



Use of Stop and Search Powers by the Police in Northern Ireland

1 April 2022 to 31 March 2023

Police Service

of Northern Ireland

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PSNI Statistics Branch Lisnasharragh 42 Montgomery Road Belfast BT6 9LD <u>PSNI Statistics</u>

■ 02890 650222 Ext. 24135
■ statistics@psni.police.uk

Key Statistics

During the 12 months between 1 April 2022 and 31 March 2023:

- 23,650 persons were stopped and searched/questioned. This is 4% more than the previous year, however the overall trend in the number of stop and searches during the past 10 years has been a downward one.
- 73% of stops were conducted under the Misuse of Drugs Act* (arrest rate 5%) and 11% of stops were conducted under PACE* (arrest rate 20%).
- 13% of stops were conducted under the Justice and Security Act Section 24* (arrest rate 1%) and 3% under the Justice and Security Act Section 21* (arrest rate 1%).
- the number of stops increased under the Misuse of Drugs Act* (by 5%), the Justice and Security Act Section 21 (by 31%) and a number of other less frequently used powers compared to the previous year. Conversely, the number of stops decreased under PACE (by 2%) and the Justice and Security Act Section 24 (by 5%).
- counter terrorism powers accounted for 16% of all stops, the same proportion as each of the previous 2 years.
- 6% of stops resulted in an arrest. An additional 17% resulted in another form of outcome, e.g. Community Resolution Notice.
- 6 of the 11 police districts carried out more stops than the previous year, the largest increase being in Ards and North Down (155%).
- 11% (2,561) of those stopped were aged 17 and under. Of these, more than 2 out of every 3 (69%) were stopped and searched under the Misuse of Drugs Act*.
- 85% of those stopped were male, while 40% were aged 18 to 25.
- there were 12 persons stopped for every 1,000 people in Northern Ireland.

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Coverage

Stop and search statistics for Northern Ireland are collated and produced by statisticians seconded to the Police Service of Northern Ireland (PSNI) from the Northern Ireland and Statistics Research Agency (NISRA).

Stop and Search is an operational tool used to prevent, detect and investigate crime as well as to bring offenders to justice. Police officers have a legal power to stop and search members of the public in certain circumstances, from dealing with incidents of anti-social behaviour, to suspecting an individual is carrying drugs, a weapon or stolen property through to countering terrorism. There are a range of legislative powers available to an officer to carry out this task, including the Police and Criminal Evidence Order (PACE), the Misuse of Drugs Act, the Terrorism Act and the Justice and Security (NI) Act. In most circumstances a police officer will need grounds to search an individual. Some stop and search powers (those under the Justice and Security Act) allow individuals to be searched without grounds, for example, to counter terrorism. Further advice and information regarding stop and search can be found here.

Officers are required to make a record of the details of a stop and search at the time of encounter as outlined in the <u>PACE code of practice</u>. This data is downloaded from a stop and search database, validated and published on a quarterly basis. Statistics are presented on a rolling 12 month basis and this quarterly bulletin presents stop and search statistics for the period 1 April 2022 to 31 March 2023. An <u>accompanying spreadsheet</u> is available on our website which outlines the data in this bulletin and historic trends.

Details of how these statistics are collated, reported and used is included in the <u>Stop and Search User</u> <u>Guide</u>. Further information about this publication, including the legislation reported on, can be found in the Background Notes section at the end of the report. The next quarterly update will be published on 23 August 2023.

Users and uses of the statistics

Uses of the statistics, based on user engagement, information requests and satisfaction survey feedback include policy making and policy monitoring, performance monitoring and public interest, by a range of users including PSNI, the Policing Board, media and academics. Full details can be found in the <u>Stop and</u> <u>Search User Guide</u>.

PSNI Statistics Branch welcomes any user feedback on these statistics, which can be provided via the email address on the cover page.

Official Statistics

This bulletin is an Official Statistics publication meaning it complies with the Code of <u>Code of Practice for</u> <u>Official Statistics</u>. More information on <u>Official Statistics</u> is available on the PSNI Statistics website.

Table 1: Number of persons stopped and searched/questioned under all legislative powers duringApril 2022 to March 2023 compared to the previous 12 months

April 2021 - M	larch 2022	April 2022 - M	arch 2023			
Number of Subsequent persons stopped arrest rate		Number of persons stopped	Subsequent arrest rate	, 5 5		
22,823	6%	23,650	6%	4%		

More than one legislative power can be used to stop and search/question a person. For this reason the total number of powers used will be greater than the total number of persons stopped and searched/questioned. For example, an individual stopped under PACE and Misuse of Drugs Act will be counted as one person in Table 1 but will have a count of 1 in both the PACE and Misuse of Drugs categories in Table 2, and other subsequent tables displaying the use of each power.

Table 2: Number of times each power was used for a stop and search/question duringApril 2022 to March 2023 compared to the previous 12 months⁽¹⁾

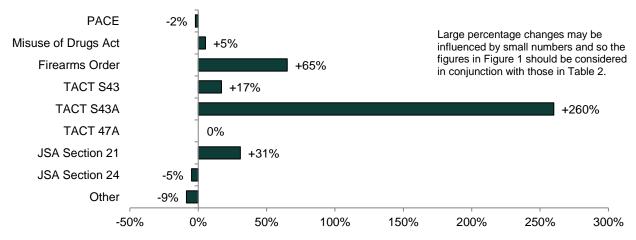
	April 2021 - N	March 2022	April 2022 - March 2023			
Legislation	Number of persons stopped	Subsequent arrest rate ⁽²⁾	Number of persons stopped	Subsequent arrest rate ⁽²⁾		
PACE	2,683	19%	2,627	20%		
Misuse of Drugs Act	16,410	5%	17,279	5%		
Firearms Order	43	21%	71	24%		
TACT S43	47	4%	55	9%		
TACT S43A	10	0%	36	0%		
TACT 47A	0		0			
JSA Section 21	471	1%	616	1%		
JSA Section 24	3,195	1%	3,037	1%		
Other ⁽³⁾	93	2%	85	1%		

(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.

(2) For those persons stopped under a combination of legislative powers (1% of stops) and subsequently arrested, the arrest will be counted under each power. Reason for arrest may not be linked to the initial reason of the stop and search. Arrest rates are rounded to the nearest whole number.

(3) 'Other' legislative powers are listed in Section 10.2

Figure 1: Percentage change in the number of stop and searches/questions by power during April 2022 to March 2023 compared to the previous 12 months



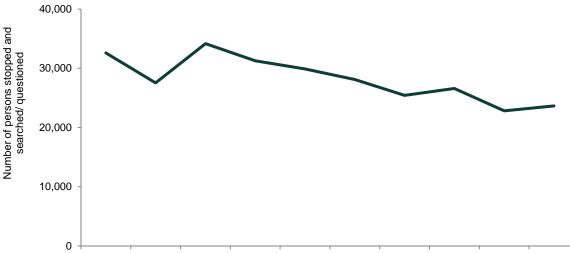


Figure 2: Ten year trend in the total number of persons stopped and searched/questioned

2013/14 2014/15 2015/16 2016/17 2017/18 2018/19 2019/20 2020/21 2021/22 2022/23

Table 3: Ten year trend in the use of stop and search/question powers

	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22	22/23
PACE / Misuse of Drugs / Firearms	24,428	22,189	25,151	21,876	22,628	21,062	19,842	22,530	19,136	19,977
TACT - Section 43/43A	173	192	344	265	118	74	38	35	57	91
- Section 47A ⁽³⁾	70	0	0	0	0	0	0	0	0	0
JSA - Section 21	2,350	1,922	2,812	2,200	1,505	1,283	997	456	471	616
- Section 24	6,239	3,906	6,980	7,935	6,245	6,035	4,818	3,739	3,195	3,037
Other legislative powers	417	190	97	140	32	79	21	49	93	85
Total uses of each legislative power $^{(2,4)}$	33,677	28,399	35,384	32,416	30,528	28,533	25,716	26,809	22,952	23,806
Total number of persons stopped and searched/questioned ^(2,4)	32,590	27,539	34,171	31,274	29,882	28,116	25,450	26,590	22,823	23,650

Table 4: Percentage of stops carried out under non-counter terrorism powers and counter-terrorism powers

PACE / Misuse of Drugs / Firearms	73%	78%	71%	67%	74%	74%	77%	84%	83%	84%
Counter Terrorism Powers (5)	26%	21%	29%	32%	26%	26%	23%	16%	16%	16%
Other legislative powers	1%	0.7%	<0.5%	<0.5%	<0.5%	<0.5%	<0.5%	<0.5%	<0.5%	<0.5%
All Powers ^(6,7)	100%	100%	100%	100%	100%	1 00 %	1 00 %	1 00%	100%	100%

(1) Figures in this section are based on financial year.

(2) The difference between total uses of each legislative power and total number of persons stopped and searched/questioned will be due to persons stopped under combinations of powers being counted under each legislation used (e.g. someone stopped under PACE and the Misuse of Drugs Act will have a count of one under each of these powers).

(3) TACT Section 47A has been in place since March 2011 although the power has only been authorised for use during one period in May 2013.
(4) Searches under the authority of a warrant and searches that have been carried out after an arrest have been excluded from the 2017/18 figures

onwards (impact is an approximate 2.5% reduction in the total number of persons stopped).

(5) TACT S43, S43A and JSA S21, S24.

(6) Percentages may not sum to 100% due to rounding.

(7) Figures from 2004/05 can be found in the accompanying spreadsheet.

4.1 By policing district

Table 5: Number of persons stopped and searched/questioned and subsequently arrested under all legislative powers during April 2022 to March 2023 by police district

Police District	Total persons stopped	Total persons arrested	Arrest rate (1)
Belfast City	6,651	586	9%
Lisburn & Castlereagh City	1,647	114	7%
Ards & North Down	1,364	55	4%
Newry, Mourne & Down	1,945	82	4%
Armagh City, Banbridge & Craigavon	2,405	117	5%
Mid Ulster	1,516	42	3%
Fermanagh & Omagh	1,533	46	3%
Derry City & Strabane	2,371	163	7%
Causeway Coast & Glens	956	54	6%
Mid & East Antrim	1,864	75	4%
Antrim & Newtownabbey	1,398	77	6%
Northern Ireland	23,650	1,411	6%

(1) Although the arrest rate can be used as an indicator of the effectiveness of a stop and search there are a number of other possible outcomes that could indicate a successful search, which are presented in Section 4.3 (Table 11).

Figure 3: Number of persons stopped and searched/questioned under all legislative powers per 1,000 population in each police district during April 2022 to March 2023



Police District	Persons stopped per 1,000 population ⁽¹⁾
Belfast City	19
Lisburn & Castlereagh City	11
Ards & North Down	8
Newry, Mourne & Down	11
Armagh City, Banbridge & Craigavon	11
Mid Ulster	10
Fermanagh & Omagh	13
Derry City & Strabane	16
Causeway Coast & Glens	7
Mid & East Antrim	13
Antrim & Newtownabbey	10
Northern Ireland	12

 Rates per 1,000 are calculated using NISRA's mid-2021 population estimates, the latest available data at police district level.

4.2 By age, gender and ethnicity

	Persons	stopped ar	nd searched/questi	oned	Persons subsequently arrested					
Age Group (1,2)	Male	Female	Unknown/Other	Total	Male	Female	Unknown/Other	Total		
12 and under	48	14	0	62	2	1	0	3		
13 to 17	1,986	511	2	2,499	60	13	0	73		
18 to 25	7,957	1,521	8	9,486	364	48	0	412		
26 to 35	5,538	937	1	6,476	457	78	0	535		
36 to 45	2,695	417	0	3,112	249	31	0	280		
46 to 55	1,250	140	0	1,390	71	8	0	79		
56 to 65	438	51	0	489	19	4	0	23		
Over 65	114	15	0	129	5	0	0	5		
Not specified	2	0	5	7	1	0	0	1		
Total	20,028	3,606	16	23,650	1,228	183	0	1,411		

Table 6: Number of persons stopped and searched/questioned and subsequently arrested under all legislative powers during April 2022 to March 2023, by age and gender

(1) Age may be officer perceived.

(2) Figures are provided in the accompanying spreadsheet by single year of age for the 13 to 17 year group.

Table 7: Number of persons stopped and searched/questioned and subsequently arrested under all legislative powers during April 2022 to March 2023, by ethnicity

	Persons stopped and searched/questioned	Persons subsequently arrested
White	22,257	1,279
Irish Traveller (1)	355	48
Other Ethnic Group	388	34
Black	242	21
Asian	194	17
Mixed	112	6
Not specified	102	6
Total	23,650	1,411

(1) Ethnicity may be officer perceived. A degree of undercounting may exist for the Irish Traveller category as some Irish Travellers are likely to be categorised as White.

Table 8: Number of persons stopped and searched/questioned and subsequently arrested
during April 2022 to March 2023, by gender and power ⁽¹⁾

	Persons s	stopped an	d searched/q	uestioned ⁽¹⁾	Per	sons subse	equently arrest	ed ^(1,2)
	Male	Female	Unknown / Other	Total	Male	Female	Unknown / Other	Total
PACE	2,184	440	3	2,627	442	93	0	535
Misuse of Drugs	14,463	2,809	7	17,279	738	89	0	827
Firearms	63	8	0	71	16	1	0	17
TACT S43	51	4	0	55	5	0	0	5
TACT S43A	33	3	0	36	0	0	0	0
TACT 47A	0	0	0	0	0	0	0	0
JSA Section 21	509	106	1	616	4	0	0	4
JSA Section 24	2,800	232	5	3,037	39	1	0	40
Other	75	10	0	85	1	0	0	1

(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned. Similarly, the sum of arrests will be greater than the total number of persons arrested. (2) Reason for arrest may not be linked to the initial reason of the stop and search.

			Dy ag	je anu	power	-,				
			Pei	rsons st	opped a	nd searc	hed/ques	tioned		
	12 and under	13 to 17	18 to 25	26 to 35	36 to 45	46 to 55	56 to 65	Over 65	Not specified	Total
PACE	44	628	745	637	357	147	54	15	0	2,627
Misuse of Drugs Act	15	1,755	7,769	5,042	1,901	609	159	27	2	17,279
Firearms Order	0	15	17	21	12	3	3	0	0	71
TACT S43	0	0	10	10	10	15	6	4	0	55
TACT S43A	0	1	2	5	5	18	4	1	0	36
TACT 47A	0	0	0	0	0	0	0	0	0	0
JSA Section 21	0	20	163	133	104	118	63	13	2	616
JSA Section 24	1	72	787	650	744	499	213	68	3	3,037
Other	2	21	31	12	8	8	1	2	0	85

Table 9: Number of persons stopped and searched/questioned during April 2022 to March 2023,by age and power ⁽¹⁾

(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.

(2) Age may be officer perceived.

(3) Figures are provided in the accompanying spreadsheet by single year of age for the 13 to 17 year group.

Table 10: Percentage of persons stopped and searched/questioned in each age group by power duringApril 2022 to March 2023

	Persons stopped and searched/questioned							
	12 and under	13 to 17	18 to 25	26 to 35	36 to 45	46 to 55	56 to 65	Over 65
PACE	71%	25%	8%	10%	11%	10%	11%	12%
Misuse of Drugs Act	24%	70%	82%	77%	61%	43%	32%	21%
Firearms Order	0%	1%	<1%	<1%	<1%	<1%	1%	0%
Counter Terrorism (1)	2%	4%	10%	12%	27%	46%	57%	66%
Other	3%	1%	<1%	<1%	<1%	1%	<1%	2%
	100%	100%	100%	100%	100%	100%	100%	100%

(1) TACT S43, S43A and JSA S21 and S24.

(2) Age may be officer perceived.

(3) Percentages may not sum to 100% due to rounding.

4.3 Outcomes of stop and searches/questions

Table 11: Principal outcome of persons stopped and searched/questioned under alllegislative powers during April 2022 to March 2023

Outcome	Number	%
Arrest	1,411	6%
Community Resolution	2,351	10%
Report to PPS	1,619	7%
Penalty Notice for Disorder	27	<1%
No Further Action Disposal	18,242	77%
Total	23,650	100%

(1) The outcome may not be linked to the initial reason of the stop and search.

(2) Percentages may not sum to 100% due to rounding.

	April to June	July to September	October to December	January to March	Total
PACE	546	628	869	584	2,627
Misuse of Drugs Act	3,511	4,684	4,788	4,296	17,279
Firearms Order	14	14	26	17	71
TACT S43	11	13	20	11	55
TACT S43A	3	7	17	9	36
TACT 47A	0	0	0	0	0
JSA Section 21	75	114	137	290	616
JSA Section 24	511	736	700	1,090	3,037
Other	9	9	24	43	85
Total ⁽¹⁾	4,680	6,205	6,581	6,340	23,806

Table 12: Number of times all powers were used during April 2022 to March 2023 by quarter ⁽¹⁾

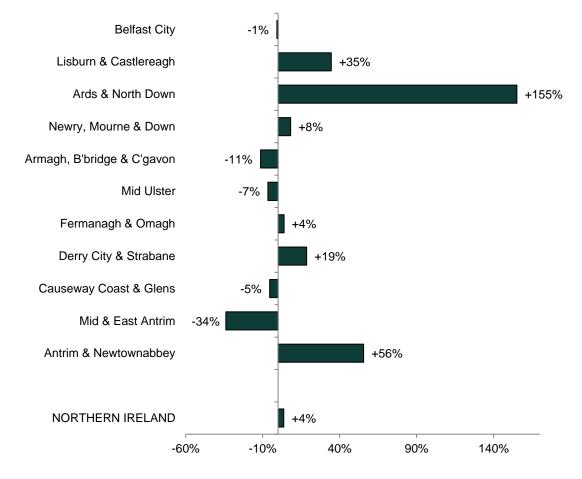
(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.

Table 13: Number of times all powers were used during	April 2022 to March 2023 by police district ⁽¹⁾
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Police District	PACE	Misuse of Drugs	Firearms Order	TACT S43	TACT S43A	TACT 47A	JSA S21	JSA S24	Other
Belfast City	890	4,853	19	35	36	0	147	737	12
Lisburn & Castlereagh City	194	1,269	3	3	0	0	17	169	0
Ards & North Down	76	697	9	2	0	0	233	328	38
Newry, Mourne & Down	173	1,679	4	2	0	0	12	72	7
Armagh City, B'bridge & C'gavon	267	1,925	8	1	0	0	28	177	10
Mid Ulster	200	1,125	9	1	0	0	30	157	11
Fermanagh & Omagh	142	1,337	2	0	0	0	11	42	1
Derry City & Strabane	212	1,258	8	4	0	0	57	836	4
Causeway Coast & Glens	123	707	1	0	0	0	24	101	2
Mid & East Antrim	232	1,471	5	1	0	0	14	143	0
Antrim & Newtownabbey	118	958	3	6	0	0	43	275	0
Northern Ireland	2,627	17,279	71	55	36	0	616	3,037	85

(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.

Figure 4: Percentage change in the use of all legislative powers by policing district during April 2022 to March 2023 compared to the previous 12 months



(1) The percentage change in the use of individual powers by policing district can be found in the accompanying spreadsheet.

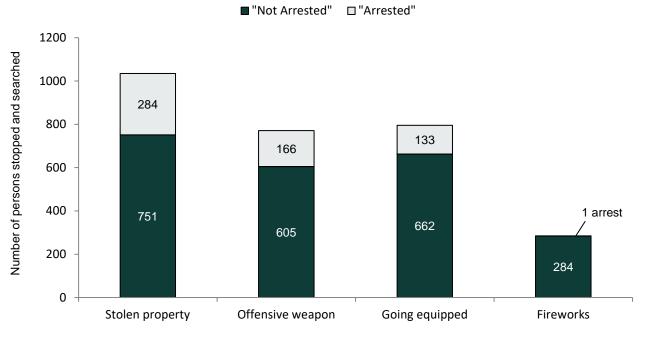


Figure 5: Number of persons stopped and searched under PACE during April 2022 to March 2023 by reason for search

(1) As more than one reason can be used to stop and search a person, the sum of the reasons may be greater than the total number of persons stopped and searched under PACE.

(2) The reason for arrest may not be linked to the initial reason of the search.

7. Vehicles stopped and searched during the past 12 months

Vehicle searches include vehicle-only searches as well as those in which a vehicle was searched together with any persons in it. Therefore figures in Table 14 should not be added to other figures in this report to get the total number of stop and searches as this would result in the double counting of an occupant of a vehicle searched.

	April 2021 - March 2022	April 2022 - March 2023	Percentage	
Legislation (2)	Number of vehicles stopped	Number of vehicles stopped	change	
PACE	545	506	-7%	
Misuse of Drugs Act	5,971	6,437	8%	
Firearms Order	31	26	-16%	
TACT S43	33	33	0%	
TACT S43A	11	33	200%	
TACT 47A	0	0	-	
JSA Section 24	4,203	3,936	-6%	
Other	24	38	58%	

Table 14: Number of times each power was used to stop and search a vehicle duringApril 2022 to March 2023 compared to the previous 12 months ⁽¹⁾

(1) As more than one legislative power can be used to stop and search a vehicle, the sum of the powers used will be greater than the total number of vehicles stopped and searched.

(2) JSA S21 is excluded from this table as it is a stop and question power.

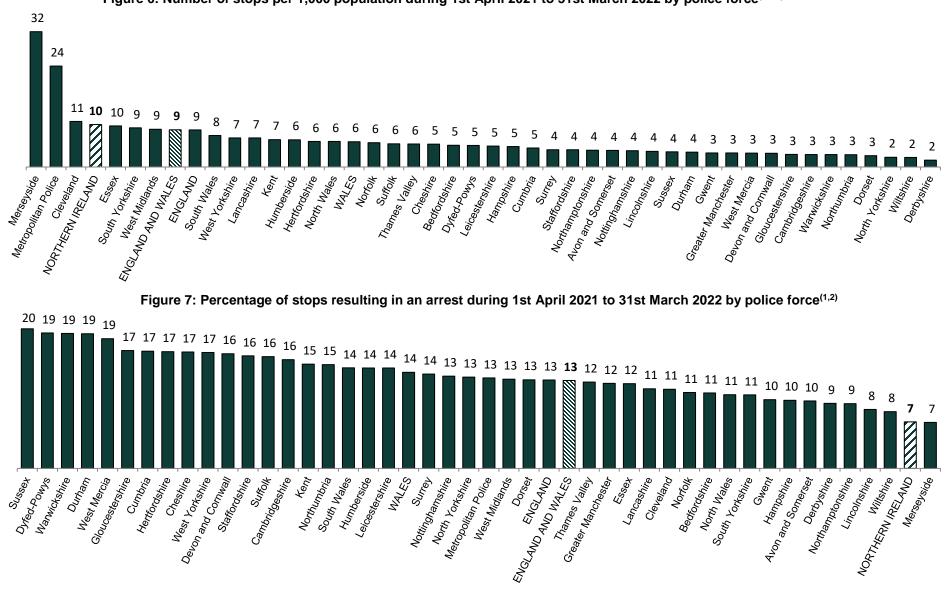


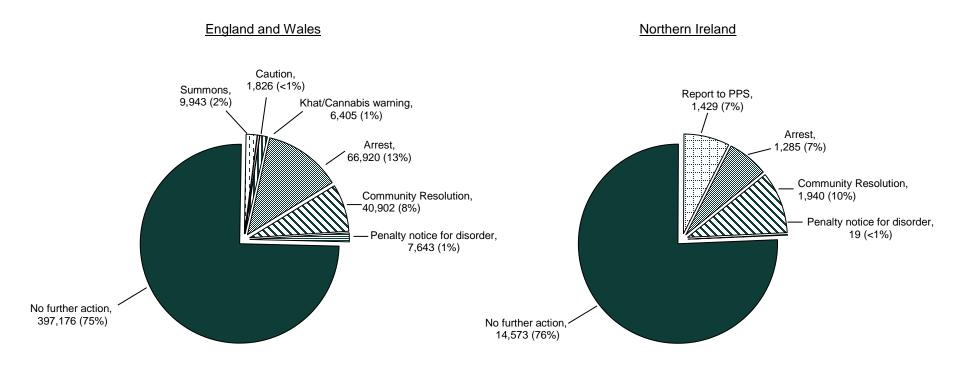
Figure 6: Number of stops per 1,000 population during 1st April 2021 to 31st March 2022 by police force^(1,2,3)

(1) The latest data available for England and Wales is 2021/22 (Police powers and procedures, England and Wales, year ending March 2022). For comparability, the 2021/22 NI figures are also shown.

(2) In the interest of comparability, the NI figure excludes stops under JSA Section 21 and 24.

(3) Rates per 1,000 are calculated using NISRA's mid-2021 population estimates

Figure 8: Principal outcome of stop and search during 1st April 2021 to 31st March 2022^(1,2)



25 out of every 100 stops in England and Wales resulted in an outcome

24 out of every 100 stops in Northern Ireland resulted in an outcome

(1) The latest data available for England and Wales is 2021/22 (Police powers and procedures, England and Wales, year ending March 2022). For comparability, the 2021/22 NI figures are also shown.

(2) In the interest of comparability, the NI figure excludes stops under JSA Section 21 and 24.

(3) England and Wales figures include vehicle only searches (3% of all searches). Northern Ireland figures do not.

(4) 'No further action' figures for England and Wales include voluntary attendance, verbal warning, seizure of property, guardian intervention and other action.

(5) Percentages may not sum to 100% due to rounding.

9. Background Notes

Further information on how these statistics are collated, reported and used is included in the Stop and Search User Guide which can be found <u>here</u>.

10.1 Persons, vehicles or both searched

Officers record if each stop and search involved (i) only a person, (ii) only a vehicle or (iii) both.

All of the statistics reported in this publication, except Table 14, are a count of persons stopped and searched, that is, those stops under (i) **plus** those stops under (iii). Table 14 presents the number of vehicles stopped and searched, that is, those stops under (ii) **plus** stops under (iii).

Therefore figures in Table 14 should not be added to other figures in this report to get the total number of stop and searches as this would result in the double counting of an occupant of a vehicle searched.

10.2 Stop and search legislation

The following table summarises the legislative powers available to a PSNI officer to perform a stop and search.

Legislation	What the police can search for
The Police and Criminal Evidence (Northern Ireland) Order 1989, Section 3	Stolen property, going equipped to steal, offensive weapons including a blade or point, fireworks.
Misuse of Drugs Act 1971, Section 23	Controlled drugs
Firearms (Northern Ireland) Order 2004, Section 53	Firearms
Justice and Security (Northern Ireland) Act 2007, Sections 21 and 24	Section 21 gives a police officer the authority to stop and question an individual to establish their identity and movements.
	Section 24 gives a police officer the authority to search for munitions and wireless apparatus. This can be done if (1) an officer has reasonable suspicion that he will find such items, or (2) he was authorisation from an ACC.
Terrorism Act 2000, Section 43 and 43A	Anything which may constitute evidence that the individual is a terrorist, where an officer must has reasonable suspicion of terrorism-related activity.
	Section 43 gives a police officer the authority to search an individual. Section 43A gives a police officer the authority to search a vehicle as well as any individual he reasonably suspects to be a terrorist.
Terrorism Act 2000, Section 47A	Anything which may constitute evidence that the individual is a terrorist, but an officer may not necessarily have reasonable suspicion of terrorism-related activity but the search must occur within an area authorised made by a senior police officer and where necessary confirmed by the Secretary of State.

The PSNI have a number of other legislative powers that give them the authority to carry out a stop and search. These are:

- Section 139B of the Criminal Justice Act 1988
- Schedule 5 to the Terrorism Prevention and Investigation Measures Act 2011
- Article 6 Crossbows (Northern Ireland) Order 1988
- Article 25 Wildlife (Northern Ireland) Order 1985
- Article 23B of The Public Order (Northern Ireland) Order 1987
- The Psychoactive Substances Act 2016.

These are less frequently used powers and are reported collectively under 'Other legislative powers' in this report.

Further information on these powers can be found at <u>legislation.gov.uk</u>.

10.3 Longer term trend comparability

An internal review was carried out to assess the PSNI's compliance with PACE legislation governing the recording of stop and searches under Articles 3-5. The review found that searches under the authority of a warrant and searches carried out after an arrest had been recorded, and subsequently reported, as searches under Articles 3–5 when in fact they are governed by other articles of PACE. In order to fully comply with PACE legislation and more accurately report the usage of stop and search powers, searches under the authority of a warrant and searches that have been carried out after an arrest have been excluded from the 2017/18 figures onwards. Figures reported for the period pre-2017/18 still contain such searches. The impact is an approximate 2.5% reduction in the total number of persons stopped and searched/questioned from 2017/18 onwards.