Police Service of Northern Ireland

Proposed changes to police recorded crime classifications and the presentation of crime statistics: Impact of Office for National Statistics consultation on police recorded crime in Northern Ireland

December 2012





Background

The Police Service of Northern Ireland (PSNI) presents police recorded crime figures using the same classification system that is in place for England & Wales. In June 2011 the National Statistician published a review of Crime Statistics for England and Wales and recommendations from this review included moving responsibility for the publication of crime statistics from the Home Office to the Office for National Statistics (ONS). As part of the process of implementing these recommendations, the ONS launched an eight week consultation on 1st November 2012 providing details of proposals to change the way in which the two main sources of crime data for England & Wales (Crime Survey in England & Wales and police recorded crime) are published and presented.

In Northern Ireland police recorded crime figures and the Northern Ireland Crime Survey are presented as two separate publications. This consultation paper focuses solely on what impact the classification changes proposed by ONS will have on the presentation of police recorded crime statistics in Northern Ireland.

Official Statistics: User Consultation

In accordance with the Code of Practice for Official Statistics, the PSNI is required to consult key users about any proposed changes to our processes or outputs that could affect existing statistics. Sections 4 to 9 of the ONS consultation ask for views on proposed changes to the presentation of classifications used in those crime statistics which are based on police recorded crime data. Any changes to these classifications will have a direct read across to PSNI classifications and so would affect the presentation of PSNI's recorded crime figures.

How to respond to the consultation

Should you wish to provide your views on this consultation please send your response (by post or email) to Statistics Branch, PSNI. We will forward any responses received by 31st December 2012 to the ONS for inclusion in the overall consultation.

Crime Statistician Statistics Branch Lisnasharragh 42 Montgomery Road BELFAST BT6 9LD

Email: statistics@psni.police.uk

Confidentiality and data protection

Information provided in response to this consultation, including personal information, may be subject to publication or release to other parties or to disclosure in accordance with the access to information regimes (these are primarily the Freedom of Information Act 2000 (FOIA), the Data Protection Act 1998 (DPA) and the Environmental Information Regulations 2004).

If you would like the information, including personal data, that you submit to be treated as confidential, please be aware that, under the FOIA, there is a statutory Code of Practice with which public authorities must comply and which deals, among other things, with obligations of confidence. In view of this it would be helpful if you could explain to us why you regard the information you have provided as confidential. If we receive a request for disclosure of the information we will take full account of your explanation, but we cannot give an assurance that confidentiality can be maintained in all circumstances. Before disclosing any information that is personal to you, we will inform you of this in advance of any disclosure. An automatic confidentiality disclaimer generated by your IT system will not, of itself, be regarded as binding on the Police Service of Northern Ireland.

Please ensure that your response is clearly marked if you wish your response and your name to be kept confidential. Confidential responses will be included in any summary of numbers of comments received and views expressed.

Consultation timetable

This PSNI consultation will run from 10th December 2012 to 18th February 2013.

Summary of Main Changes

The ONS is considering introducing changes to how the current police recorded crime classifications are presented. If these changes are introduced in England & Wales, the PSNI would intend adopting the same changes (pending the outcome of the consultation) to maintain comparability. However, it should be stressed at this stage that if the ONS doesn't progress this change then the PSNI would not introduce it. The ONS consultation paper is available through the consultations page of the ONS internet site and is titled <u>Future</u> dissemination strategy for the publication of National Statistics on crime in England and Wales.

The key point to bear in mind is that none of the proposed classification changes will result in any change to the overall numbers of recorded crimes and detections.

The main change being proposed is to organise the presentation of police recorded crime under two broad categories – 'victim-based crime' and 'other crimes against society'. Police recorded crime offences are currently categorised into ten high level groups. To improve clarity of presentation, it is proposed to split police recorded crimes between two higher-level groups: 'victim-based crime', encompassing offences that are mainly recorded as a result of a victim report, and 'other crimes against society', which do not normally have a direct victim and are more likely to be recorded as a result of proactive enforcement by the police and other authorities. Annexes 1, 2 and 3 present the proposed classification structure in varying degrees of detail.

Other changes involve the reporting and recording of fraud offences. Ongoing changes to the arrangements for the recording of fraud offences in England & Wales mean that, by April 2013, most of those fraud offences previously recorded by police forces will be recorded centrally by Action Fraud. Action Fraud is a national fraud reporting centre that records incidents of fraud directly from the public by phone or internet. As a result, forgery offences and only certain fraud offences will continue to be recorded by the police in England & Wales. At the time of compiling this consultation paper, the nature of PSNI's involvement with Action Fraud has yet to be decided. PSNI will continue to record all fraud offences until such times as it falls under the remit of the national scheme. Annex 4 provides further explanation on the recording and presentation of fraud offences, along with more detailed explanations of each proposed classification change.

Presentation of violence against the person offences: Violence against the person offences are currently divided into violence with injury and violence without injury. Options for the future presentation of the category are for the sub-categories to remain as they are, to introduce 'more serious violence' and 'less serious violence' sub-categories using maximum sentencing lengths as set out in court sentencing guidelines to determine which are classed as more and less serious, or to remove the sub-categories altogether. The options are displayed in Annex 5. It is also proposed to present homicide separately from violence with injury. The homicide category would also be amended to include 'corporate manslaughter' in addition to 'murder', 'manslaughter' and 'infanticide'.

Annexes

Annex 1: provides an overview of the current and proposed crime classifications.

<u>Annex 2:</u> shows a more detailed comparison of the current and proposed classifications, along with the number of associated offences for the last two financial years.

<u>Annex 3:</u> provides a detailed classification structure based on the proposed changes, with violence against the person presented using the violence with and without injury structure.

<u>Annex 4:</u> gives details on each classification to be either created or moved, along with some background explanation on the reasons for the proposed change. The number of offences involved, based on 2011/12 figures, is also provided.

<u>Annex 5:</u> lists two options for displaying violence against the person offences, using the number of associated offences for the last two financial years.

Consultation Questions

Please provide your views on these proposals for new crime classifications, using the following questions as a prompt for your responses.

- 1. Is the split of offences by those where there is a direct victim and those where there is no direct victim useful?
- 2. Is the labelling of crimes as 'victim-based' and 'other crimes against society' appropriate?
- 3. Are violence against the person offences best shown as one category, sub-categorised as 'violence against the person with or without injury' or as 'more or less serious' based on sentencing lengths? Do you support the use of maximum sentence length as an objective measure of seriousness?
- 4. In version A) of the crime tables shown in Annex 2 (i.e. what is currently provided in the monthly crime bulletin), the 'offences against vehicles' classification is further broken down into the sub-categories of 'theft from a vehicle', 'theft or unauthorised taking of a motor vehicle' and 'interfering with a motor vehicle'. In version B) this breakdown is not provided. Should the sub-categories in version A) continue to be made available in the monthly bulletin?
- 5. Do you have any alternative proposals?

Annex 1: Overview of the current and proposed crime classifications

Current PSNI Crime Classifications



Proposed Crime Classifications



Annex 2: Comparison of the current and proposed classifications

A) Current PSNI crime classifications as provided in monthly bulletin

Offence group	2010/11	2011/12
Violence against the person offences	29,794	30,922
Violence against the person – with injury	15,156	15,545
Violence against the person – without injury	14,638	15,377
Sexual offences	1,933	1,836
Most serious sexual crime	1,605	1,574
Other sexual offences	328	262
Robbery offences	1,306	1,221
Robbery of business property	479	420
Robbery of personal property	827	801
Burglary offences	11,849	10,580
Burglary in a dwelling	7,081	6,650
Burglary in a building other than a dwelling	4,768	3,930
Offences against vehicles	6,933	6,017
Theft from a vehicle	3,350	3,126
Theft or unauthorised taking of a motor vehicle ³ Interfering with a motor vehicle	2,719 864	2,290 601
· ·		
Other theft offences	18,505	19,809
Of which: shoplifting	6,371	6,201
Fraud and forgery offences	3,023	2,750
Criminal damage offences	24,996	23,255
TOTAL PROPERTY CRIME	65,306	62,411
Drug offences	3,485	3,780
Drug trafficking	762	846
Drug non-trafficking	2,723	2,934
Other miscellaneous offences	3,216	3,219
TOTAL RECORDED CRIME – ALL OFFENCES	105,040	103,389

B) Proposed new crime classifications from April 2013

VICTIM-BASED CRIME VIOLENCE AGAINST THE PERSON 29,234 30,367 Homicide 28 24 Other violence with injury 15,128 15,522 Violence without injury 14,078 14,821 SEXUAL OFFENCES 1,928 1,828 Rape 550 553 Other most serious sexual offences 1,055 1,021 Other sexual offences 323 254 ROBBERY 1,306 1,221 Robbery of personal property 827 801 Robbery of business property 479 420 THEFT OFFENCES 37,116 36,230 Burglary 11,849 10,580 Non-domestic burglary 7,081 6,650 Non-domestic burglary 7,081 6,650 Non-domestic burglary 4,768 3,930 Theft from the person 530 609 Offences against vehicle owners 6,933 6,017 Bicycle theft 1,027 1,058 Shopliting	Offence group	2010/11	2011/12
Homicide 28 24 Other violence with injury 15,128 15,522 Violence without injury 14,078 14,821 SEXUAL OFFENCES 1,928 1,828 Rape 550 553 Other most serious sexual offences 1,055 1,021 Other sexual offences 323 254 ROBBERY 1,306 1,221 Robbery of personal property 827 801 Robbery of business property 479 420 THEFT OFFENCES 37,116 36,230 Burglary 7,081 6,650 Non-domestic burglary 7,081 6,650 Non-domestic burglary 4,768 3,930 Offences against vehicle owners 6,933 6,017 Bicycle theft 1,027 1,058 Shoplifting 6,371 6,201 All other theft offences¹ 11,762 12,805 CRIMINAL DAMAGE 3,485 3,780 POSSESSION OF WEAPONS AND OTHER WEAPON 741 714	VICTIM-BASED CRIME		
Other violence with injury Violence without injury 15,128 14,821 SEXUAL OFFENCES 1,928 1,828 Rape Other most serious sexual offences Other most serious sexual offences 1,555 1,021 Other sexual offences 323 254 ROBBERY 1,306 1,221 Robbery of personal property Robbery of business property 827 801 Robbery of business property 479 420 THEFT OFFENCES 37,116 36,230 Burglary 11,849 10,580 Non-domestic burglary 7,081 6,650 Non-domestic burglary 4,768 3,930 Thetf from the person 530 609 Offences against vehicle owners 6,933 6,017 Bicycle theft 1,027 1,058 Shoplifting 6,371 6,201 All other theft offences¹ 11,762 12,805 CRIMINAL DAMAGE 24,483 22,758 OTHER CRIMES AGAINST SOCIETY DRUG OFFENCES 3,485 3,780 POSSESSION OF WEAPONS AND OTHER WEAPON OFFENCES 762 846 POSSESSION OF WEAPONS AND OTHER WEAPON OTHER WEAPON OTHER COMMUNITY OFFENCES 3,627 3,673 FORGERY 275 298 <td< td=""><td>VIOLENCE AGAINST THE PERSON</td><td>29,234</td><td>30,367</td></td<>	VIOLENCE AGAINST THE PERSON	29,234	30,367
Rape 550 553 Other most serious sexual offences 1,055 1,021 Other sexual offences 323 254 ROBBERY 1,306 1,221 Robbery of personal property 827 801 Robbery of business property 479 420 THEFT OFFENCES 37,116 36,230 Burglary 11,849 10,580 Domestic burglary 7,081 6,650 Non-domestic burglary 4,768 3,930 Theft from the person 530 609 Offences against vehicle owners 6,933 6,017 Bicycle theft 1,027 1,058 Shoplifting 6,371 6,201 All other theft offences¹ 11,762 12,805 CRIMINAL DAMAGE 24,483 22,758 OTHER CRIMES AGAINST SOCIETY DRUG OFFENCES 3,485 3,780 Trafficking of drugs 2,723 2,934 POSSESSION OF WEAPONS AND OTHER WEAPON 741 714 OFFENCES	Other violence with injury	15,128	15,522
Other most serious sexual offences 1,055 1,021 Other sexual offences 323 254 ROBBERY 1,306 1,221 Robbery of personal property 827 801 Robbery of business property 479 420 THEFT OFFENCES 37,116 36,230 Burglary 11,849 10,580 Domestic burglary 4,768 3,930 Non-domestic burglary 4,768 3,930 Theft from the person 530 609 Offences against vehicle owners 6,933 6,017 Bicycle theft 1,027 1,058 Shoplifting 6,371 6,201 All other theft offences¹ 11,762 12,805 CRIMINAL DAMAGE 24,483 22,758 OTHER CRIMES AGAINST SOCIETY DRUG OFFENCES 3,485 3,780 Trafficking of drugs 762 846 Possession of drugs 2,723 2,934 POSSESSION OF WEAPONS AND OTHER WEAPON 741 714 O	SEXUAL OFFENCES	1,928	1,828
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Robbery of business property 479 420 THEFT OFFENCES 37,116 36,230 Burglary 11,849 10,580 Domestic burglary 7,081 6,650 Non-domestic burglary 4,768 3,930 Theft from the person 530 609 Offences against vehicle owners 6,933 6,017 Bicycle theft 1,027 1,058 Shoplifting 6,371 6,201 All other theft offences¹ 11,762 12,805 CRIMINAL DAMAGE 24,483 22,758 OTHER CRIMES AGAINST SOCIETY Trafficking of drugs 762 846 Possession of drugs 762 846 Possession of drugs 2,723 2,934 POSSESSION OF WEAPONS AND OTHER WEAPON 741 714 OFFENCES 125 100 OTHER COMMUNITY OFFENCES 3,627 3,673 FORGERY 275 298 Fraud offences which would not be recorded if they were reported to Action Fraud 1,364 1,380	ROBBERY	1,306	1,221
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OTHER CRIMES AGAINST SOCIETY DRUG OFFENCES 3,485 3,780 Trafficking of drugs 762 846 Possession of drugs 2,723 2,934 POSSESSION OF WEAPONS AND OTHER WEAPON OFFENCES 741 714 PUBLIC ORDER OFFENCES 125 100 OTHER COMMUNITY OFFENCES 3,627 3,673 FORGERY 275 298 Fraud offences which would not be recorded if they were reported to Action Fraud 1,364 1,380 TOTAL RECORDED CRIME – ALL OFFENCES 105,040 103,389	Domestic burglary Non-domestic burglary Theft from the person Offences against vehicle owners Bicycle theft Shoplifting	7,081 4,768 530 6,933 1,027 6,371	6,650 3,930 609 6,017 1,058 6,201
DRUG OFFENCES 3,485 3,780 Trafficking of drugs 762 846 Possession of drugs 2,723 2,934 POSSESSION OF WEAPONS AND OTHER WEAPON OFFENCES 741 714 PUBLIC ORDER OFFENCES 125 100 OTHER COMMUNITY OFFENCES 3,627 3,673 FORGERY 275 298 Fraud offences which would not be recorded if they were reported to Action Fraud 1,364 1,380 TOTAL RECORDED CRIME – ALL OFFENCES 105,040 103,389	CRIMINAL DAMAGE	24,483	22,758
Trafficking of drugs 762 846 POSSESSION OF WEAPONS AND OTHER WEAPON OFFENCES 2,723 2,934 PUBLIC ORDER OFFENCES 741 714 PUBLIC ORDER OFFENCES 125 100 OTHER COMMUNITY OFFENCES 3,627 3,673 FORGERY 275 298 Fraud offences which would not be recorded if they were reported to Action Fraud 1,364 1,380 TOTAL RECORDED CRIME – ALL OFFENCES 105,040 103,389	OTHER CRIMES AGAINST SOCIETY		
OTHER COMMUNITY OFFENCES3,6273,673FORGERY275298Fraud offences which would not be recorded if they were reported to Action Fraud1,3641,380TOTAL RECORDED CRIME – ALL OFFENCES105,040103,389	Trafficking of drugs Possession of drugs POSSESSION OF WEAPONS AND OTHER WEAPON	762 2,723	846 2,934
FORGERY 275 298 Fraud offences which would not be recorded if they were reported to Action Fraud 1,364 1,380 TOTAL RECORDED CRIME – ALL OFFENCES 105,040 103,389		125	100
Fraud offences which would not be recorded if they were reported to Action Fraud TOTAL RECORDED CRIME – ALL OFFENCES 1,364 1,380 105,040 103,389	OTHER COMMUNITY OFFENCES	3,627	3,673
reported to Action Fraud TOTAL RECORDED CRIME – ALL OFFENCES 105,040 103,389	FORGERY	275	298
		1,364	1,380
	TOTAL RECORDED CRIME – ALL OFFENCES	105,040	103,389

¹ Includes offences of making off without payment

Annex 3: Detailed classification structure based on the proposed changes, with violence against the person presented using the violence with and without injury structure

VICTIM-BASED CRIME

Violence against the person

Homicide

- 1 Murder
- 4.1 Manslaughter
- 4.10 Corporate Manslaughter
- 4.2 Infanticide

Other violence with injury

- 2 Attempted murder
- 4.3 Intentional destruction of a viable unborn child
- 4.4 Causing death by dangerous driving
- 4.6 Causing death by careless driving when under the influence of drink or drugs
- 4.8 Causing death by careless or inconsiderate driving
- 5D Assault with intent to cause serious harm
- 5E Endangering life

Explosives

Firearms / Ammunition

Other endangering life

- 37.1 Causing death by aggravated vehicle taking
- 4.7 Causing or allowing death of a child or vulnerable person
- 4.9 Causing death by driving unlicensed, disqualified or uninsured driver
- 8N Assault with injury

Grievous bodily harm / wounding

Assault occasioning actual bodily harm

Assault on police with injury

Poisoning to aggrieve

Violence without injury

3A Conspiracy to murder

3B Threats to kill

8L Harassment

Harassment

Intimidation

- 11A Cruelty to Children/Young Persons
- 13 Child abduction
- 14 Procuring illegal abortion
- 36 Kidnapping

104 Assault without injury on a constable

Assault on police without injury

Obstructing / Resisting police

105A Assault without injury

Sexual Offences

Rape

19A-19H Rape

Rape

Attempted rape

Other most serious sexual offences

17 Indecent assault on a male

Indecent assault on a male 17+

Indecent assault on a male child <17

17A Sexual assault on a male aged 13 and over

17B Sexual assault on a male child under 13

20 Indecent assault on a female

Indecent assault on a female 17+

Indecent assault on a female child <17

20A Sexual assault on a female aged 13 and over

20B Sexual assault on a female child under 13

21 Sexual activity involving a child under 13

- 21 Unlawful sexual intercourse with a girl under 14
- 22 Unlawful sexual intercourse with a girl under 17
- 22B Sexual activity involving a child under 16
- 22A Causing sexual activity without consent
- 70 Sexual activity etc. with a person with a mental disorder
- 71 Abuse of children through prostitution and pornography
- 72 Trafficking for sexual exploitation
- 74 Gross indecency with a child

Other sexual offences

- 16 Buggery
- 18 Gross indecency between males
- 23 Incest or familial sexual offences
- 25 Abduction of a female
- 73 Abuse of position of trust of a sexual nature
- 88A Sexual grooming
- 88C Other miscellaneous sexual offences
- 88D Unnatural sexual offences
- 88E Exposure and voyeurism

Exposure

Voyeurism

Robbery

34A Robbery of business property

Armed robbery business

Ordinary robbery business

Hijacking business

34B Robbery of personal property

Armed robbery personal

Ordinary robbery personal

Hijacking personal

Theft offences

Burglary

Burglary in a dwelling

28A Burglary in a dwelling

28B Attempted burglary in a dwelling

29 Aggravated burglary in a dwelling

Burglary in a building other than a dwelling

30A Burglary in a building other than a dwelling

30B Attempted burglary in a building other than a dwelling

31 Aggravated burglary in a building other than a dwelling

Offences against vehicles

37.2 Aggravated vehicle taking

45 Theft from a vehicle

48 Theft or unauthorised taking of a motor vehicle

126 Interfering with a motor vehicle

Theft from the person

39 Theft from the person

Bicycle theft

44 Theft or unauthorised taking of a pedal cycle

Shoplifting

46 Shoplifting

All other theft offences

- 40 Theft in a dwelling other than from an automatic machine or meter
- 41 Theft by an employee
- 42 Theft of Mail
- 43 Dishonest use of electricity
- 47 Theft from an automatic machine or meter
- 49 Other theft
- 35 Blackmail

Making off without payment

Criminal damage

Criminal damage offences

56A Arson endangering life

56B Arson not endangering life

58A-D Criminal damage (to 06/07 only)

58A Criminal damage to a dwelling

58B Criminal damage to a building other than a dwelling

58C Criminal damage to a vehicle

58D Other criminal damage

Criminal damage offences of which 1:

Explosives offences

Petrol bombing offences

OTHER CRIMES AGAINST SOCIETY

Drug offences

Trafficking of drugs

92A Trafficking in controlled drugs

Possession of drugs

92B Possession of controlled drugs

92C Other drug offences

92D Possession of controlled drugs (excluding cannabis)

92E Possession of controlled drugs (cannabis)

Possession of weapons and other weapons offences

10A Possession of firearms with intent

10B Possession of firearms offences

10C Possession of other weapons

10D Possession of article with blade or point

81 Other firearms offences

90 Other knives offences

Public order offences

62A Violent disorder

Riot

Violent disorder

Offences against the community

24 Exploitation of prostitution

27 Soliciting for the purpose of prostitution

33 Going equipped for stealing, etc

38 Profiting from or concealing knowledge of the proceeds of crime

53H Making or supplying articles for use in fraud

53J Possession of articles for use in fraud

54 Handling stolen goods

59 Threat or Possession with Intent to Commit Criminal Damage

15 Concealing an infant close to birth

26 Bigamy

66 Other offences against the State and public order

Bomb hoax related offences

Breach of anti-social behaviour order

Breach of non-molestation order

Breach sex offender orders etc

Offences under anti-terrorist legislation

Other

67 Perjury

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¹ The majority of explosives and petrol bombing offences fall within classification 58 Criminal damage which, under these classification proposals will fall within victim-based crime. A small number of explosives and petrol bombing offences fall within classification 59 Threat or possession with intent to commit criminal damage which will fall within other crimes against society under these proposals. It is intended that these figures for explosives and petrol bombing will continue to be presented alongside criminal damage in the end of year and crime trends bulletins, and will be footnoted with an explanation.

- 68 Libel
- 69 Offender Management Act
- 76 Aiding suicide
- 79 Perverting the course of justice
- 80 Absconding from lawful custody
- 83 Bail offences
- 86 Obscene publications, etc. and protected sexual material
- 95 Disclosure, obstruction, false or misleading statements etc
- 802 Dangerous driving
 - Dangerous driving
 - Dangerous driving causing GBI etc
- 99 Other indictable or triable-either-way offences

Forgery

- 60 Forgery or use of Drug Prescription / 61 Other forgery
- 61A Possession of false documents
- 814 Fraud, forgery etc associated with vehicle or driver records

Fraud offences which would not be recorded by police if reported to Action Fraud

- 51 Fraud by Company Director, Sole Trader etc
- 52 False accounting
- 53D Other fraud (not covered elsewhere incl deception)
- 53E Fraud by failing to disclose information
- 53F Fraud by abuse of position
- 55 Bankruptcy and insolvency offences

Annex 4: Details on each classification change

Classification	Moved from	Moved to	Background / explanation	Number of offences involved (as per 2011/12 figures)
Homicide (murder, manslaughter, infanticide and corporate manslaughter)	Violence against the person – with injury	New category placed within violence against the person		Homicide - 24
4.10 Corporate manslaughter	Violence against the person – with injury	Homicide	Manslaughter (non-corporate) is currently included in the homicide total and moving corporate manslaughter into homicide would aid consistency and better reflect the seriousness of this offence	Class 4.10 - 1
5E Endangering life	Violence against the person – without injury	Violence against the person – with injury		Class 5E - 43
36 Kidnapping	Other miscellaneous offences	Violence against the person – without injury	Kidnapping offences include infringement on the personal liberty of an individual. These offences have a closer fit with other victim-based violent crimes than with the variety of state-based offences in 'other miscellaneous offences'.	Class 36 - 51
19A-19H Rape	More serious sexual crime	New category placed within sexual offences		Class 19A-19H - 553
35 Blackmail	Other miscellaneous offences	All other theft offences	Blackmail is defined in the Theft Act (Northern Ireland) 1969 and involves an individual acting 'with a view to gain for himself or another or with intent to cause loss to another'. It has a closer fit with other victim-based theft offences than with the variety of state-based offences within 'other miscellaneous offences'.	Class 35 - 35
Possession of weapons and other weapons offences		New high level category	Classifications 10A, 10C & 10D only cover state-based offences. Any circumstances in which a weapon has been used against a victim would be covered by other relevant	Possession of weapons etc - 714
10A Possession of firearms with intent 10C Possession of other weapons 10D Possession of article with blade or point	Violence against the person – without injury	New category of Possession of weapons and other weapons offences	victim-based offences. Moving these offences to Possession of weapons and other weapons offences will also place them alongside other non-violent weapons offences (10B, 81 & 90).	Class 10A – 34 Class 10C – 463 Class 10D – 109
10B Possession of firearms offences 81 Other firearms offences 90 Other knives offences	Other miscellaneous offences	New category of Possession of weapons and other weapons offences		Class 10B – 97 Class 81 – 11 Class 90 – 0

Public order offences		New high level category	In England & Wales offences under sections 4, 4A and 5 of the Public Order Act 1986 are recorded as causing public	Public order offences - 100
62A Violent disorder	Other miscellaneous offences	New category of Public order offences	fear, alarm or distress and have been included in the category 'violence against the person – without injury'. The proposal is to move these offences to a new category; Public order offences'. As this legislation does not cover Northern Ireland this move will not affect PSNI figures.	Class 62A - 100
Prostitution-related offences 24 Exploitation of prostitution 27 Soliciting for the purpose of prostitution	Other sexual offences	Other community offences	These offences are generally recorded as a result of police activity to disrupt criminality. Offences involving exploitation without consent or other more serious sexual offences would continue to be recorded under the relevant victim-based classification (for example, 72 Trafficking for sexual exploitation and 71 Abuse of children through prostitution and pornography will remain in the 'Other most serious sexual offences' category.	Class 24 – 8 Class 27 – 0
38 Profiting from or concealing knowledge of the proceeds of crime 54 Handling stolen goods	Other theft	Other community offences	These state-based offences are generally recorded through police activity to disrupt criminality. Where a victim of a precursor crime (for example, theft) is identified, that offence will be separately recorded under a victim-based classification.	Class 38 – 26 Class 54 - 185
59 Threat or possession with intent to commit criminal damage	Criminal damage	Other community offences	This offence classification will largely be recorded as a result of police activity to disrupt criminality (for example, where an individual is caught with cans of spray paint with intent to spray graffiti). However, the classification will also include some offences where an individual has been threatened that their property would be damaged.	Class 59 - 497
53H Making or supplying articles for use in fraud 53J Possession of articles for use in fraud	Fraud & forgery	Other community offences	Ongoing changes to the arrangements for the recording of fraud offences in England & Wales mean that, by April 2013, most of those fraud offences previously recorded by police forces will be recorded centrally by Action Fraud. Action	Class 53H – 17 Class 53J – 15
53B Preserved other fraud and repealed fraud offences (in respect of offences of making off without payment)	Fraud & forgery	All other theft offences	Fraud is a national fraud reporting centre that records incidents of fraud directly from the public by phone or internet. As a result, forgery offences and only certain fraud offences will continue to be recorded by the police in England	Class 53B making off without payment - 1,040
Forgery 60 Forgery or use of Drug Prescription 61 Other forgery 61A Possession of false documents 814 Fraud, forgery etc associated with vehicle or driver records	Fraud & forgery	New category of Fraud	& Wales. At the time of compiling this consultation paper, the nature of PSNI's involvement with Action Fraud has yet to be decided.	Class 60/Class 61 – 161 Class 61A – 28 Class 814 – 109

Annex 5: Options for displaying violence against the person offences

Option 1 for presentation of violence against the person offences, split into those 'with injury' and 'without injury'

Offence classification	2010/11	2011/12
Violence against the person offences	29,234	30,367
Homicide	28	24
1 Murder	30	16
4.1 Manslaughter	8	7
4.10 Corporate manslaughter	0	1
4.2 Infanticide	0	0
Other violence with injury	15,128	15,522
2 Attempted murder	110	114
4.3 Intentional destruction of viable unborn child	0	0
4.4 Causing death by dangerous driving	4	9
4.6 Causing death by careless driving		
when under the influence of drink or	0	4
drugs		
4.8 Causing death by careless or	5	6
inconsiderate driving 5D Assault with intent to cause serious		
harm	1,102	997
5E Endangering life	39	43
37.1 Causing death by aggravated		
vehicle taking	0	0
4.7 Causing or allowing death of a child	1	0
or vulnerable person		O
4.9 Causing death by driving: unlicensed	0	3
drivers etc		
8N Assault with injury	13,867	14,346
Violence without injury	14,078	14,821
3A Conspiracy to murder	1	0
3B Threats to kill	2,323	2,159
8L Harassment	1,955	1,959
11A Cruelty to children 13 Child abduction	109 24	116 38
	6	30 1
14 Procuring illegal abortion36 Kidnapping	68	51
104 Assault without injury on a constable	2,568	2,564
105A Assault without injury	7,024	7,933

Option 2 for presentation of violence against the person offences, split into 'more serious violence' and 'less serious violence' based on maximum sentence length

Offence classification	2010/11	2011/12
Violence against the person offences	29,234	30,367
Homicide	28	24
1 Murder	30	16
4.1 Manslaughter	8	7
4.10 Corporate manslaughter	0	1
4.2 Infanticide	0	0
Other more serious violence	17,659	17,884
2 Attempted murder	110	114
4.3 Intentional destruction of viable unborn child	0	0
3A Conspiracy to murder	1	0
36 Kidnapping	68	51
14 Procuring illegal abortion	6	1
5E Endangering life	39	43
5D Assault with intent to cause serious harm	1,102	997
37.1 Causing death by aggravated vehicle taking	0	0
4.7 Causing or allowing death of a child or vulnerable person	1	0
4.4 Causing death by dangerous driving	4	9
4.6 Causing death by careless driving when under the influence of drink or drugs	0	4
 4.8 Causing death by careless or inconsiderate driving 	5	6
8N Assault with injury	13,867	14,346
3B Threats to kill	2,323	2,159
11A Cruelty to children	109	116
13 Child abduction	24	38
Less serious violence	11,547	12,459
8L Harassment	1,955	1,959
4.9 Causing death by driving: unlicensed drivers etc	0	3
104 Assault without injury on a constable 105A Assault without injury	2,568 7,024	2,564 7,933