



## FREEDOM OF INFORMATION REQUEST



**Request Number:** F-2023-01388

**Keyword:** Crime/Incident Statistics Offences against a person

**Subject:** GPS Tracker Usage in Coercive Control

### Request and Answer:

Your request for information below has now been considered. In respect of Section 1(1)(a) of the Freedom of Information Act 2000 (FOIA) We can confirm that the Police Service of Northern Ireland does hold the information you have requested however it is estimated that the cost of complying with your request for information would exceed the “appropriate costs limit” under Section 12(1) of the Freedom of Information Act 2000. We have explained to you below that when PSNI estimates whether the appropriate limit is likely to be exceeded, it can include the costs of complying with two or more requests if certain conditions are met. In this case those conditions are met and complying with all of your requests would in our estimation exceed that appropriate limit set out in Regulation. We have explained this further below but also we followed the Information Commissioner’s Office guidance ‘*Requests where the cost of compliance exceeds the appropriate limit*’ in relation to this request, which also provides further detail on the application of Section 12 (1) of the FOIA. This guidance is available on the ICO website at the following link:

[https://ico.org.uk/media/for-organisations/documents/1199/costs\\_of\\_compliance\\_exceeds\\_appropriate\\_limit.pdf](https://ico.org.uk/media/for-organisations/documents/1199/costs_of_compliance_exceeds_appropriate_limit.pdf)

### Request

My request relates to the surge in GPS tracker usage involved in coercive control and stalking cases.

I would like to request the following information:

#### Request 1

Can you please provide me with the total number of coercive control cases AND stalking cases that your police force has dealt with over the past five years? Please display the total case numbers for coercive control and stalking separately.

#### Request 2

Can you also please provide me with the number of cases over the past five years that were dealt with by your police force where GPS tracking was used as a form of coercive control? This could include social media trackers, technology-based trackers, AirTags, trackers on apps etc. Please provide the number of cases each year.

### Request 3

Can you also please provide me with the number of cases over the past five years that were dealt with by your police force where GPS tracking was used as a form of stalking? This could include social media trackers, AirTags, technology-based trackers, trackers on apps etc. Please provide the number of cases each year.

### Answers

Section 17(5) of the Freedom of Information Act 2000 requires the Police Service of Northern Ireland, when refusing to provide such information (because the cost of compliance exceeds the appropriate limit) to provide you the applicant with a notice which states that fact.

It is estimated that the cost of complying with your request for information would exceed the “appropriate costs limit” under Section 12(1) of the Freedom of Information Act 2000. Section 12 of FOIA allows a public authority to refuse to deal with a request where it estimates that it would exceed the appropriate limit to either comply with the request in its entirety or confirm or deny whether the requested information is held. The estimate must be reasonable in the circumstances of the case. The ‘appropriate limit’ is currently £600 for central government and £450 for all other public authorities including PSNI. The relevant Regulations which define the appropriate limit for section 12 purposes are The Freedom of Information and Data Protection (Appropriate Limit and Fees) Regulation 2004 SI 2004 No 3244. These are known as the ‘Fees Regulations’ for brevity.

Regulation 4(3) of the Fees Regulations states that a public authority can take into account the costs it reasonably expects to incur in carrying out the following permitted activities in complying with the request:

- (i) determining whether the information is held;
- (ii) locating the information, or a document containing it;
- (iii) retrieving the information, or a document containing it; and
- (iv) extracting the information from a document containing it.

Under those regulations PSNI can calculate the time spent on each of these permitted activities at £25 per hour (thus if the activity(s) takes more than 18 hours PSNI will be in excess of the ‘appropriate limit’).

When a public authority is estimating whether the appropriate limit is likely to be exceeded, it can include the costs of complying with two or more requests if the conditions laid out in Regulation 5 of the Fees Regulations can be satisfied. Those conditions require the requests to be:

- made by one person, or by different persons who appear to the public authority to be acting in concert or in pursuance of a campaign;
- made for the same or similar information; and
- received by the public authority within any period of 60 consecutive working days.

Regulation 5(2) of the Fees Regulations requires that the requests which are to be aggregated relate “to any extent” to the same or similar information. This is quite a wide test but public authorities should still ensure that the requests meet this requirement.

Enquiries made in relation to your request has identified that retrieval of information to respond to your request would exceed the FOI legislative cost of 18 hours as set by the Secretary of State.

Legislation introducing the domestic abuse offence (coercive control) was introduced in Northern Ireland in February 2022.

In an attempt to respond to Requests 2 and 3 to establish if ‘GPS Tracking’ was used as a form of coercive control or stalking would require examination of individual records from January 2017. Each applicable record would need to be manually examined to determine whether or not a GPS tracker

was used as part of the offence. For the first three quarters of 2022/23 there were a total of 729 Controlling or Coercive Behaviour offences and a total of 129 Stalking offences. To manually examine these records would take around 140 hours (with estimation at 10 minutes per record). For a full 3 years' worth of offences we would expect this to take around 190 hours.

Based on the five year period from 2017 to 2022, to check the relevant records for this request would be over 200,000 records to exam which would bring this request grossly over cost. During this period and prior to the introduction of the legislation victims may have been reporting matters which would now be considered under the DA legislation, but they were not recorded in the same manner as they are now.

To further assist during this process PSNI have also considered your request and established that after the legislation was introduced in N Ireland from February 2022, would refer to a total of 840 occurrences for controlling or coercive behaviour and a total of 130 occurrences for stalking. However, to attempt to retrieve the information requested due to the recording system (GPS/Trackers etc.) does not currently carry its own filter on our Police systems so we would be unable to reduce the occurrences to be reviewed lower than the 970 recorded. Again to establish this information we would have to conduct a manual review for each occurrence, to ascertain if GPS tracking, social media trackers, AirTags, trackers on apps etc. were used as part of the offence/conduct by the suspect. Thus your request would still remain in excess of the 18 hours cost limit.

In accordance with the Freedom of Information Act 2000, this letter should be considered as a Refusal Notice, and the request has therefore been closed.

### **Advice and assistance**

You may wish to submit a refined request in order that the cost of complying with your request may be facilitated within the 'appropriate limit'. In compliance with Section 16 of the Act, we have considered how your request may be refined to bring it under the appropriate limit. Unfortunately on this occasion for the reasons as articulated above we are unable to provide any refinement of your Requests 2 and 3, even if the time period was reduced due to the recording system it would still require manual intervention to review each occurrence.

In relation to Request 1, PSNI's figures for the Controlling or Coercive Behaviour offence and the Stalking offence will be published in the Police Recorded Crime in Northern Ireland Update to 31<sup>st</sup> March 2023 bulletin, which will be published on 16<sup>th</sup> May 2023.

Please note that the Controlling or Coercive Behaviour offence only came in to effect in February 2022 and the Stalking offence came into effect in May 2022. The Domestic Abuse Offence went live in February 2022 and therefore 5 years of data is not obtainable. However there is no inference that victims were not reporting matters which would now be considered under the DA legislation, they were not recorded in the same manner as they are now. To that end a review of every Domestic incident would be required manually from 2013- January 2022 (nearly 163,800 records).

The Protection from Stalking Act (NI) 2022 went live in April 2022, so again 5 years of data will not be available.

This document will be available on the PSNI website:

<https://www.psni.police.uk/about-us/our-publications-and-reports/official-statistics/police-recorded-crime-statistics>.

Submission of a refined request would be treated as a new request, and considered in accordance with the Freedom of Information Act 2000, including consideration of relevant Part II exemptions.

If you have any queries regarding your request or this decision please do not hesitate to contact me on 028 9070 0164. When contacting the Corporate Information Branch, please quote the reference number listed at the beginning of this letter.

If you are dissatisfied in any way with the handling of your request, you have the right to request a review. You should do this as soon as possible or in any case within two months of the date of issue of this letter. In the event that you require a review to be undertaken, you can do so by writing to the Corporate Information Manager, Corporate Information Branch, PSNI Headquarters, 65 Knock Road, Belfast, BT5 6LE or by emailing [foi@psni.police.uk](mailto:foi@psni.police.uk).

If, following an Internal Review carried out by an independent decision maker, you remain unhappy about how your request has been handled you have the right to apply in writing to the Information Commissioner, under Section 50 of the Freedom of Information Act, at 'Information Commissioner's Office, Wycliffe House, Water Lane, Wilmslow, Cheshire, SK9 5AF. There are a number of other platforms you can use to contact the ICO and these can be found on the ICO's website at the following link: [Make a complaint | ICO \(https://ico.org.uk/make-a-complaint/\)](https://ico.org.uk/make-a-complaint/).

In most circumstances, the Information Commissioner will not investigate a complaint unless an internal review procedure has been carried out however, the Commissioner has the option to investigate the matter at their discretion.

Please be advised that PSNI replies under Freedom of Information may be released into the public domain via our website @ [www.psnipolice.uk](http://www.psnipolice.uk)

Personal details in respect of your request have, where applicable, been removed to protect confidentiality.