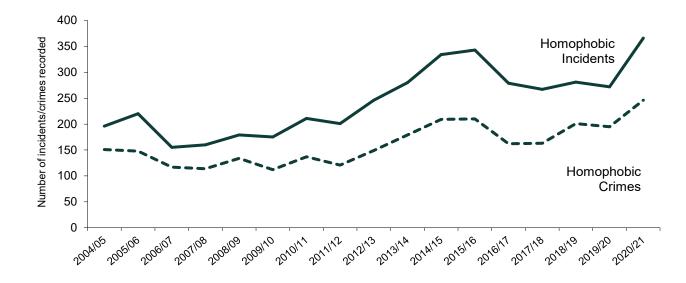


1.3 Homophobic motivated incidents and crimes

Homophobic motivated incidents and crimes showed a generally upwards trend between 2006/07 and 2015/16. Incidents and crimes fell below the 2015/16 level for the period between 2016/17 and 2019/20. There was a sharp increase in the number of homophobic motivated incidents and crimes in 2020/21, with both rising to the highest level recorded since the data series began in 2004/05.

Population rates: Since 2004/05, the number of homophobic incidents recorded by the police per 10,000 population is between 1 and 2, while for homophobic crimes the figure is 1 per 10,000 population.

Figure 1.2 Trends in homophobic motivated incidents and crimes, 2004/05 to 2020/21



1.4 Sectarian motivated incidents and crimes

The number of sectarian incidents was at its highest level in 2009/10 with 1,840 incidents recorded. Levels have generally fallen since then, with 2018/19 the lowest in the data series and less than half of the peak level recorded in 2009/10; the number of incidents has increased in each year since 2018/19. The number of sectarian crimes was at its lowest in 2017/18 and has since increased each year to 2020/21. This latest year is the fourth lowest level in the data series showing a fall of 54 per cent when compared with the highest level which was recorded in 2005/06.

Population rates: Since 2005/06, the number of sectarian incidents recorded by the police per 10,000 population is between 5 and 10, while for the number of sectarian crimes the figure is between 3 and 9 per 10,000 population.

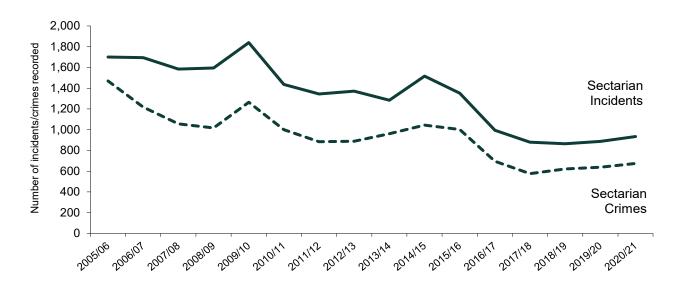


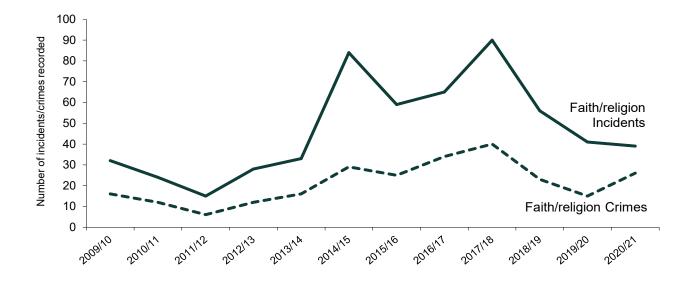
Figure 1.3 Trends in sectarian motivated incidents and crimes, 2005/06 to 2020/21

1.5 Faith/religion motivated incidents and crimes

Levels of faith/religion incidents and crimes were higher in each year of the period 2014/15 to 2018/19 than the levels recorded between 2009/10 and 2013/14. The highest number of faith/religion incidents and crimes was seen in 2017/18. Levels of faith/religion incidents have fallen in each year since 2018/19. The number of faith/religion crimes fell in 2018/19 and 2019/20 before increasing in 2020/21 to a level similar to that previously seen in 2015/16 and 2018/19.

Population rates: The numbers of incidents and crimes with a faith/religion motivation are too small to provide a meaningful population rate (fewer than 1 per 10,000 population).

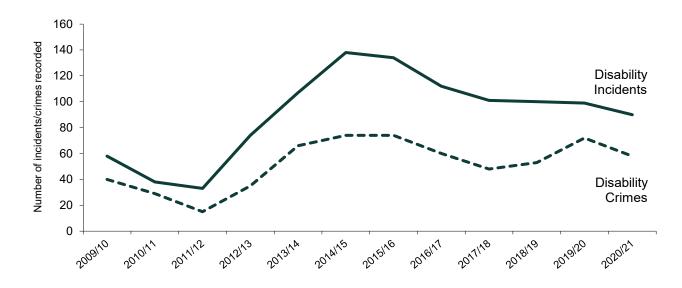
Figure 1.4 Trends in faith/religion motivated incidents and crimes, 2009/10 to 2020/21

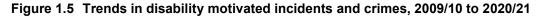


1.6 Disability motivated incidents and crimes

Disability motivated incidents and crimes were showing decreasing levels between 2009/10 and 2011/12, after which levels started to increase considerably. While levels of incidents have fallen again since 2014/15, they remain higher than those experienced between 2009/10 and 2012/13. The number of disability motivated crimes rose between 2017/18 and 2019/20, but fell in 2020/21 to the sixth highest level recorded in the data series.

Population rates: The numbers of incidents and crimes with a disability motivation are too small to provide a meaningful population rate (fewer than 1 per 10,000 population).

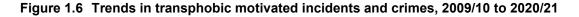


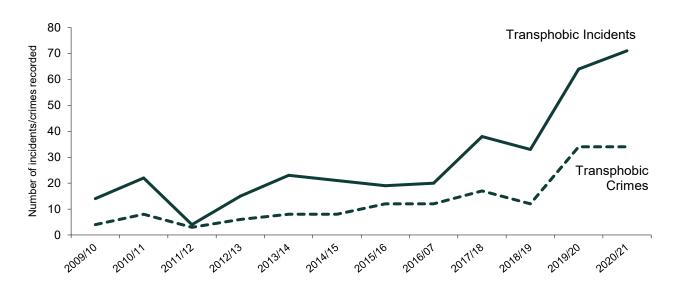


1.7 Transphobic motivated incidents and crimes

Between 2009/10 and 2016/17 the number of transphobic incidents ranged between 14 and 23, with the exception of 4 such incidents recorded in 2011/12. The number of transphobic crimes ranged between 3 and 12 over the same time period. The number of transphobic incidents and crimes increased from 2017/18 when compared with the earlier part of the data series, with a substantial increase seen in both incidents and crimes in 2019/20 and a further increase in the number of incidents in 2020/21.

Population rates: The numbers of incidents and crimes with a transphobic motivation are too small to provide a meaningful population rate (fewer than 1 per 10,000 population).





1.8 Attacks on symbolic premises

Attacks on symbolic premises are recorded where a crime has a sectarian motivation, where the premises is the intended target of the attack, and where the premises are one of the following; a church or chapel, a GAA or Ancient Order of Hibernians Hall, an Orange Hall or Apprentice Boys Hall, or a school. These figures are a subset of sectarian motivated crimes and are available from 2007/08.

In 2020/21 attacks on symbolic premises represented 3 per cent of all sectarian crimes, the same proportion as seen in 2015/16 and 2017/18; this is the lowest proportion recorded in the data series.

| | Church or Chapel | GAA or Ancient Order of Hibernians Hall | Orange or Apprentice Boys Hall | School |
|---------|---------------------|--------------------------------------------------|--------------------------------------|--------|
| 2007/08 | 19 | 6 | 63 | 6 |
| 2008/09 | 37 | 10 | 61 | 13 |
| 2009/10 | 24 | 15 | 72 | 15 |
| 2010/11 | 23 | 8 | 58 | * |
| 2011/12 | 12 | 6 | 34 | 4 |
| 2012/13 | 14 | * | 27 | * |
| 2013/14 | 17 | * | 40 | * |
| 2014/15 | 11 | 5 | 17 | 5 |
| 2015/16 | 5 | * | 17 | * |
| 2016/17 | 7 | * | 31 | * |
| 2017/18 | 4 | * | 11 | * |
| 2018/19 | 9 | * | 10 | * |
| 2019/20 | 7 | * | 14 | * |
| 2020/21 | 8 | * | 14 | * |

Table 1.2 Attacks on symbolic premises, 2007/08 to 2020/21¹

¹ Cell suppression has been applied to ensure that the identity of individuals/organisations or any private information relating to them is not revealed.

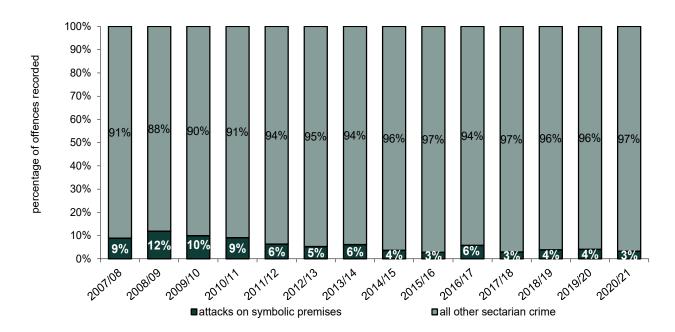


Figure 1.7 Attacks on symbolic premises as a proportion of all sectarian crimes, 2007/08 to 2020/21

Hate crime is defined as any criminal offence which is perceived, by the victim or any other person, to be motivated by hostility or prejudice towards someone based on a personal characteristic. A racial group can be defined as a group of persons defined by reference to race, colour, nationality or ethnic or national origins (this includes UK National origins i.e. Scottish, English, Welsh and Irish) and references to a person's racial group refer to any racial group into which he/she falls. Racial group includes the Irish Traveller community.

All tables referred to in the commentary of Section 2 Racist Motivations can be found in the racist motivations spreadsheet, 302KB (opens in a new window).

2.1 Trends in incidents, crimes and outcomes with a racist motivation

Levels of racist incidents and crimes reached their highest level in 2014/15 before falling each year through to 2019/20, with the exception of 2018/19. The number of incidents and crimes rose in 2020/21 to the eighth and seventh highest levels in the data series respectively.

Crimes with a racist motivation represent 0.8 per cent of all crimes recorded by the police [Table 2.3].

| | Race Incidents | Race Crimes | Outcomes (numbers) | Outcomes (rates, %) |
|---------|----------------|-------------|--------------------|---------------------|
| 2004/05 | 813 | 633 | - | - |
| 2005/06 | 936 | 746 | - | - |
| 2006/07 | 1,047 | 861 | - | - |
| 2007/08 | 976 | 757 | 86 | 11.4 |
| 2008/09 | 990 | 771 | 96 | 12.5 |
| 2009/10 | 1,034 | 711 | 115 | 16.2 |
| 2010/11 | 842 | 531 | 71 | 13.4 |
| 2011/12 | 694 | 458 | 88 | 19.2 |
| 2012/13 | 748 | 470 | 89 | 18.9 |
| 2013/14 | 976 | 688 | 119 | 17.3 |
| 2014/15 | 1,336 | 916 | 128 | 14.0 |
| 2015/16 | 1,215 | 851 | 162 | 19.0 |
| 2016/17 | 1,044 | 654 | 119 | 18.2 |
| 2017/18 | 1,025 | 609 | 93 | 15.3 |
| 2018/19 | 1,124 | 699 | 117 | 16.7 |
| 2019/20 | 936 | 626 | 87 | 13.9 |
| 2020/21 | 993 | 719 | 92 | 12.8 |

¹ An explanation of the crime outcomes data series can be found in <u>Appendix 1</u>, page 39.

During 2020/21 there were 993 incidents recorded where there was a racist motivation. Of these, there were 377 which did not involve a crime (i.e. incidents where the circumstances did not amount to an offence being committed). The remaining 616 incidents contained one or more crimes (amounting to 719 racist crimes in total). Around two out of every five incidents recorded during 2020/21 did not result in a crime being recorded.

Figure 2.1 Incidents and crimes with a racist motivation, 2020/21

resulting in 719 incidents where incidents where no crime one or more racist crimes crimes recorded recorded recorded in 377 616 total 2020/21

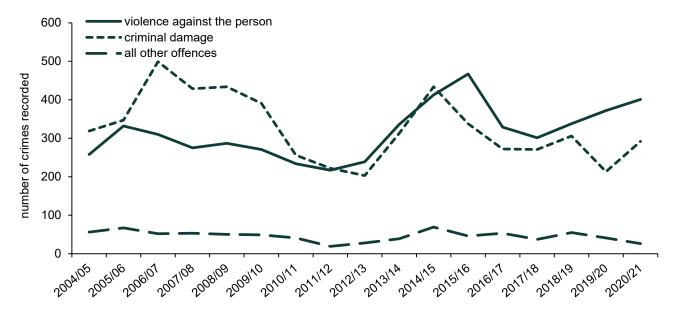
993 racist incidents recorded in total

2.2 Trends in crimes with a racist motivation by crime type

A description of each main crime type is provided in section 3 of the <u>User Guide to Police Recorded Crime</u> <u>Statistics, 1MB (opens in a new window)</u>. <u>Appendix 1</u> of this guide contains a list of all recorded crime classifications.

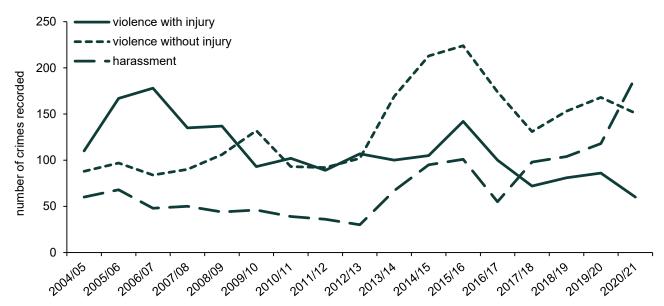
Trends within the main crime types of violence against the person, criminal damage and all other crimes with a racist motivation are shown in figure 2.2 below. The full data series is available in Table 2.2.





Violence against the person with a racist motivation: Since 2011/12 around half of all racially motivated crimes have been classified to violence against the person. This classification includes a wide range of offences from minor assaults such as pushing and shoving that result in no physical harm to murder. Even within the same classification the degree of violence used can vary considerably between incidents. Figure 2.3 shows the generally declining levels of violence with injury (including homicide and death/serious injury by unlawful driving), alongside levels of violence without injury which have been higher than violence with injury in each year since 2013/14. Harassment has generally increased, most notably in 2020/21 when for the first time the level of harassment is higher than violence without injury. Details of changes in recording practice within the overall harassment classification are provided in the Points to Note (page 4).





Criminal damage with a racist motivation: Between 2004/05 and 2011/12 criminal damage was at a higher level than violence against the person. This position has been reversed since 2015/16. During 2020/21 criminal damage represented around two in five racist motivated crimes, the majority of these relating to criminal damage to a dwelling. The overall trend in criminal damage since 2004/05 is shown in figure 2.2 above.

2.3 Victims of racist crimes

The Home Office has identified offences as being victim-based, state-based or victim and state-based. Statebased offences are those for which no member of the public or business/organisation is a victim. For victimbased offences, the victim can be a member of the public (referred to here as person victim), a police officer who was the victim of a crime in the course of carrying out their duty, or a business or organisation.

The introduction of the NICHE system in 2007/08 has enabled a breakdown of crime by the type of victim to be provided from this date. Since 2007/08, a person is the victim of a racist crime in 91 to 95 per cent of cases, while in 4 to 8 per cent of racist crimes the victim is a business or organisation. Up to one per cent of racist crimes are state-based. [Table 2.4].

2.3.1 Racist crimes: ethnicity and nationality of victims

Since 2007/08 the ethnicity of victims of racist crimes is available in at least 77 per cent of records, while the nationality of victims is available in at least 76 per cent of records. These proportions were around 90 per cent up to 2016/17 and have declined in the years since.

Ethnicity: Different ethnicity classifications have been used within the PSNI crime recording systems since 2007/08. Table 2.5 reflects racist crimes by the ethnicity of the victim grouped by Asian, Black, Mixed/Other and White ethnicities. The historic classifications that are no longer available for selection on the NICHE system are separately identified. These may still be identified in the data where the victim details were recorded while the historic classifications were in use.

Between 2007/08 and 2015/16 there was an upwards trend in the number of racist crimes where the victim was of black ethnicity; there were 40 such crimes in 2007/08 with 2015/16 showing the highest level of 119. Levels fell between 2016/17 and 2019/20, and then rose sharply in 2020/21 to 95 crimes, the fifth highest in the data series. Racist crimes where the victim's ethnicity was recorded as Mixed, Other ethnic group or Roma was highest in 2020/21. Levels within the remaining ethnicities have tended to fluctuate. [Table 2.5]

Nationality: Table 2.6 shows the nationalities of victims of racist crime. These figures are based on nationality only and do not take into account the victim's ethnicity.

Since 2007/08 levels of racist crime in relation to most nationalities has fluctuated. Across the data series, the highest numbers and proportions of racist crimes have been recorded against victims of the following nationalities: UK and Ireland, Poland, Lithuania, India and Romania. Of note in more recent years are sustained higher levels of racist crimes where the victim was of Syrian nationality. Between 2007/08 and 2016/17 there were 7 racist crimes against victims of Syrian nationality, with 92 recorded between 2017/18 and 2020/21. This is higher than the number of crimes recorded in this time period in respect of Lithuanian and Indian nationalities. [Table 2.6]

Ethnicity and Nationality combined: Not all victims of the same nationality have the same ethnicity. This is particularly evident for those victims of racist crimes who identify their nationality as UK and Ireland. Table 2.7 shows the most frequently recorded victim nationalities for each ethnicity. This makes it possible to see, for example, the number of victims with UK and Ireland nationality who have Asian, Black or White ethnicity. This can also be seen in relation to a number of other nationalities.

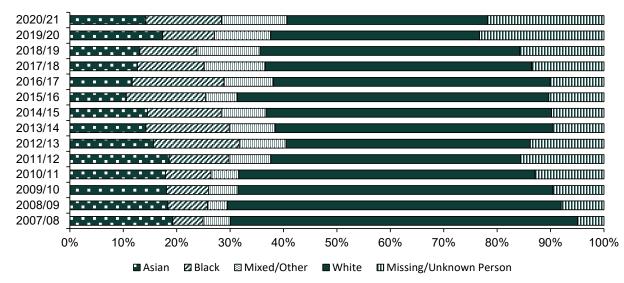


Figure 2.4 Ethnicity of victims of racist crimes, 2007/08 to 2020/21

2.3.2 Racist crimes: age and gender of victims

Victim age: Since 2007/08 the proportion of racist crimes where the victim is in the 18 to 29 age group has generally fallen, while the proportion for victims aged 30 or over has generally increased. The proportion of victims under the age of 18 has been fairly consistent throughout much of the data series but has been rising in recent years, particularly in 2019/20 and 2020/21. [Table 2.8]

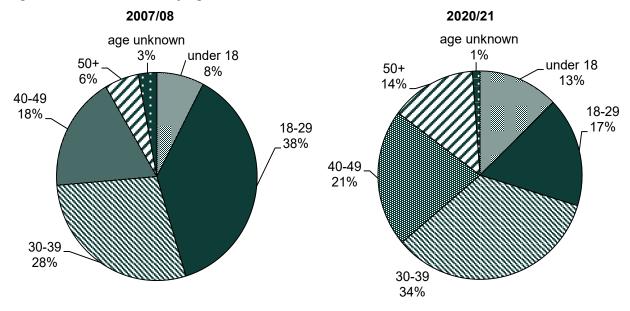
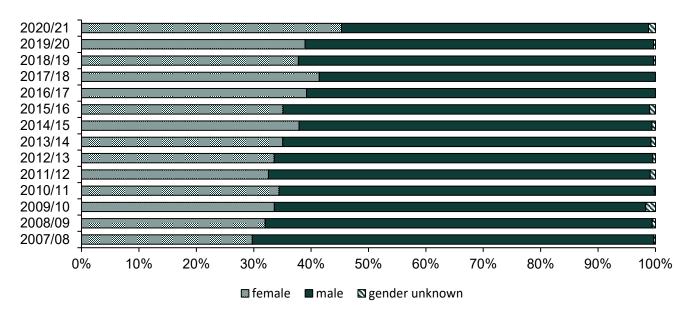


Figure 2.5 Racist crimes by age of victim, 2007/08 and 2020/21

Victim gender: Since 2007/08 there has been a general increase in the proportion of racist crimes with female victims, from 30 per cent in 2007/08 to 45 per cent in 2020/21, with a corresponding decrease in the proportion of male victims from 70 per cent to 54 per cent. Figure 2.6 shows these changes. [Table 2.9]





2.4Outcomes for crimes with a racist motivation

An explanation of crime outcomes and crime outcome rates can be found in Appendix 1, page 39.

Figure 2.7 shows the trend in the overall outcome rate for crimes with a racist motivation since 2004/05. It also shows the split between those outcomes where the offender receives a formal sanction and those where no further action is taken against the offender.

Changes to the evidential standard following the establishment of the Public Prosecution Service and resulting restrictions in the use of certain disposal methods meant that the overall outcome rate for racist crimes fell from the highest recorded rate of 20.5% in 2005/06 to 11.4% in 2007/08.

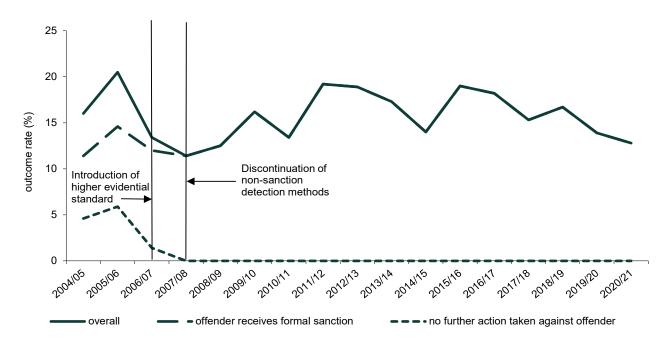


Figure 2.7 Outcome rates for crimes with a racist motivation, 2004/05 to 2020/21

Figure 2.8 illustrates the move away from the use of those outcomes not resulting in a sanction against the offender, following the introduction of the higher evidential standard in 2006/07 and the limited use of the outcome methods where no action was taken against the offender from 2007/08. Since 2006/07 charge/summons outcomes have accounted for between 74 per cent and 87 per cent of all sanction outcomes. [Table 2.12]

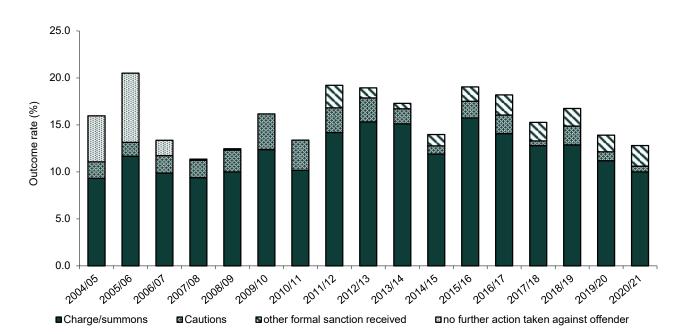
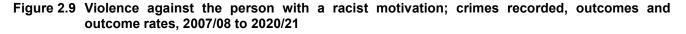


Figure 2.8 Outcome rates for crimes with a racist motivation by method of disposal, 2004/05 to 2020/21

Figures 2.9 and 2.10 show the trends in crimes, outcomes and outcome rates for offences within violence against the person and criminal damage, which together account for nine in every ten racist crimes recorded. Both charts are shown to the same scale and show how changing volumes of crimes and outcomes can have an impact on the outcome rate. [Tables 2.2, 2.11 (numbers) and 2.11 (rates)]

These charts also demonstrate the higher outcome rate seen in relation to violence against the person offences when compared with criminal damage. Criminal damage offences may be harder to detect as it can be more difficult to identify a suspect.



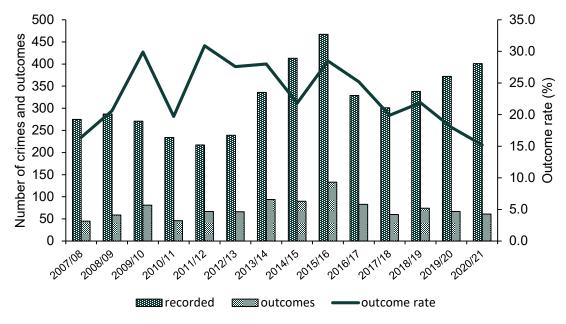
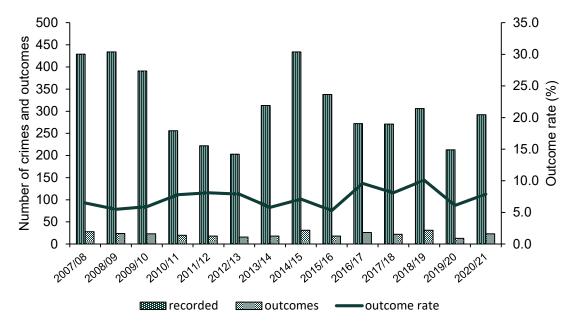
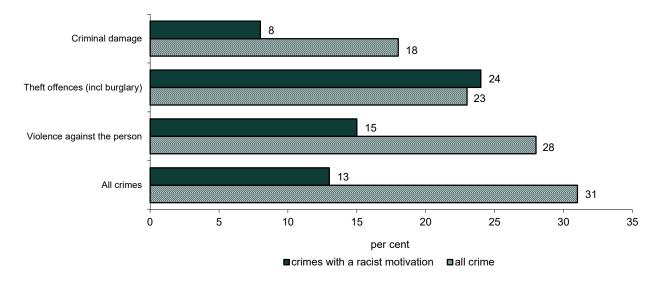


Figure 2.10 Criminal damage with a racist motivation; crimes recorded, outcomes and outcome rates, 2007/08 to 2020/21



Comparison of outcome rates for crimes with a racist motivation and all crimes recorded by the police: Outcome rates for crimes with a racist motivation tend to be lower than the outcome rates for all crimes recorded by the police, regardless of crime type. This comparison for outcome rates in 2020/21 is shown in figure 2.11 below.

Figure 2.11 Outcome rates by crime type, racist motivated crimes and all crimes recorded by the police, 2020/21



3. Homophobic Motivations: Trends since 2004/05

Hate crime is defined as any criminal offence which is perceived, by the victim or any other person, to be motivated by hostility or prejudice towards someone based on a personal characteristic. Homophobia can be defined as a fear or dislike directed towards lesbian, gay or bisexual people, or a fear or dislike directed towards their perceived lifestyle, culture or characteristics. Sexual orientation can be defined as an individual's preference for a particular sex (be it the opposite or the same), or an individual's view of their own sexuality.

All tables referred to in the commentary of Section 3 Homophobic Motivations can be found in the homophobic motivations spreadsheet, 269KB (opens in a new window).

3.1 Trends in incidents, crimes and outcomes with a homophobic motivation

Homophobic motivated incidents and crimes showed a generally upwards trend between 2006/07 and 2015/16. Incidents and crimes fell below the 2015/16 level for the period between 2016/17 and 2019/20. There was a sharp increase in the number of homophobic motivated incidents and crimes in 2020/21, with both rising to the highest level recorded since the data series began in 2004/05.

In 2020/21 crimes with a homophobic motivation represent 0.3 per cent of all crimes recorded by the police [Table 3.3]

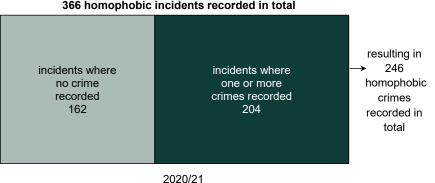
| | Homophobic Incidents | Homophobic Crimes | Outcomes (numbers) | Outcomes (rates, %) |
|---------|----------------------|-------------------|--------------------|---------------------|
| 2004/05 | 196 | 151 | - | - |
| 2005/06 | 220 | 148 | - | - |
| 2006/07 | 155 | 117 | - | - |
| 2007/08 | 160 | 114 | 18 | 15.8 |
| 2008/09 | 179 | 134 | 29 | 21.6 |
| 2009/10 | 175 | 112 | 21 | 18.8 |
| 2010/11 | 211 | 137 | 24 | 17.5 |
| 2011/12 | 201 | 121 | 19 | 15.7 |
| 2012/13 | 246 | 149 | 30 | 20.1 |
| 2013/14 | 280 | 179 | 31 | 17.3 |
| 2014/15 | 334 | 209 | 44 | 21.1 |
| 2015/16 | 343 | 210 | 55 | 26.2 |
| 2016/17 | 279 | 162 | 35 | 21.6 |
| 2017/18 | 267 | 163 | 36 | 22.1 |
| 2018/19 | 281 | 201 | 39 | 19.4 |
| 2019/20 | 272 | 195 | 48 | 24.6 |
| 2020/21 | 366 | 246 | 39 | 15.9 |

Table 3.1 Homophobic motivations: incidents, crimes and outcomes¹, 2004/05 to 2020/21

¹ An explanation of the crime outcomes data series can be found in <u>Appendix 1</u>, page 39.

During 2020/21 there were 366 incidents recorded where there was a homophobic motivation. Of these, there were 162 which did not involve a crime (i.e. incidents where the circumstances did not amount to an offence being committed). The remaining 204 incidents contained one or more crimes (amounting to 246 homophobic crimes). Around two out of every five incidents recorded during 2020/21 did not result in a crime being recorded.

Figure 3.1 Incidents and crimes with a homophobic motivation, 2020/21

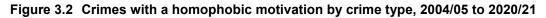


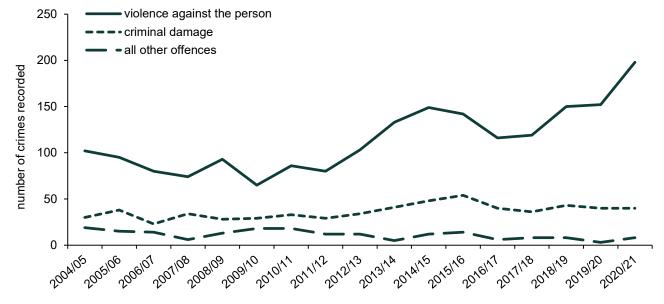
366 homophobic incidents recorded in total

3.2 Trends in crimes with a homophobic motivation by crime type

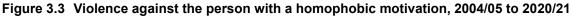
A description of each main crime type is provided in section 3 of the <u>User Guide to Police Recorded Crime</u> <u>Statistics</u>, <u>1MB (opens in a new window)</u>. Appendix 1 of this guide contains a list of all recorded crime classifications.

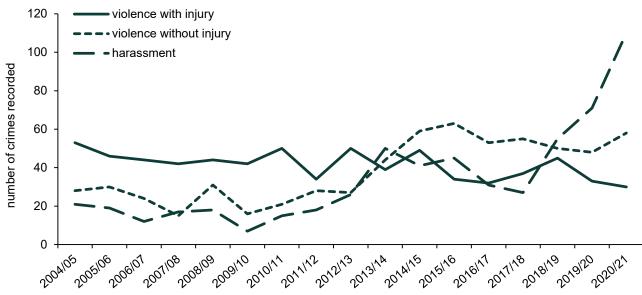
Trends within the main crime types of violence against the person, criminal damage and all other crimes with a homophobic motivation are shown in figure 3.2 below. The full data series for crimes with a homophobic motivation is available in Table 3.2.





Violence against the person with a homophobic motivation: In 2004/05 around two thirds of crimes with a homophobic motivation fell within the violence against the person classification, generally increasing since then to reach four in every five crimes in 2020/21. This classification includes a wide range of offences from minor assaults such as pushing and shoving that result in no physical harm to murder. Even within the same classification the degree of violence used can vary considerably between incidents. It also includes offences such as harassment. Figure 3.3 shows the falling levels of violence with injury (including homicide and death/serious injury by unlawful driving), alongside levels of violence without injury which have been higher than violence with injury in each year since 2013/14. Harassment has generally increased, most notably from 2018/19 at which point the level of harassment exceeded the level of violence without injury. In 2020/21 harassment represents 56 per cent of violence against the person offences. Details of changes in recording practice within the overall harassment classification are provided in the Points to Note (page 4).





All other crimes with a homophobic motivation: Criminal damage typically represents around a fifth of all crimes with a homophobic motivation, falling to around one sixth in 2020/21. The majority of these offences relate to criminal damage to a dwelling. There are fewer than twenty offences recorded each year in the remaining classifications of sexual offences, robbery, theft, burglary and other crimes against society.

3.3 Victims of homophobic crimes

The Home Office has identified offences as being victim-based, state-based or victim and state-based. Statebased offences are those for which no member of the public or business/organisation is a victim. For victimbased offences, the victim can be a member of the public (referred to here as person victim), a police officer who was the victim of a crime in the course of carrying out their duty, or a business or organisation.

The introduction of the NICHE system in 2007/08 has enabled a breakdown of crime by the type of victim to be provided from this date. Since 2007/08, a person is the victim of a homophobic crime in 93 to 99 per cent of cases, while in 1 to 6 per cent of homophobic crimes the victim is a business or organisation. In most years the proportion of homophobic crimes that are state-based is either zero or 1 per cent [Table 3.4].

In relation to the sexual orientation of the victims of homophobic crimes, this information is not sufficiently complete (either unknown or the victim refused to provide these details) to present meaningful statistics.

3.3.1 Homophobic crimes: age and gender of victims

Victim age: Between 33 and 51 per cent of victims of homophobic crime are between the ages of 18 and 29, with the proportion having declined in the latest three years from 40 per cent in 2018/19 to 33 per cent in 2020/21. Between 2007/08 and 2019/20 the proportion of victims under 18 ranged from 4 per cent to 9 per cent; in 2020/21 this increased to 14 per cent. Proportions in the remaining age groups have tended to fluctuate since 2007/08. [Table 3.5]

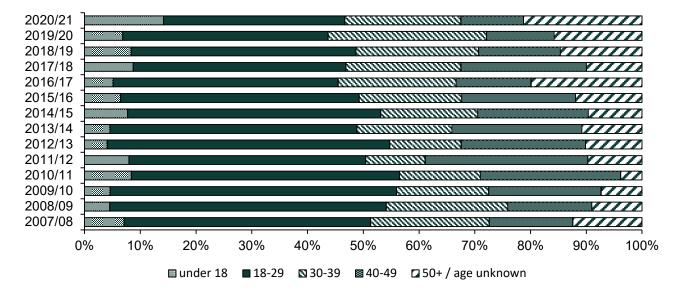
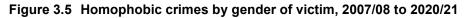
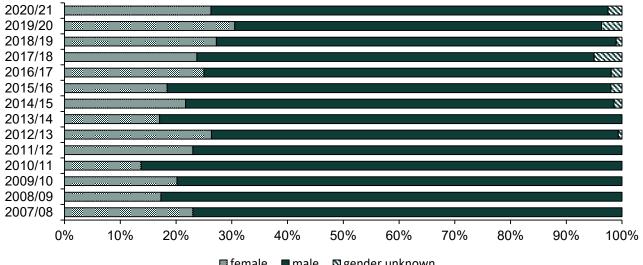


Figure 3.4 Homophobic crimes by age of victim, 2007/08 to 2020/21

Victim gender: In relation to the gender of victims of homophobic crimes, between 14 per cent and 31 per cent are female, and between 66 per cent and 86 per cent are male. [Table 3.6]





3.4Outcomes for crimes with a homophobic motivation

An explanation of crime outcomes and crime outcome rates can be found in Appendix 1, page 39.

Figure 3.6 shows the trend in the overall outcome rate for crimes with a homophobic motivation since 2004/05. It also shows the split between those outcomes where the offender receives a formal sanction and those where no further action is taken against the offender.

Changes to the evidential standard following the establishment of the Public Prosecution Service and resulting restrictions in the use of certain disposal methods meant that the overall outcome rate for homophobic crimes fell from the highest recorded rate of 32.4% in 2005/06 to 15.8% in 2007/08.

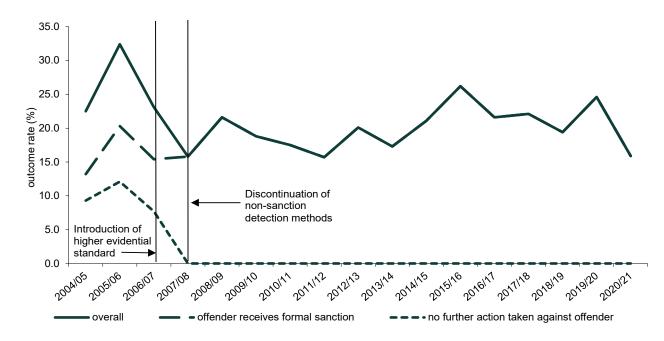
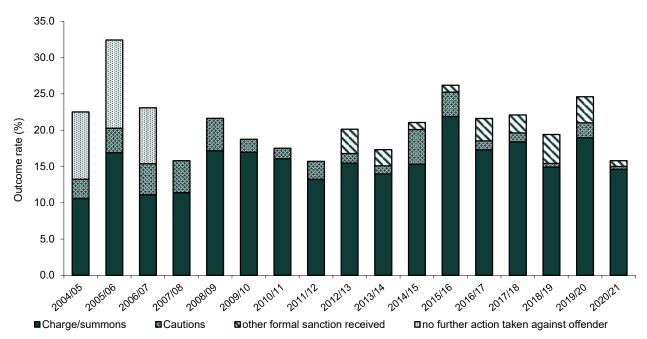


Figure 3.6 Outcome rates for crimes with a homophobic motivation, 2004/05 to 2020/21

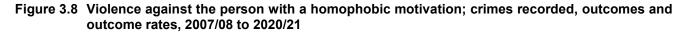
Figure 3.7 shows the impact on the overall outcome rate of adopting the higher evidential standard and the subsequent limitation in the use of those disposal methods not resulting in a sanction against the offender. Between 2004/05 and 2006/07 outcomes not resulting in a sanction against the offender accounted for around one third of all outcomes for crimes with a homophobic motivation [Table 2.12]

Figure 3.7 Outcome rates for crimes with a homophobic motivation by method of disposal, 2004/05 to 2020/21



Figures 3.8 and 3.9 show the trends in crimes, outcomes and outcome rates for offences within violence against the person and criminal damage which, between them, account for around 95 per cent of crimes recorded with a homophobic motivation. The outcome rate for both charts is shown to the same scale and shows how changing volumes of crimes and outcomes can have an impact on the outcome rate. [Tables 3.2, 3.8 (numbers) and 3.8 (rates)]

These charts also demonstrate the higher outcome rate seen in relation to violence against the person offences when compared with criminal damage. Criminal damage offences may be harder to detect as it can be more difficult to identify a suspect.



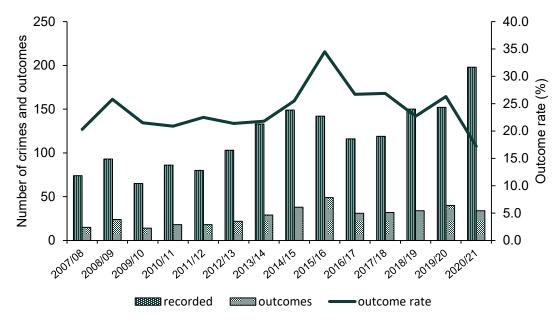
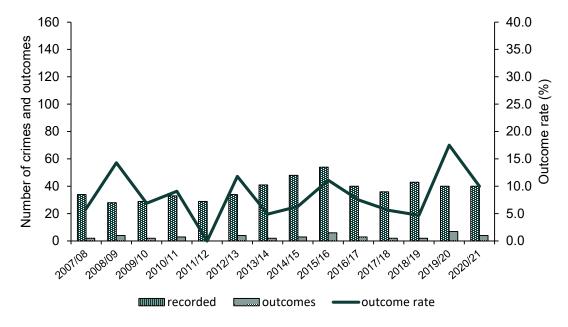
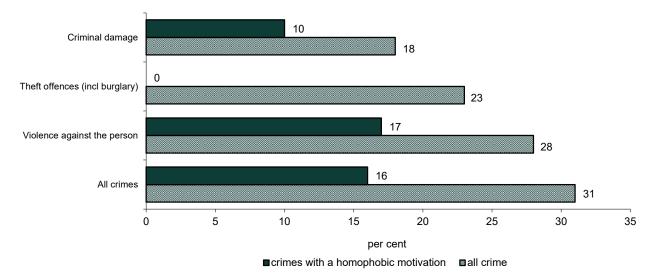


Figure 3.9 Criminal damage with a homophobic motivation; crimes recorded, outcomes and outcome rates, 2007/08 to 2020/21



Comparison of outcome rates for crimes with a homophobic motivation and all crimes recorded by the police: Outcome rates for crimes with a homophobic motivation tend to be lower than the outcome rates for all crimes recorded by the police. This comparison for outcome rates in 2020/21 is shown in figure 3.10 below.

Figure 3.10 Outcome rates by crime type, homophobic motivated crimes and all crimes recorded by the police, 2020/21



23

4. Sectarian Motivations: Trends since 2004/05

Hate crime is defined as any criminal offence which is perceived, by the victim or any other person, to be motivated by hostility or prejudice towards someone based on a personal characteristic. The term 'sectarian', whilst not clearly defined, is a term almost exclusively used in Northern Ireland to describe incidents of bigoted dislike or hatred of members of a different religious or political group. It is broadly accepted that within the Northern Ireland context an individual or group must be perceived to be Catholic or Protestant, Nationalist or Unionist, or Loyalist or Republican. However sectarianism can also relate to other religious denominations, for example, Sunni and Shi'ite in Islam.

All tables referred to in the commentary of Section 4 Sectarian Motivations can be found in the <u>sectarian</u> motivations spreadsheet, 264KB (opens in a new window).

4.1 Trends in incidents, crimes and outcomes with a sectarian motivation

The number of sectarian incidents was at its highest level in 2009/10 with 1,840 incidents recorded. Levels have generally fallen since then, with 2018/19 the lowest in the data series and less than half of the peak level recorded in 2009/10; the number of incidents has increased in each year since 2018/19. The number of sectarian crimes was at its lowest in 2017/18 and has since increased each year to 2020/21. This latest year is the fourth lowest level in the data series showing a fall of 54 per cent when compared with the highest level recorded in 2005/06.

Crimes with a sectarian motivation represent 0.8 per cent of all crimes recorded by the police [Table 4.3].

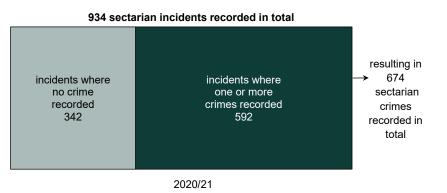
| | Sectarian Incidents | Sectarian Crimes | Outcomes (numbers) | Outcomes (rates, %) |
|---------|---------------------|------------------|--------------------|---------------------|
| 2005/06 | 1,701 | 1,469 | - | - |
| 2006/07 | 1,695 | 1,217 | - | - |
| 2007/08 | 1,584 | 1,056 | 152 | 14.4 |
| 2008/09 | 1,595 | 1,017 | 155 | 15.2 |
| 2009/10 | 1,840 | 1,264 | 213 | 16.9 |
| 2010/11 | 1,437 | 1,000 | 287 | 28.7 |
| 2011/12 | 1,344 | 885 | 157 | 17.7 |
| 2012/13 | 1,372 | 889 | 146 | 16.4 |
| 2013/14 | 1,284 | 961 | 148 | 15.4 |
| 2014/15 | 1,517 | 1,044 | 151 | 14.5 |
| 2015/16 | 1,352 | 1,022 | 146 | 14.6 |
| 2016/17 | 995 | 695 | 90 | 12.9 |
| 2017/18 | 879 | 576 | 69 | 12.0 |
| 2018/19 | 865 | 622 | 63 | 10.1 |
| 2019/20 | 888 | 639 | 78 | 12.2 |
| 2020/21 | 934 | 674 | 76 | 11.3 |

| Table 4.1 | Sectarian motivations: incidents, | crimes and outcomes ¹ | 2004/05 to 2020/21 |
|-----------|-----------------------------------|----------------------------------|--------------------|
| | | | |

¹ An explanation of the crime outcomes data series can be found in <u>Appendix 1</u>, page 39.

During 2020/21 there were 934 incidents recorded where there was a sectarian motivation. Of these, there were 342 which did not involve a crime (i.e. incidents where the circumstances did not amount to an offence being committed). The remaining 592 incidents contained one or more crimes (amounting to 674 sectarian crimes in total). Just over one third of incidents recorded during 2020/21 did not result in a crime being recorded.

Figure 4.1 Incidents and crimes with a sectarian motivation, 2020/21



4.2 Trends in crimes with a sectarian motivation by crime type

A description of each main crime type is provided in section 3 of the <u>User Guide to Police Recorded Crime</u> <u>Statistics</u>, <u>1MB (opens in a new window)</u>. Appendix 1 of this guide contains a list of all recorded crime classifications.

Trends within the main crime types of violence against the person, criminal damage and all other crimes with a sectarian motivation are shown in figure 4.2 below. The full data series for crimes with a sectarian motivation is available in Table 4.2.

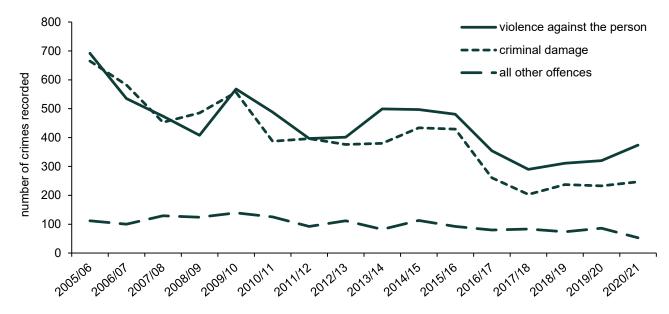
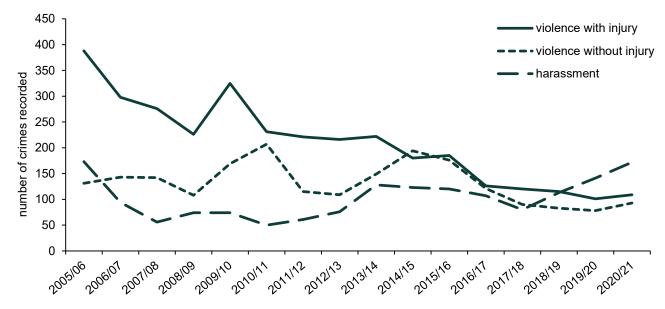


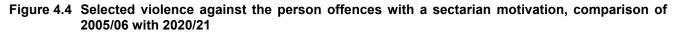
Figure 4.2 Crimes with a sectarian motivation by crime type, 2005/06 to 2020/21

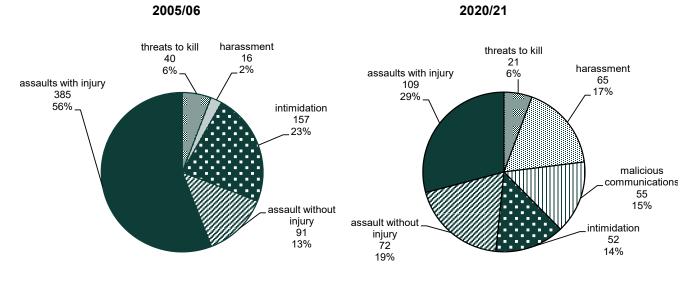
Violence against the person with a sectarian motivation: Around half of all crimes with a sectarian motivation fall within violence against the person, increasing to 55 per cent in 2020/21. This classification includes a wide range of offences from minor assaults such as pushing and shoving that result in no physical harm to murder. Even within the same classification the degree of violence used can vary considerably between incidents. Figure 4.3 shows the declining levels of violence with injury (including homicide and death/serious injury by unlawful driving), from 388 offences recorded in 2005/06 to 101 offences in 2019/20. Levels of violence without injury have been more stable, although since 2017/18 they have remained below 100 offences each year. Harassment recorded 173 offences in 2005/06 and 172 in 2020/21 with lower levels in between. The overall harassment classification includes offences relating to harassment, malicious communications (from 2017/18) and intimidation. While intimidation fell from 157 in 2005/06 to 73 in 2006/07 and subsequently remained at lower levels, both harassment and malicious communications have been increasing in recent years. Details of changes in recording practice within the overall harassment classification are provided in the Points to Note (page 4).





The makeup of classifications within violence against the person has changed between 2005/06 and 2020/21. The proportion of assault with injury and intimidation offences has fallen by 27 percentage points and 9 percentage points respectively, while the proportion of assault without injury offences has increased by 6 percentage points. The proportion of threats to kill offences remains relatively unchanged. The recording of malicious communications from 2017/18 and the change in harassment recording practice have contributed to these shifts, with the proportion of harassment offences increasing by 15 percentage points and malicious communications representing 15 per cent of violence against the person in 2020/21, as shown in figure 4.4 below.





Criminal damage with a sectarian motivation: These offences account for less than half of all sectarian crime; since 2016/17 it has been closer to two in five offences. Within criminal damage, between one third and two fifths of offences are criminal damage - residential. Prior to 2016/17 around a quarter of criminal damage offences were criminal damage to a vehicle; since 2016/17 the proportion has fallen to below one in five and is now typically lower than for all other types of criminal damage.

All other crimes with a sectarian motivation: There was a general increase in the number of theft offences (including burglary) with the highest level of 60 recorded in 2016/17. In 2020/21 there were 29 theft offences (including burglary) recorded. This level should be considered in the context of the overall decline in offences of theft and burglary during this year which may be linked to societal changes during the Covid-19 pandemic. Public order offences have declined in number from the highest level of 68 in 2009/10 to the lowest level of 4 recorded in 2016/17.

4.3 Victims of sectarian crimes

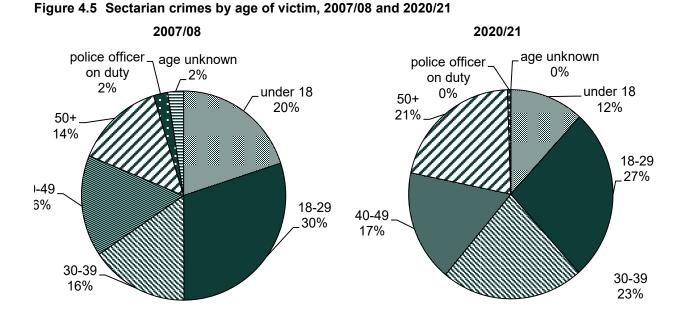
The Home Office has identified offences as being victim-based, state-based or victim and state-based. Statebased offences are those for which no member of the public or business/organisation is a victim. For victimbased offences, the victim can be a member of the public (referred to here as person victim), a police officer who was the victim of a crime in the course of carrying out their duty, or a business or organisation.

The introduction of the NICHE system in 2007/08 has enabled a breakdown of crime by the type of victim to be provided from this date. Since 2007/08, a person is the victim of a sectarian crime in 74 to 83 per cent of cases, while in 13 to 21 per cent of sectarian crimes the victim is a business or organisation. Up to 9 per cent of sectarian crimes are state-based [Table 4.4].

In relation to the religious background of the victims of sectarian crimes, this information is not sufficiently complete (either unknown or the victim refused to provide) to present any meaningful statistics.

4.3.1 Sectarian crimes: age and gender of victims

Victim age: Since 2007/08 the proportion of sectarian crimes by age of victim has tended to fluctuate from year to year. However there has been a general fall in the proportion of victims under the age of 18 and a general increase in the proportion of victims aged 30 to 39 and those aged 50 plus. [Table 4.5]



Victim gender: In relation to the gender of victims of sectarian crimes, between 27 per cent and 40 per cent are female, and between 54 per cent and 65 per cent are male. In 2020/21, less than 1 per cent of victims of sectarian motivated crimes were police officers on duty. [Table 4.6]

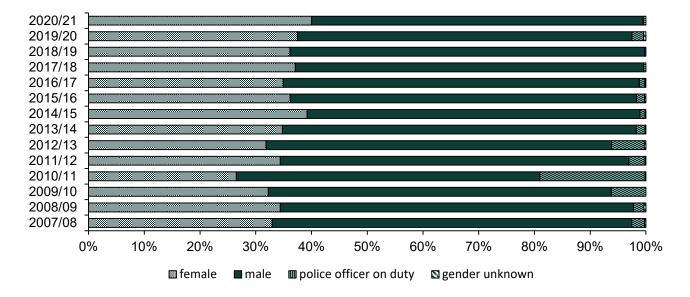


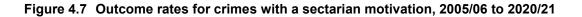
Figure 4.6 Sectarian crimes by gender of victim, 2007/08 to 2020/21

4.4Outcomes for crimes with a sectarian motivation

An explanation of crime outcomes and crime outcome rates can be found in <u>Appendix 1</u>, page 39.

Figure 4.7 shows the trend in the overall outcome rate for crimes with a homophobic motivation since 2005/06. It also shows the split between those outcomes where the offender receives a formal sanction and those where no further action is taken against the offender.

Changes to the evidential standard following the establishment of the Public Prosecution Service and resulting restrictions in the use of certain disposal methods. However these changes did not have a great impact on the overall outcome rate for sectarian crimes. The outcome rate for these disposal methods for sectarian crimes was only 3.3% in 2005/06 and 2.0% in 2006/07 and there have been no outcomes of this type recorded in any of the financial years since 2007/08.



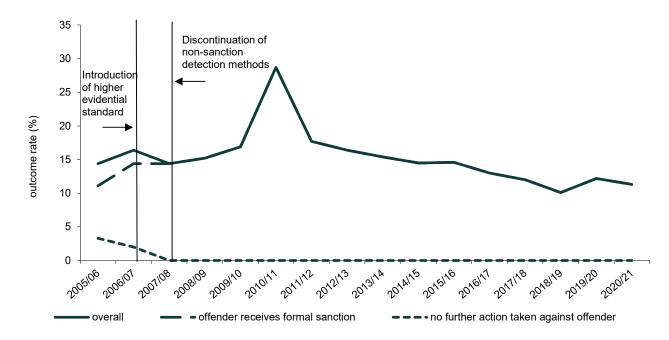
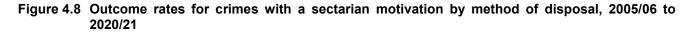
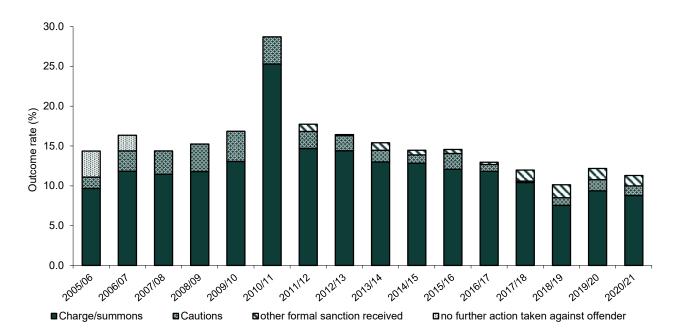


Figure 4.8 shows that adopting the higher evidential standard and the subsequent limitation in the use of those disposal methods not resulting in a sanction against the offender had little impact on the overall outcome rate. However while there were initially increases in the outcome rate for those disposal methods resulting in a sanction against the offender, these have declined over the last number of years. After a small rise in 2019/20, the outcome rate for sectarian crimes in 2020/21 fell again and was the third lowest in the data series. [Table 4.9]





Figures 4.9 and 4.10 show the trends in crimes, outcomes and outcome rates for offences within violence against the person and criminal damage which, between them, account for around nine out of every ten sectarian crimes recorded. Both charts are shown to the same scale and show how changing volumes of crimes and outcomes can have an impact on the outcome rate. [Tables 4.2, 4.8 (numbers) and 4.8 (rates)]

These charts also demonstrate the higher outcome rate seen in relation to violence against the person offences when compared with criminal damage. Criminal damage offences may be harder to detect as it can be more difficult to identify a suspect.

Figure 4.9 Violence against the person with a sectarian motivation; crimes recorded, outcomes and outcome rates, 2007/08 to 2020/21

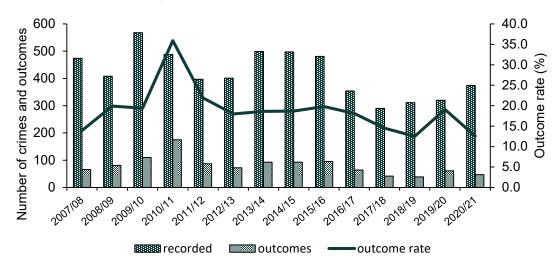
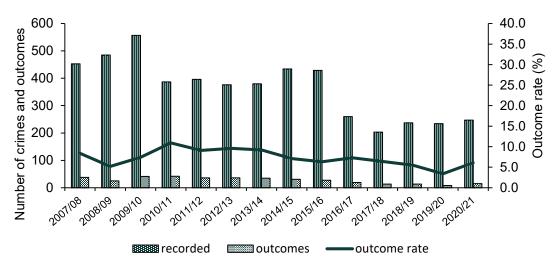


Figure 4.10 Criminal damage with a sectarian motivation; crimes recorded, outcomes and outcome rates, 2007/08 to 2020/21



Comparison of outcome rates for crimes with a sectarian motivation and all crimes recorded by the police: Broadly speaking, outcome rates for crimes with a sectarian motivation tend to be lower than those for all crimes recorded by the police, regardless of crime type. Between 2007/08 and 2010/11 there was an exception for the combined outcome rate for crime types including other crimes against society (i.e. crime types other than violence against the person, theft offences (including burglary) and criminal damage); during this time period they showed a similar or higher outcome rate when compared with all crimes recorded by the police. Since then the outcome rate for these crimes has shown the same pattern as the other sectarian crimes.

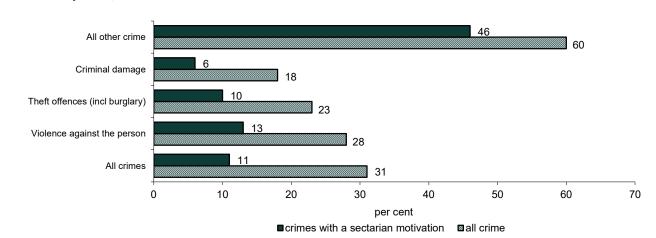


Figure 4.11Outcome rates by crime type, sectarian motivated crimes and all crimes recorded by the police, 2020/21

Hate crime is defined as any criminal offence which is perceived, by the victim or any other person, to be motivated by hostility or prejudice towards someone based on a personal characteristic. A faith or religious group can be defined as a group of persons defined by reference to religious belief or lack of religious belief. This would include Christians, Muslims, Hindus, Sikhs and different sects within a religion. It also includes people who hold no religious belief at all.

5.1 Trends in incidents, crimes and outcomes with a faith/religion motivation

Levels of faith/religion incidents and crimes were higher in each year 2014/15 to 2018/19 than the levels recorded between 2009/10 and 2013/14. The highest number of faith/religion incidents and crimes was seen in 2017/18. Levels of faith/religion incidents have fallen in each year since 2018/19. The number of faith/religion crimes fell in 2018/19 and 2019/20 before increasing again in 2020/21 to a level previously seen in 2015/16 and 2018/19.

Crimes with a faith/religion motivation represent less than 0.1 per cent of all crimes recorded by the police.

| | Faith/Religion Incidents | Faith/Religion Crimes | Outcomes (numbers) | Outcomes (rates, %) |
|----------------------|--------------------------|-----------------------|--------------------|---------------------|
| 2009/10 ² | 32 | 16 | 1 | 6.3 |
| 2010/11 | 24 | 12 | 0 | 0.0 |
| 2011/12 | 15 | 6 | 1 | 16.7 |
| 2012/13 | 28 | 12 | 2 | 16.7 |
| 2013/14 | 33 | 16 | 3 | 18.8 |
| 2014/15 | 84 | 29 | 3 | 10.3 |
| 2015/16 | 59 | 25 | 2 | 8.0 |
| 2016/17 | 65 | 34 | 2 | 5.9 |
| 2017/18 | 90 | 40 | 3 | 7.5 |
| 2018/19 | 56 | 23 | 2 | 8.7 |
| 2019/20 | 41 | 15 | 2 | 13.3 |
| 2020/21 | 39 | 26 | 6 | 23.1 |

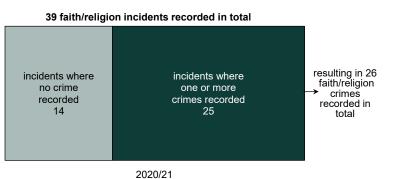
Table 5.1 Faith/Religion motivations: incidents, crimes and outcomes¹, 2009/10 to 2020/21

¹ An explanation of the crime outcomes data series can be found in <u>Appendix 1</u>, page 39.

² In 2009/10 improvement were made to the data quality assurance process for incidents and crimes with a faith/religion motivation; data for these motivations prior to 2009/10 are only presented in Table 1.1 and should be regarded with caution.

During 2020/21 there were 39 incidents recorded where there was a faith/religion motivation. Of these, there were 14 which did not involve a crime (i.e. incidents where the circumstances did not amount to an offence being committed). The remaining 25 incidents contained one or more crimes (amounting to 26 faith/religion crimes in total). Around a third of faith/religion incidents did not result in a crime being recorded. In previous years this proportion was generally closer to two thirds.

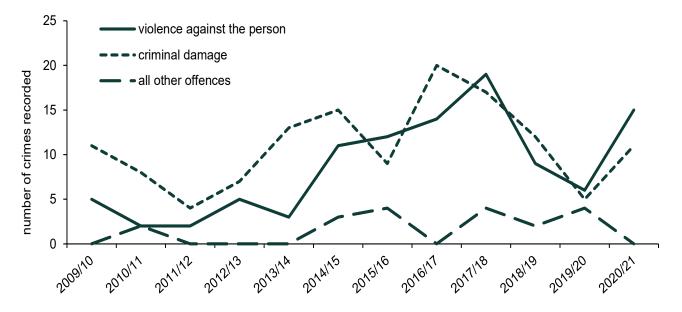




5.2 Trends in crimes with a faith/religion motivation by crime type

A description of each main crime type is provided in section 3 of the <u>User Guide to Police Recorded Crime</u> <u>Statistics</u>, <u>1MB (opens in a new window)</u>. Appendix 1 of this guide contains a list of all recorded crime classifications.

Trends within the main crime types of violence against the person, criminal damage and all other crimes with a faith/religion motivation are shown in figure 5.2. The full data series for crimes with a faith/religion motivation is available in the <u>faith/religion motivations spreadsheet</u>, <u>67KB (opens in a new window)</u> Table 5.2.



In 2020/21 violence against the person offences accounted for 58 per cent of all crimes with a faith/religion motivation while criminal damage offences accounted for 42 per cent.

5.3 Victims of faith/religion crimes

The Home Office has identified offences as being victim-based, state-based or victim and state-based. Statebased offences are those for which no member of the public or business/organisation is a victim. For victimbased offences, the victim can be a member of the public (referred to here as person victim), a police officer who was the victim of a crime in the course of carrying out their duty, or a business or organisation.

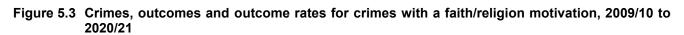
The introduction of the NICHE system in 2007/08 has enabled a breakdown of crime by the type of victim to be provided from this date. Since 2009/10, a person is the victim of a faith/religion crime in 42 to 88 per cent of cases, while in 12 to 50 per cent of faith/religion crimes the victim is a business or organisation. Up to eight per cent of faith/religion crimes are state-based. [faith/religion motivations spreadsheet, 67KB (opens in a new window) Table 5.3]

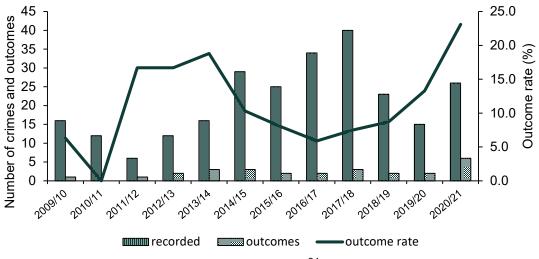
The number of person victims of faith/religion motivated crimes is too small to enable further details to be provided in relation to age, gender or religious background. In addition, the religious background of the victims of faith/religion crimes is not sufficiently complete (either unknown or the victim refused to provide).

5.4Outcomes for crimes with a faith/religion motivation

An explanation of crime outcomes and crime outcome rates can be found in Appendix 1, page 39.

Figure 5.3 shows the trend in the overall outcome rate for crimes with a faith/religion motivation since 2009/10 and demonstrates the volatility of the outcome rate when the levels of crimes and outcomes recorded are small. [faith/religion motivations spreadsheet, 67KB (opens in a new window) Tables 5.2, 5.4 (numbers) and 5.4 (rates)].





6. Disability Motivations: Trends since 2009/10

Hate crime is defined as any criminal offence which is perceived, by the victim or any other person, to be motivated by hostility or prejudice towards someone based on a personal characteristic. Those with a disability motivation cover any disability including physical or sensory disability, learning disability, long-term illness and mental health.

All tables referred to in the commentary of Section 6 Disability Motivations can be found in the <u>disability</u> <u>motivations spreadsheet</u>, <u>90KB (opens in a new window)</u>.

6.1 Trends in incidents, crimes and outcomes with a disability motivation

Disability motivated incidents and crimes were showing decreasing levels between 2009/10 and 2011/12, after which levels started to increase considerably. While levels of incidents have fallen again since 2014/15, they remain higher than those experienced between 2009/10 and 2012/13. The number of disability motivated crimes rose between 2017/18 and 2019/20, but fell in 2020/21 to the sixth highest recorded in the data series.

Crimes with a disability motivation represent less than 0.1 per cent of all crimes recorded by the police.

| | Disability Incidents | Disability Crimes | Outcomes (numbers) | Outcomes (rates, %) |
|----------------------|-----------------------------|--------------------------|--------------------|---------------------|
| 2009/10 ² | 58 | 40 | 6 | 15.0 |
| 2010/11 | 38 | 29 | 4 | 13.8 |
| 2011/12 | 33 | 15 | 7 | 46.7 |
| 2012/13 | 74 | 35 | 5 | 14.3 |
| 2013/14 | 107 | 66 | 3 | 4.5 |
| 2014/15 | 138 | 74 | 9 | 12.2 |
| 2015/16 | 134 | 74 | 4 | 5.4 |
| 2016/17 | 112 | 60 | 7 | 11.7 |
| 2017/18 | 101 | 48 | 2 | 4.2 |
| 2018/19 | 100 | 53 | 4 | 7.5 |
| 2019/20 | 99 | 72 | 11 | 15.3 |
| 2020/21 | 90 | 58 | 6 | 10.3 |

 Table 6.1
 Disability motivations: incidents, crimes and outcomes¹, 2009/10 to 2020/21

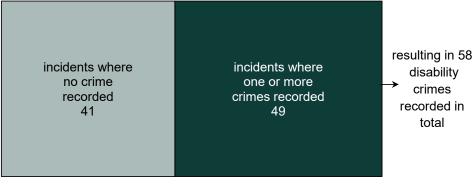
¹ An explanation of the crime outcomes data series can be found in <u>Appendix 1</u>, page 39.

² In 2009/10 improvement were made to the data quality assurance process for incidents and crimes with a disability motivation; data for these motivations prior to 2009/10 are only presented in Table 1.1 and should be regarded with caution.

During 2020/21 there were 90 incidents recorded where there was a disability motivation. Of these, there were 41 which did not involve a crime (i.e. incidents where the circumstances did not amount to an offence being committed). The remaining 49 incidents contained one or more crimes (amounting to 58 disability crimes in total). Just under half of disability incidents did not result in a crime being recorded.

Figure 6.1 Incidents and crimes with a disability motivation, 2020/21

90 disability incidents recorded in total



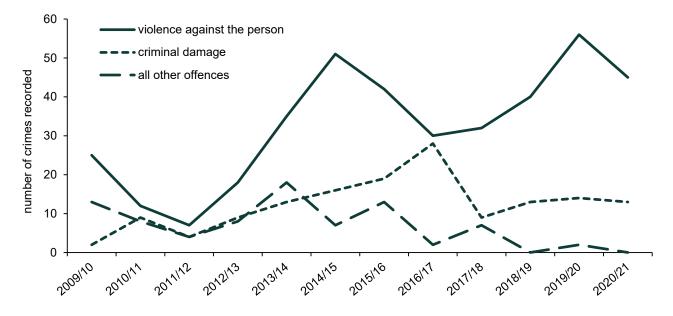
^{2020/21}

6.2 Trends in crimes with a disability motivation by crime type

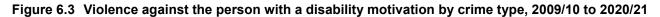
A description of each main crime type is provided in section 3 of the <u>User Guide to Police Recorded Crime</u> <u>Statistics</u>, <u>1MB (opens in a new window)</u>. Appendix 1 of this guide contains a list of all recorded crime classifications.

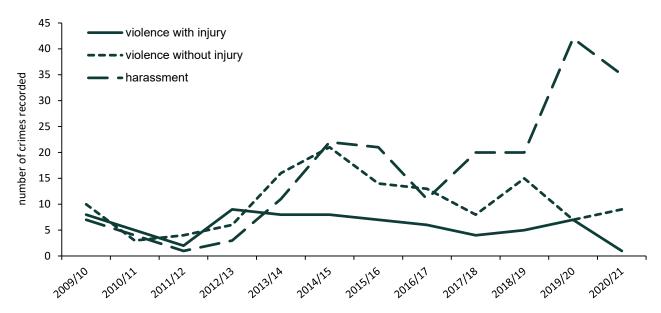
Trends within the main crime types of violence against the person, criminal damage and all other crimes with a disability motivation are shown in figure 6.2. The full data series for crimes with a disability motivation is available in Table 6.2.





Violence against the person with a disability motivation: In most years at least half of all crimes with a disability motivation fall within violence against the person. This classification includes a wide range of offences from minor assaults such as pushing and shoving that result in no physical harm to murder. Even within the same classification the degree of violence used can vary considerably between incidents. Figure 6.3 shows the changing pattern of violence with injury (including homicide and death/serious injury by unlawful driving), violence without injury and harassment since 2009/10. Recording of malicious communications, which started on 1st April 2017, and a Home Office change introduced in April 2018 requiring harassment to be recorded in addition to the most serious additional victim based offence, have contributed to the higher level of harassment offences shown in figure 6.3 below. Further details are provided in the Points to Note of page 4.





6.3 Victims of disability crimes

The Home Office has identified offences as being victim-based, state-based or victim and state-based. Statebased offences are those for which no member of the public or business/organisation is a victim. For victimbased offences, the victim can be a member of the public (referred to here as person victim), a police officer who was the victim of a crime in the course of carrying out their duty, or a business or organisation.

The introduction of the NICHE system in 2007/08 has enabled a breakdown of crime by the type of victim to be provided from this date. Since 2009/10, a person is the victim of a disability crime in at least 93 per cent of cases, while in up to 7 per cent of disability crimes the victim is a business or organisation. Up to 3 per cent of disability crimes are state-based. [Table 5.3]

Of the 58 crimes with a disability motivation recorded in 2020/21, 57 involved a person victim with 17 of these persons identified as having a learning disability.

6.3.1 Disability crimes: age and gender of victims

Victim age: The proportion of disability crimes where the victim is under 18 has increased each year from 6 per cent in 2012/13 to 28 per cent in 2020/21. The proportions where the victim is 18-64 and 65+ tend to be lower in more recent years than at the start of the series in 2009/10. Figure 6.4 shows the age breakdown for 2020/21. [Table 6.4]

Victim gender: Figure 6.4 also shows the gender breakdown for 2020/21. The proportions have varied since 2009/10, ranging from 30per cent to 51 per cent female victims and 49 per cent to 70 per cent male victims. There was a higher proportion of male victims in each year, with the exception of 2017/18. [Table 6.5]

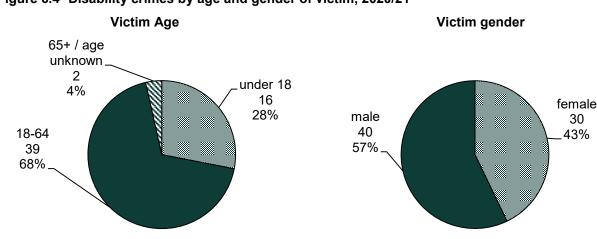
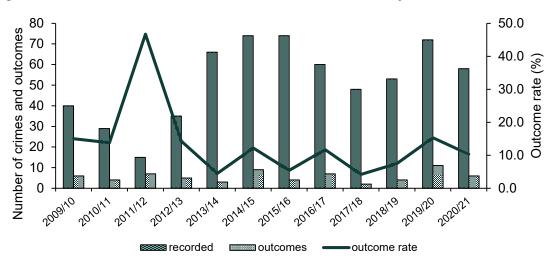


Figure 6.4 Disability crimes by age and gender of victim, 2020/21

6.4 Outcomes for crimes with a disability motivation

An explanation of crime outcomes and crime outcome rates can be found in <u>Appendix 1</u>, page 39.

Figure 6.5 shows the trends in crimes, outcomes and outcome rates for all disability crimes. It demonstrates the volatility of the outcome rate when the levels of crimes and outcomes recorded are small. [Tables 6.2, 6.6 (numbers) and 6.6 (rates)].





Hate crime is defined as any criminal offence which is perceived, by the victim or any other person, to be motivated by hostility or prejudice towards someone based on a personal characteristic. In relation to transphobia this includes people who are trans and those who hold the gender recognition certificate under the Gender Recognition Act 2004.

7.1 Trends in incidents, crimes and outcomes with a transphobic motivation

Between 2009/10 and 2016/17 the number of transphobic incidents ranged between 14 and 23, with the exception of 4 such incidents recorded in 2011/12. The number of transphobic crimes ranged between 3 and 12 over the same time period. The number of transphobic incidents and crimes increased from 2017/18 when compared with the earlier part of the data series, with a substantial increase seen in both incidents and crimes in 2019/20 and a further increase in the number of incidents in 2020/21.

Crimes with a transphobic motivation represent less than 0.1 per cent of all crimes recorded by the police.

| | Transphobic Incidents | Transphobic Crimes | Outcomes (numbers) | Outcomes (rates, %) |
|----------------------|-----------------------|--------------------|--------------------|---------------------|
| 2009/10 ² | 14 | 4 | 0 | 0.0 |
| 2010/11 | 22 | 8 | 1 | 12.5 |
| 2011/12 | 4 | 3 | 0 | 0.0 |
| 2012/13 | 15 | 6 | 0 | 0.0 |
| 2013/14 | 23 | 8 | 2 | 25.0 |
| 2014/15 | 21 | 8 | 1 | 12.5 |
| 2015/16 | 19 | 12 | 0 | 0.0 |
| 2016/17 | 20 | 12 | 3 | 25.0 |
| 2017/18 | 38 | 17 | 4 | 23.5 |
| 2018/19 | 33 | 12 | 1 | 8.3 |
| 2019/20 | 64 | 34 | 4 | 11.8 |
| 2020/21 | 71 | 34 | 6 | 17.6 |

Table 7.1 Transphobic motivations: incidents, crimes and outcomes¹, 2009/10 to 2020/21

¹ An explanation of the crime outcomes data series can be found in <u>Appendix 1</u>, page 39.

² In 2009/10 improvement were made to the data quality assurance process for incidents and crimes with a transphobic motivation; data for these motivations prior to 2009/10 are only presented in Table 1.1 and should be regarded with caution.

During 2020/21 there were 71 incidents recorded where there was a transphobic motivation. Of these, there were 40 which did not involve a crime (i.e. incidents where the circumstances did not amount to an offence being committed). The remaining 31 incidents contained one or more crimes (amounting to 34 transphobic crimes in total). Just over half of all transphobic incidents did not result in a crime being recorded.

Figure 7.1 Incidents and crimes with a transphobic motivation, 2020/21

71 transphobic incidents recorded in total

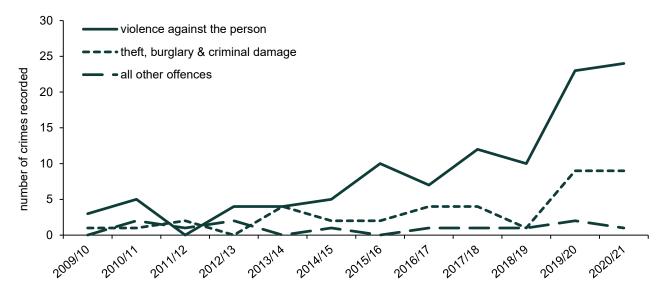




7.2 Trends in crimes with a transphobic motivation by crime type

A description of each main crime type is provided in section 3 of the <u>User Guide to Police Recorded Crime</u> <u>Statistics</u>, <u>1MB (opens in a new window)</u>. Appendix 1 of this guide contains a list of all recorded crime classifications. Trends within the main crime types of violence against the person, theft/criminal damage and all other crimes with a transphobic motivation are shown in figure 7.2. The full data series for crimes with a transphobic motivation is available in table 7.2 in the <u>transphobic motivations spreadsheet</u>, 53KB (opens in a new window).





7.3 Victims of transphobic crimes

The Home Office has identified offences as being victim-based, state-based or victim and state-based. Statebased offences are those for which no member of the public or business/organisation is a victim. For victimbased offences, the victim can be a member of the public (referred to here as person victim), a police officer who was the victim of a crime in the course of carrying out their duty, or a business or organisation.

The introduction of the NICHE system in 2007/08 has enabled a breakdown of crime by the type of victim to be provided from this date. All crimes with a transphobic motivation recorded since 2006/07 have had a person victim, with the exception of two crimes recorded with a business/organisation victim and one state-based crime.

The number of person victims of transphobic motivated crimes is too small to enable further details to be provided in relation to age, gender or any other background information.

7.4Outcomes for crimes with a transphobic motivation

An explanation of crime outcomes and crime outcome rates can be found in Appendix 1, page 39.

Figure 7.3 shows the trends in crimes, outcomes and outcome rates for all transphobic crimes. It demonstrates the volatility of the outcome rate when the levels of crimes and outcomes recorded are small. [transphobic motivations spreadsheet, 53KB (opens in a new window) Tables 7.2, 7.3 (numbers) and 7.3 (rates)].

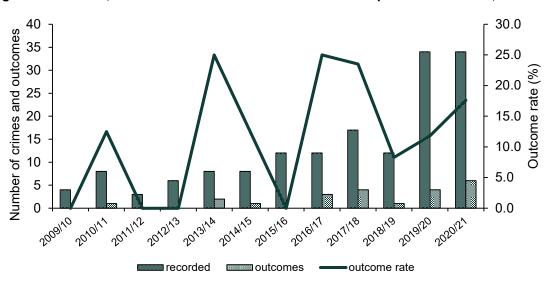


Figure 7.3 Crimes, outcomes and outcome rates with a transphobic motivation, 2009/10 to 2020/21

8. Geographic patterns of hate motivated incidents and crimes

As a general rule crimes are recorded geographically by the police based on the location in which the incident occurred.

As part of the Review of Public Administration which came into effect on 1st April 2015, PSNI moved from eight to eleven policing districts, with the new policing model becoming fully operational at the end of September 2015. The complete hate motivated crime data series was able to be allocated to the new policing districts. However the level of geographic information required to allocate hate motivated incident records to the new boundaries was insufficient for the financial years 2004/05 to 2006/07. For this reason, comparison of hate motivated incidents at policing district level is only available for the financial years dating back to 2007/08.

Belfast City, whilst being only one policing district, accounts for a reasonable proportion of all hate motivated incidents/crimes recorded in Northern Ireland. It includes four local policing teams based in Strandtown (East), Tennent Street (North), Lisburn Road (South), and Woodbourne (West). Figures for each of these local policing teams are made available to assist with district level comparisons.

8.1 Racist, Homophobic and Sectarian Motivations by policing district

Detailed tables are available in the accompanying spreadsheets covering incidents, recorded crime, outcome rates and population rates for incidents and crimes

Pivot tables are available providing a breakdown of crime type for each of recorded crime, outcomes (numbers and rates) and population rates

Racist motivations spreadsheet, 302KB (opens in a new window) [tables 2.13 to 2.18 and pivot table] Homophobic motivations spreadsheet, 269KB (opens in a new window) [tables 3.10 to 3.15 and pivot table] Sectarian motivations spreadsheet, 264KB (opens in a new window) [tables 4.10 to 4.15 and pivot table]

8.2 Faith/Religion and Disability Motivations by policing district

Detailed tables are available in the accompanying spreadsheets covering incidents, recorded crime and outcome rates. Levels are too small to provide meaningful population rates.

<u>Faith/religion motivations spreadsheet, 67KB (opens in a new window)</u> [tables 5.6 to 5.8] Disability motivations spreadsheet, 90KB (opens in a new window) [tables 6.8 to 6.10]

8.3 Transphobic Motivations by policing district

Detailed tables are available in the accompanying spreadsheets covering incidents and recorded crime. Outcome numbers are too small to provide outcome rates at policing district and crime levels are too small to provide meaningful population rates.

Transphobic motivations spreadsheet, 53KB (opens in a new window) [tables 7.4 and 7.5]

8.4 Additional geographic breakdowns of hate motivated incidents and crimes

The <u>Northern Ireland Neighbourhood Information Service (NINIS) (opens in a new window)</u> website is updated annually in relation to incidents and crimes with a racist, homophobic or sectarian motivation. The available geographies are listed below:

Incidents with a racist, homophobic or sectarian motivation

Ward 2014, District Electoral Area (DEA) 2014 and Local Government District (LGD) 2014

Crimes with a racist, homophobic or sectarian motivation

Ward 2014, District Electoral Area (DEA) 2014, Local Government District (LGD) 2014, Assembly Area (AA), Education & Library Board (ELB), Health & Social Care Trust (HSCT), Urban/Rural and Neighbourhood Renewal Area (NRA)

9. Wider Context (comparison with England and Wales)¹

Hate crimes are recorded by the police in England and Wales under five centrally monitored strands:

- race or ethnicity;
- religion or beliefs;
- sexual orientation;
- disability; and
- transgender identify

The method of identifying hate crimes in England & Wales is similar to that within PSNI, through use of a flag as part of the crime recording process to identify the relevant motivation(s).

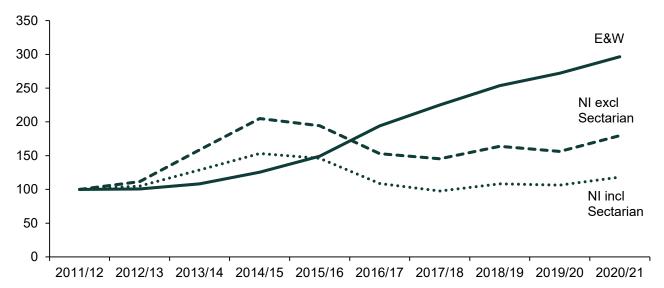
In England & Wales there are some offences in the main police recorded crime collection which have a specific racially or religiously motivated element. These are defined by statute and constitute a set of offences which are distinct from their non-racially or religiously aggravated equivalents. As police in England & Wales can identify other general offences as hate crimes, the total number of race or religious hate crimes will be greater than the number of police recorded racially or religiously aggravated offences.

These specific racially or religiously aggravated offences do not exist within Northern Ireland. Instead, all hate crimes are identified through a motivation 'tick box' on the system used within PSNI to record crime.

Figure 9.1 compares hate crimes in England & Wales with hate crimes in Northern Ireland over the last ten years. The Northern Ireland figures are shown including and excluding crimes with a sectarian motivation which is a separate hate strand in Northern Ireland; in 2011/12 crimes with a sectarian motivation accounted for nearly 60 per cent of all crimes with a hate motivation, falling to 38 per cent in 2020/21.

As there is a large difference in the volume of hate crimes recorded between England & Wales and Northern Ireland, both data series have been indexed to allow a comparison to be made, where each year 2012/13 to 2020/21 is shown in relation to the level recorded in 2011/12.

Figure 9.1 Indexed trends in the number of hate crimes in Northern Ireland compared with England & Wales, 2011/12 to 2020/21 (2011/12 = 100)



The Home Office publication on Hate Crime in England & Wales 2020-21 provides comment on hate crime following major events, focusing on the number of racially or religiously aggravated offences recorded by the police by month.

Within Northern Ireland, monthly data on all the strands of hate motivation is available in the <u>accompanying pivot</u> <u>table spreadsheet</u>, <u>104KB</u> (opens in a new window)</u>. However numbers are small and the data series shows general fluctuations and peaks which would be difficult to attribute to the events highlighted by the Home Office. A second limitation is that the racially or religiously aggravated offences are not available within Northern Ireland and so there is no equivalent data series that can be produced.

¹ The England & Wales details have been sourced from the publication <u>Hate Crime in England & Wales 2020-21 (opens in a new window)</u>. Data for Greater Manchester Police (GMP) have not been included in this release because of issues with their data supply following the implementation of new force IT systems.

1 Methodology

1.1 Data Collection

PSNI's Statistics Branch started compiling statistics on racist and homophobic incidents and crimes in April 2004. The system which was in use at that time for crime recording (the integrated crime information system or 'ICIS') was modified to enable incidents to be identified as having a one of these motivations. Where an incident was given this marker, each crime recorded within that incident was also identified as having a racist or homophobic motivation. While PSNI compiled statistics on incidents with racist and homophobic motivations prior to 2004/05, the method of data collection and definitions of crimes and crime types was not comparable and so these figures are not included within this bulletin. The compilation of incidents and crimes with a sectarian, faith/religion or disability motivation started within PSNI from 2005/06, while those with a transphobic motivation started in 2006/07.

The current system which is used within PSNI to record crime is called NICHE and was introduced from 1st April 2007. This system refined the process for recording crimes with a hate motivation in that the marker identifying an incident or crime as hate motivated could be applied to each incident or crime separately. In other words a crime which may have been recorded within an incident identified as hate motivated, but which did not itself have a hate motivation, would not have the hate motivation marker applied. However this did not have a great impact on the number of hate motivated crimes recorded.

1.2 Data Quality

While crimes included within the police recorded crime statistics for Northern Ireland are individually checked for compliance with the Home Office Counting Rules, the identification of a hate motivation is derived from a motivation 'tick box' on the system used by PSNI to record crime. The motivation is identified and completed by a police officer or member of police staff for each such reported incident or crime. The correct application of a hate motivation for all such incidents/crimes is not quality assured by the PSNI's Statistics Branch, but audits and data quality checks are routinely conducted in an attempt to ensure that any under or over-recording is corrected.

In 2009/10 improvements were made to the data quality assurance process for incidents and crimes with a faith/religion, disability and transphobic motivation. Data for these motivations should be regarded with caution prior to this date.

Annual Revisions: Revisions to previously published data are applied on an annual basis to financial year crime figures from 2015/16 onwards, as a result of the introduction of the wider outcomes framework in April 2015. These revisions take account of crime cancellations and sanction outcomes identified since the previous annual publication. Revisions of this nature will next be applied in May 2022. Further guidance on crime cancellation can be found in the <u>Home Office Counting Rules for Recorded Crime (opens in a new window)</u>.

1.3 Crime outcomes and outcome rates

Section 2.4 of the <u>User Guide to Police Recorded Crime Statistics</u>, <u>1MB (opens in a new window)</u> describes in detail what crime outcomes are, the recording practice in relation to outcomes and changes to this practice that have affected the recording of outcomes and outcome rates.

The outcome figures provided in this bulletin are based on the following outcome methods; charge/summons, cautions (adult and juvenile), community resolutions, penalty notices for disorder, offences taken into consideration and indictable only offences where no action was taken against the offender (died before proceedings or PPS did not prosecute). There have been a number of changes to the rules governing what can be counted as an outcome since 1998/99, an explanation of which can be found in the <u>User Guide to Police</u> <u>Recorded Crime Statistics, 1MB (opens in a new window)</u>. For this reason figures are shown dating back to 2007/08 in order to provide a data series that is as comparable as possible, bearing in mind that community resolutions were first introduced as an outcome method during 2011/12 (these were called discretionary disposals prior to 30 June 2016) and penalty notices for disorder were introduced in June 2012.

The outcome rates for the first year of each data series will have been impacted to some extent by the fact that there were no crimes identified as having those motivations prior to this. As a result the outcome rates for these initial years were based solely on those offences with a motivation that were both recorded and detected within that financial year. Any impact of this will have been experienced to a much lesser extent in later financial years.

In April 2006, a higher evidential standard was adopted within the PSNI following the establishment of the Public Prosecution Service in Northern Ireland. This restricted the use of those disposal methods where no further action is taken against the offender, in particular the disposal method of complainant declined to prosecute which, between 2004/05 and 2006/07, accounted for the majority of these types of outcomes for crimes with a hate

motivation. From April 2007 some of the methods that had been allowed for claiming outcomes that did not result in a sanction against the offender were discontinued altogether.

Outcome rates refer to the number of outcomes recorded in a given year expressed as a percentage of the total number of crimes recorded in the same period.

Volumes of outcomes recorded in a particular time period can provide a useful indication of police activity in resolving crime. However outcome rates presented in this way are described by the Home Office as illustrative rather than true rates that can be influenced by changes in crime volumes. Where crime volumes increase or decrease markedly from one year to the next, it is likely that any outcome rate will react more slowly. This is particularly true in relation to crimes and outcomes with a hate motivation as the levels recorded tend to be low and even small fluctuations can have a marked effect on the outcome rate. Please note that it is possible to show a rate of over 100 per cent against a particular outcome.

An alternative way of presenting crime outcomes is available in the publication on Police Crime Outcomes in Northern Ireland (see 3.5 for link to publication). This bulletin presents the wider outcomes framework within PSNI, summarising the outcomes that have been assigned to hate motivated crimes recorded by the police since 2015/16. It also provides a comparison of the two different approaches to crime outcomes.

2 Factors with an impact on the Hate Motivation data series

2.1 Changes to crime classifications

On occasion, the structure of the classifications used to compile recorded crime may change.

Alignment of PSNI classifications with England and Wales: During 2010/11 an exercise was conducted to more closely align the crime recording classifications used in PSNI publications with those used for police recorded crime figures in England and Wales. The aim of this exercise was to improve comparability of police recorded crime figures in Northern Ireland with those for England and Wales, while taking into account legislative differences between the two jurisdictions. The realigned crime classification was introduced within PSNI in April 2011.

This exercise realigned the police recorded crime figures for each financial year dating back to 1998/99. Figures at the level of individual classifications differed slightly after reclassification to those figures published prior to reclassification. However the total recorded crime figure for each financial year 1998/99 onwards remained unchanged from the total figure originally published.

Crime classifications consultation November 2011: In November 2011 PSNI's Statistics Branch ran a consultation exercise about proposed changes to reduce the overall number of crime classifications. This was in line with a similar exercise conducted by the Home Office in England and Wales. This resulted in a reduction in the number of crime classifications from 148 to 126 and these changes which were introduced in April 2012.

Crime classifications consultation December 2012: The focus of the consultation launched in December 2012 concerned the presentation of police recorded crime under two broad categories – 'victim-based crime' and 'other crimes against society' in order to improve clarity of presentation. This consultation followed a similar exercise conducted by ONS in respect of police recorded crime in England and Wales. This resulted in a change to the previous classification system implemented from 1st April 2013. All police recorded crime figures published from June 2013 onwards are based on this revised classification, including this trends bulletin. 'Victim based crime' and 'other crimes against society' are further broken down as follows:

Victim-based crimes

- Violence against the person
- Sexual offences
- Robbery
- Theft offences (including burglary)
- Criminal Damage

Other crimes against society:

- Possession of weapon offences
- Public order offences (includes breaches of court orders e.g. non-molestation orders and ASBOs)
- Drug offences
- Miscellaneous crimes against society

Figures based on previous classifications are still available in the <u>Hate Motivation Statistics Archive (opens in a</u> <u>new window)</u> on the PSNI website.

2.2 Introduction of Action Fraud within Northern Ireland

From 1st April 2015 Action Fraud has taken responsibility for the central recording of fraud offences previously recorded by PSNI; Action Fraud became responsible for all such reports in England & Wales by 1st April 2014. Action Fraud is the UK's National Reporting Centre for fraud and internet crime reported directly to them from the public and other organisations. While this means that these fraud offences are no longer recorded by PSNI, Action Fraud figures relating to victims residing in Northern Ireland are provided to PSNI on a monthly basis. The Action Fraud figures do not separately identify those offences with a hate motivation and therefore all hate motivated crime figures in this bulletin exclude fraud.

2.3 Change to policing boundaries as a result of implementing the Review of Public Administration

As part of the Review of Public Administration which came into effect on 1st April 2015, PSNI moved from eight to eleven policing districts, with the new policing model becoming fully operational at the end of September 2015. The level of geographic information required to allocate incident/crime records to the new boundaries was insufficient for the financial years 2004/05 to 2006/07 for hate motivated incidents and for the financial year 2004/05 for hate motivated crimes. For this reason, comparison at policing district level is only available for the financial years dating back to 2007/08 for incidents and 2004/05 for crimes.

Belfast City, whilst being only one policing district, accounts for a large proportion of all hate abuse motivated incidents/crimes recorded in Northern Ireland. It includes four local policing teams based in Strandtown (East), Tennent Street (North), Lisburn Road (South), and Woodbourne (West). Figures for each of these local policing teams are provided for a selected number of geographical tables to assist with district level comparisons.

3 Further Information

3.1 Data Use

These statistics are used widely within PSNI as management information and to monitor performance on hate motivation related targets against the Policing Plan. The figures are also used by government departments and other voluntary and statutory agencies to inform debate and policy development regarding incidents and crimes with a hate motivation in Northern Ireland.

3.2 Data Availability

Hate motivated incidents and crimes in Northern Ireland are currently published as an annual bulletin providing finalised figures for the latest financial year, along with trends and commentary. Quarterly updates providing a summary of the latest hate motivated incidents and crimes are published during the year, these statistics being provisional and subject to change.

3.3 Publication

Annual data are published on a financial year basis (i.e. 1st April to 31st March), with the annual bulletin providing finalised figures for the latest financial year along with trends and commentary. Provisional incident and recorded crime data are published each quarter on a rolling 12 month basis and financial year to date basis. Provisional figures remain subject to change until the annual data are published. Provisional figures in each quarterly bulletin supersede those published in previous quarterly updates.

A <u>publication schedule, 32KB (opens in a new window)</u> is available on the PSNI website.

The main tables in this bulletin are also available on the PSNI website in the form of summary tables and pivot tables in both excel format and open data format.

<u>PSNI publications on hate motivated incidents and crimes (opens in a new window)</u> provides access to the latest quarterly updates and annual reports dating back to the year the recording of each type of hate motivation started.

3.4 Crime Statistics User Guide

Further details on Police Recorded Crime statistics are available in the <u>User Guide to Police Recorded Crime</u> <u>Statistics, 1MB (opens in a new window)</u>, including the recording of incidents and crimes with a hate motivation which is available in Section 6. This is a reference guide with explanatory notes regarding the issues and classifications which are key to the production and presentation of police recorded crime statistics. The guide provides background information on:

- definitions relating to crimes, incidents and outcomes, including a description of the crime types included within the crime bulletins;
- recording practices, including PSNI data collection, quality and audit processes;
- data timeliness and availability; and
- the geographic areas for which crimes are available (statistics for geographies other than policing area and policing district can be accessed through the <u>Northern Ireland Neighbourhood Information Service (NINIS)</u> (opens in a new window).

3.5 Related information available on the PSNI website

<u>Police Recorded Crime Statistics (opens in a new window)</u> are updated on a monthly basis, with previously published bulletins available through the archive.

<u>Crime Outcomes (opens in a new window)</u>: This bulletin presents the wider outcomes framework within PSNI and summarises the outcomes that have been assigned to crimes recorded by the police since 2015/16.

<u>Anti-Social Behaviour Statistics (opens in a new window)</u> are updated on a monthly basis, with previously published bulletins available through the archive.

<u>Domestic Abuse Statistics</u> are updated on a quarterly basis (in August, November, February and May), with a more comprehensive trends publication made available annually.