



FREEDOM OF INFORMATION REQUEST



Request Number: F-2021-00930

Keyword: Operational Policing

Subject: PSNI attending incidents caused by carbon monoxide (CO)

Request and Answer:

Your request for information below has now been considered. In respect of Section 1(1)(a) of the Freedom of Information Act 2000 (FOIA) we can confirm that the Police Service of Northern Ireland does hold the information you have requested however it is estimated that the cost of complying with your request for information would exceed the “appropriate costs limit” under Section 12(1) of the Freedom of Information Act 2000. We have explained to you below that when PSNI estimates whether the appropriate limit is likely to be exceeded, it can include the costs of complying with two or more requests if certain conditions are met. In this case those conditions are met and complying with all of your requests would in our estimation exceed that appropriate limit set out in Regulation. We have explained this further below but also we followed the Information Commissioner’s Office guidance ‘*Requests where the cost of compliance exceeds the appropriate limit*’ in relation to this request, which also provides further detail on the application of Section 12 (1) of the FOIA. This guidance is available on the ICO website at the following link:

https://ico.org.uk/media/for-organisations/documents/1199/costs_of_compliance_exceeds_appropriate_limit.pdf

You requested the following information from PSNI:

I am collating information on the number of incidents attended by emergency services caused by carbon monoxide (CO) from solid fuels (such as log/pellet burner, solid fuel fired Asa etc.) and gas (such as gas cooker, gas fire, gas boiler etc.).

Request 1 (1-3)

Please could you provide the number, and if no number is available please include a relevant response e.g. not available or not recorded.

Total number for all incidents attended by Police Service of Northern Ireland :

- 1) What are the total number of all incidents attended within the last three-year period?
- 2) What are the total number of injuries from all incidents (this includes those treated by police or treated in hospital) attended within the last three-year period?
- 3) What are the total number of deaths from all incidents attended within the last three-year period?

Request 2 (1-3)

Numbers for incidents involving carbon monoxide (CO):

- 1) What are the total number of incidents for CO attended within the last three-year period?
- 2) What are the total number of injuries from all CO incidents attended within the last three-year period?
- 3) What are the total number of deaths from all CO incidents attended within the last three-year period?

Request 3 (1-3)

Numbers for incidents involving solid fuel appliances:

- 1) What are the total number of incidents due to a solid fuel appliance attended within the last three-year period?
- 2) What are the total number of injuries from CO exposure due to a solid fuel appliance attended within the last three-year period?
- 3) What are the total number of deaths from CO exposure due to a solid fuel appliance attended within the last three-year period?

Request 4 (1-3)

Numbers for incidents involving gas appliances:

- 1) What are the total number of incidents due to a gas appliance?
- 2) What are the total number of injuries from CO exposure due to a gas appliance attended within the last three-year period?
- 3) What are the total number of deaths from CO exposure due to a gas appliance attended within the last three-year period?

Answers

Section 17(5) of the Freedom of Information Act 2000 requires the Police Service of Northern Ireland, when refusing to provide such information (because the cost of compliance exceeds the appropriate limit) to provide you the applicant with a notice which states that fact.

It is estimated that the cost of complying with your request for information would exceed the "appropriate costs limit" under Section 12(1) of the Freedom of Information Act 2000. Section 12 of FOIA allows a public authority to refuse to deal with a request where it estimates that it would exceed the appropriate limit to either comply with the request in its entirety or confirm or deny whether the requested information is held. The estimate must be reasonable in the circumstances of the case. The 'appropriate limit' is currently £600 for central government and £450 for all other public authorities including PSNI. The relevant Regulations which define the appropriate limit for section 12 purposes are The Freedom of Information and Data Protection (Appropriate Limit and Fees) Regulation 2004 SI 2004 No 3244. These are known as the 'Fees Regulations' for brevity.

Regulation 4(3) of the Fees Regulations states that a public authority can take into account the costs it reasonably expects to incur in carrying out the following permitted activities in complying with the request:

- (i) determining whether the information is held;
- (ii) locating the information, or a document containing it;
- (iii) retrieving the information, or a document containing it; and
- (iv) extracting the information from a document containing it.

Under those regulations PSNI can calculate the time spent on each of these permitted activities at £25 per hour (thus if the activity(s) takes more than 18 hours PSNI will be in excess of the 'appropriate limit').

When a public authority is estimating whether the appropriate limit is likely to be exceeded, it can include the costs of complying with two or more requests if the conditions laid out in Regulation 5 of the Fees Regulations can be satisfied. Those conditions require the requests to be:

- made by one person, or by different persons who appear to the public authority to be acting in

concert or in pursuance of a campaign;

- made for the same or similar information; and
- received by the public authority within any period of 60 consecutive working days.

Regulation 5(2) of the Fees Regulations requires that the requests which are to be aggregated relate “to any extent” to the same or similar information. This is quite a wide test but public authorities should still ensure that the requests meet this requirement.

PSNI do not routinely hold or collate the statistics requested and the PSNI’s recording systems do not have specific codes that are searchable to answer the specific and detailed requests. Whilst information may be recorded on our database in an attempt to respond to your requests would require a manual trawl. It would require a manual review of each incident by reading through the incident and establish if the information requested is available. To provide an overview of the incidents required to trawl through, a recent search of the PSNI systems revealed that the PSNI dealt with almost 500,000 incidents per year in the years 2018 - 2020, therefore to read through each incident and allowing a conservative minute per incident would be over 8,333 hours just for one year alone. This is in excess of the FOI legislative cost of 18 hours as set by the Secretary of State.

In addition PSNI record health and safety incidents accident /incident / near misses which are reported by officers and staff and a search of the database located a total of 9585 Forms submitted in the requested time frame, broken down as follows; 6532 claimed injury, 264 claimed ill health effects, 2789 were near miss reports.

In accordance with the Freedom of Information Act 2000, this letter should be considered as a Refusal Notice, and the request has therefore been closed.

Advice and Assistance

You may wish to submit a refined request in order that the cost of complying with your request may be facilitated within the ‘appropriate limit’. In compliance with Section 16 of the Act, PSNI have considered how your request may be refined to bring it under the appropriate limit, and whilst the request remains over cost for the reasons as articulated, we can advise that we can provide the following refinement:

As outlined PSNI record health and safety incidents reported by officers and staff and using a keyword search for the following words :

- CO
- Carbon
- Monoxide
- Gas
- Fuel
- Appliance
- Leak

- We could provide a total of entries where gaseous properties were prevalent on the scene (fire, CO, butane).
- The total of claimed injury, ill-health effects, a near miss and any deaths reported

However this data would be solely based and limited to a keyword search and would not include any incidents that may have been reported outside of these searches. In addition it will be limited to officers / staff and will not include any other persons i.e. members of the public.

Submission of a refined request would be treated as a new request, and considered in accordance with the Freedom of Information Act 2000, including consideration of relevant Part II exemptions.

If you have any queries regarding your request or this decision please do not hesitate to contact me on 028 9070 0164. When contacting the Corporate Information Branch, please quote the reference number listed at the beginning of this letter.

If you are dissatisfied in any way with the handling of your request, you have the right to request a review. You should do this as soon as possible or in any case within two months of the date of issue of this letter. In the event that you require a review to be undertaken, you can do so by writing to the Head of Corporate Information Branch, PSNI Headquarters, 65 Knock Road, Belfast, BT5 6LE or by emailing foi@psni.pnn.police.uk.

If following an internal review, carried out by an independent decision maker, you were to remain dissatisfied in any way with the handling of the request you may make a complaint, under Section 50 of the Freedom of Information Act, to the Information Commissioner's Office and ask that they investigate whether the PSNI has complied with the terms of the Freedom of Information Act. You can write to the Information Commissioner at Information Commissioner's Office, Wycliffe House, Water Lane, Wilmslow, Cheshire, SK9 5AF. In most circumstances the Information Commissioner will not investigate a complaint unless an internal review procedure has been carried out, however the Commissioner has the option to investigate the matter at his discretion.

Please be advised that PSNI replies under Freedom of Information may be released into the public domain via our website @ www.psni.police.uk

Personal details in respect of your request have, where applicable, been removed to protect confidentiality.