

Keeping People Safe



## FREEDOM OF INFORMATION REQUEST



**Request Number:** F-2021-01167

**Keyword:** Crime

**Subject:** Non-crime Hate Incidents

### Request and Answer:

Your request for information below has now been considered. In respect of Section 1(1)(a) of the Freedom of Information Act 2000 (FOIA) we can confirm that the Police Service of Northern Ireland (PSNI) does hold the information you have requested however it is estimated that the cost of complying with your request for information would exceed the “appropriate costs limit” under Section 12(1) of the Freedom of Information Act 2000. We have explained to you below that when PSNI estimates whether the appropriate limit is likely to be exceeded, it can include the costs of complying with two or more requests if certain conditions are met. In this case those conditions are met and complying with all of your requests would in our estimation exceed that appropriate limit set out in Regulation. We have explained this further below but also we followed the Information Commissioner’s Office guidance ‘*Requests where the cost of compliance exceeds the appropriate limit*’ in relation to this request, which also provides further detail on the application of section 12 (1) of the FOIA. This guidance is available on the ICO website at the following link:

[https://ico.org.uk/media/for-organisations/documents/1199/costs\\_of\\_compliance\\_exceeds\\_appropriate\\_limit.pdf](https://ico.org.uk/media/for-organisations/documents/1199/costs_of_compliance_exceeds_appropriate_limit.pdf)

You requested the following information from PSNI:

#### Request 1

Please advise how many non-crime hate incidents have been recorded in the past two years or one year if this is too onerous?

#### Request 2

Please define a non-crime hate incident.

#### Request 3

Please break down the records into category eg trans, gay, sectarian, political, racist etc.

#### Request 4

Please advise how many non-crime hate incidents have been added to the records of private individuals in the past two years, or one year if this is too onerous.

#### Clarification to Requester

In relation to Request 4, could you please advise if you are seeking information for the number of

individual victims for such incidents?

### **Clarification from Requester**

I am asking for the number of individuals who may have had NCHI attached to their records please.

### **Answers**

Section 17(5) of the Freedom of Information Act 2000 requires the Police Service of Northern Ireland, when refusing to provide such information (because the cost of compliance exceeds the appropriate limit) to provide you the applicant with a notice which states that fact.

It is estimated that the cost of complying with your request for information would exceed the "appropriate costs limit" under Section 12(1) of the Freedom of Information Act 2000. Section 12 of FOIA allows a public authority to refuse to deal with a request where it estimates that it would exceed the appropriate limit to either comply with the request in its entirety or confirm or deny whether the requested information is held. The estimate must be reasonable in the circumstances of the case. The 'appropriate limit' is currently £600 for central government and £450 for all other public authorities including PSNI. The relevant Regulations which define the appropriate limit for section 12 purposes are The Freedom of Information and Data Protection (Appropriate Limit and Fees) Regulation 2004 SI 2004 No 3244. These are known as the 'Fees Regulations' for brevity.

Regulation 4(3) of the Fees Regulations states that a public authority can take into account the costs it reasonably expects to incur in carrying out the following permitted activities in complying with the request:

- (i) determining whether the information is held;
- (ii) locating the information, or a document containing it;
- (iii) retrieving the information, or a document containing it; and
- (iv) extracting the information from a document containing it.

Under those regulations PSNI can calculate the time spent on each of these permitted activities at £25 per hour (thus if the activity(s) takes more than 18 hours PSNI will be in excess of the 'appropriate limit').

When a public authority is estimating whether the appropriate limit is likely to be exceeded, it can include the costs of complying with two or more requests if the conditions laid out in Regulation 5 of the Fees Regulations can be satisfied. Those conditions require the requests to be:

- made by one person, or by different persons who appear to the public authority to be acting in concert or in pursuance of a campaign;
- made for the same or similar information; and
- received by the public authority within any period of 60 consecutive working days.

Regulation 5(2) of the Fees Regulations requires that the requests which are to be aggregated relate "to any extent" to the same or similar information. This is quite a wide test but public authorities should still ensure that the requests meet this requirement.

PSNI can advise that enquiries made in relation to Request 4 have identified that the retrieval of information would exceed the 18 hour cost limit set by the Secretary Of State under the FOIA. Although the information to which you seek access is held electronically on the PSNI system, there is no way to identify an incident as 'non-crime hate incident', due to the fact that there is no indicator on our database that a recognised hate incident has not resulted in a charge. In order to retrieve this information, a manual examination of all crime records for the requested time period would be required. To assist in quantifying the records involved, for the past two years the number of incidents recorded was a total of 1, 610, 481. At an estimate of 5 minutes to examine each occurrence, it

would take approximately 134,206 hours to retrieve the information to which you seek access, thus grossly exceeding the 18 hour cost limit set by the Secretary Of State under the FOIA.

**Under Section 12 of the Freedom of Information Act 2000, if any part of the request exceeds the cost threshold then the whole request will be excess costs and there is no obligation to answer any part of the request.**

In accordance with the Freedom of Information Act 2000, this letter should be considered as a Refusal Notice, and the request has therefore been closed.

### **Advice and Assistance**

Under Section 16 of the FOIA, PSNI will always try to assist you to refine your request and provide advice where we can. PSNI can advise that we can provide the following information in relation to Requests 1 to 3:

- Information for non-crime hate incidents for all six strands in 2020/21 is available in the Trends in Hate Motivated Incidents and Crimes Recorded by the Police in Northern Ireland 2004/05 to 2020/21, which is available here: <https://www.psni.police.uk/globalassets/inside-the-psni/our-statistics/hate-motivation-statistics/2020-21/hate-motivated-incidents-and-crimes-in-northern-ireland-2004-05-to-2020-21.pdf>
- Information for non-crime hate incidents for the racist, homophobic and sectarian strands is available in the Incidents and Crimes with a Hate Motivation Recorded by the Police in Northern Ireland Update to 31st March 2022, which is available here: <https://www.psni.police.uk/globalassets/inside-the-psni/our-statistics/hate-motivation-statistics/2021-22/q4/hate-motivations-bulletin-mar- 22.pdf>
- In relation to Request 2, information on how hate crimes and incidents are recorded is available in both publications within the section 'Things you need to know about this release'. Within the quarterly update bulletin there are also sections titled 'What is the difference between a racist incident and racist crime recorded by the police?' for each available strand.
- Please note that PSNI are able to provide information for non-hate crime incidents broken down by disability, faith/religion and transphobic motivated strands for 2021/22, subject to a refined Request.

Submission of a refined request would be treated as a new request, and considered in accordance with the Freedom of Information Act 2000, including consideration of relevant Part II exemptions.

If you have any queries regarding your request or this decision please do not hesitate to contact me on 028 9070 0164. When contacting the Corporate Information Branch, please quote the reference number listed at the beginning of this letter.

If you are dissatisfied in any way with the handling of your request, you have the right to request a review. You should do this as soon as possible or in any case within two months of the date of issue of this letter. In the event that you require a review to be undertaken, you can do so by writing to the Head of Corporate Information Branch, PSNI Headquarters, 65 Knock Road, Belfast, BT5 6LE or by emailing [foi@psni.pnn.police.uk](mailto:foi@psni.pnn.police.uk).

If following an internal review, carried out by an independent decision maker, you were to remain dissatisfied in any way with the handling of the request you may make a complaint, under Section 50 of the Freedom of Information Act, to the Information Commissioner's Office and ask that they investigate whether the PSNI has complied with the terms of the Freedom of Information Act. You

can write to the Information Commissioner at Information Commissioner's Office, Wycliffe House, Water Lane, Wilmslow, Cheshire, SK9 5AF. In most circumstances the Information Commissioner will not investigate a complaint unless an internal review procedure has been carried out, however the Commissioner has the option to investigate the matter at his discretion.

Please be advised that PSNI replies under Freedom of Information may be released into the public domain via our website @ [www.psni.police.uk](http://www.psni.police.uk)

Personal details in respect of your request have, where applicable, been removed to protect confidentiality.