



# Use of Stop and Search Powers by the Police in Northern Ireland

# 1 July 2022 to 30 June 2023

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### **Key Statistics**

During the 12 months between 1 July 2022 and 30 June 2023:

- 25,858 persons were stopped and searched/questioned, 28% more than the previous 12 months.
- 70% of stops were conducted under the Misuse of Drugs Act\* (arrest rate 5%) and 10% of stops were conducted under PACE\* (arrest rate 20%).
- 16% of stops were conducted under the Justice and Security Act Section 24\* (arrest rate 1%) and 3% under the Justice and Security Act Section 21\* (arrest rate 1%).
- the number of stops increased under all powers. Notably, the number under the Justice and Security Act\* increased by 69% (from 2,949 to 4,995), the number under the Misuse of Drugs Act\* by 23% (from 14,743 to 18,154) and the number under PACE\* by 4% (from 2,250 to 2,620). Comparatively, the number of stops under other less frequently used powers increased by a smaller amount.
- counter terrorism powers accounted for 19% of all stops, compared to 15% during the previous 12 months.
- 5% of stops resulted in an arrest. An additional 17% resulted in another form of outcome, e.g. Community Resolution Notice.
- 10 of the 11 police districts carried out more stops than the previous 12 months, the largest increase being in Ards and North Down (311%).
- 10% (2,617) of those stopped were aged 17 and under. Of these, more than 2 out of every 3 (68%) were stopped and searched under the Misuse of Drugs Act\*.
- 84% of those stopped were male, while 39% were aged 18 to 25.
- there were 14 persons stopped for every 1,000 people in Northern Ireland.

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### Coverage

Stop and search statistics for Northern Ireland are collated and produced by statisticians seconded to the Police Service of Northern Ireland (PSNI) from the Northern Ireland and Statistics Research Agency (NISRA).

Stop and Search is an operational tool used to prevent, detect and investigate crime as well as to bring offenders to justice. Police officers have a legal power to stop and search members of the public in certain circumstances, from dealing with incidents of anti-social behaviour, to suspecting an individual is carrying drugs, a weapon or stolen property through to countering terrorism. There are a range of legislative powers available to an officer to carry out this task, including the Police and Criminal Evidence Order (PACE), the Misuse of Drugs Act, the Terrorism Act and the Justice and Security (NI) Act. In most circumstances a police officer will need grounds to search an individual. Some stop and search powers (those under the Justice and Security Act) allow individuals to be searched without grounds, for example, to counter terrorism. Further advice and information regarding stop and search can be found here.

Officers are required to make a record of the details of a stop and search at the time of encounter as outlined in the <u>PACE code of practice</u>. This data is downloaded from a stop and search database, validated and published on a quarterly basis. Statistics are presented on a rolling 12 month basis and this quarterly bulletin presents stop and search statistics for the period 1 July 2022 to 30 June 2023. An <u>accompanying spreadsheet</u> is available on our website which outlines the data in this bulletin and historic trends.

Details of how these statistics are collated, reported and used is included in the <u>Stop and Search User</u> <u>Guide</u>. Further information about this publication, including the legislation reported on, can be found in the Background Notes section at the end of the report. The next quarterly update will be published on 22 November 2023.

### Users and uses of the statistics

Uses of the statistics, based on user engagement, information requests and satisfaction survey feedback include policy making and policy monitoring, performance monitoring and public interest, by a range of users including PSNI, the Policing Board, media and academics. Full details can be found in the <u>Stop and</u> <u>Search User Guide</u>.

PSNI Statistics Branch welcomes any user feedback on these statistics, which can be provided via the email address on the cover page.

### **Official Statistics**

This bulletin is an Official Statistics publication meaning it complies with the Code of <u>Code of Practice for</u> <u>Official Statistics</u>. More information on <u>Official Statistics</u> is available on the PSNI Statistics website.

### Table 1: Number of persons stopped and searched/questioned under all legislative powers duringJuly 2022 to June 2023 compared to the previous 12 months

July 2021 - J	une 2022	July 2022 - J	une 2023	
Number of persons stopped	Subsequent arrest rate	Number of persons stopped	Subsequent arrest rate	Percentage change in number of persons stopped
20,257	6%	25,858	5%	28%

More than one legislative power can be used to stop and search/question a person. For this reason the total number of powers used will be greater than the total number of persons stopped and searched/questioned. For example, an individual stopped under PACE and Misuse of Drugs Act will be counted as one person in Table 1 but will have a count of 1 in both the PACE and Misuse of Drugs categories in Table 2, and other subsequent tables displaying the use of each power.

### Table 2: Number of times each power was used for a stop and search/question duringJuly 2022 to June 2023 compared to the previous 12 months<sup>(1)</sup>

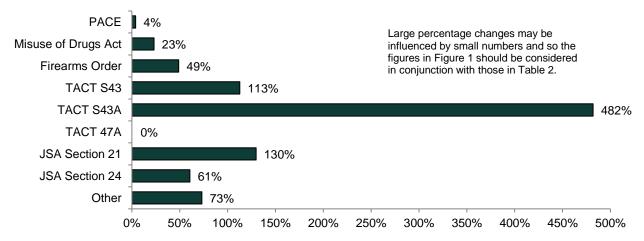
	July 2021	June 2022	July 2022	- June 2023
Legislation	Number of persons stopped	Subsequent arrest rate <sup>(2)</sup>	Number of persons stopped	Subsequent arrest rate <sup>(2)</sup>
PACE	2,520	21%	2,620	20%
Misuse of Drugs Act	14,743	5%	18,154	5%
Firearms Order	45	20%	67	27%
TACT S43	47	9%	100	3%
TACT S43A	11	0%	64	0%
TACT 47A	0		0	
JSA Section 21	372	1%	855	1%
JSA Section 24	2,577	1%	4,140	1%
Other <sup>(3)</sup>	56	4%	97	1%

(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.

(2) For those persons stopped under a combination of legislative powers (1% of stops) and subsequently arrested, the arrest will be counted under each power. Reason for arrest may not be linked to the initial reason of the stop and search. Arrest rates are rounded to the nearest whole number.

(3) 'Other' legislative powers are listed in Section 10.2

Figure 1: Percentage change in the number of stop and searches/questions by power during July 2022 to June 2023 compared to the previous 12 months



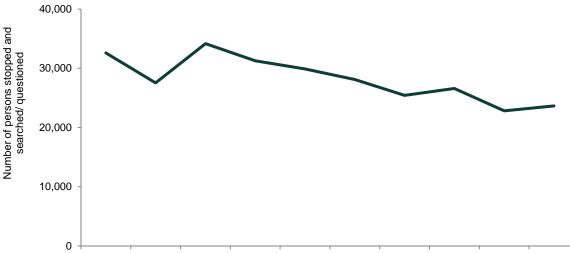


Figure 2: Ten year trend in the total number of persons stopped and searched/questioned

2013/14 2014/15 2015/16 2016/17 2017/18 2018/19 2019/20 2020/21 2021/22 2022/23

Table 3: Ten year trend in the use of stop and search/question powers

	13/14	14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22	22/23
PACE / Misuse of Drugs / Firearms	24,428	22,189	25,151	21,876	22,628	21,062	19,842	22,530	19,136	19,977
TACT - Section 43/43A	173	192	344	265	118	74	38	35	57	91
- Section 47A <sup>(3)</sup>	70	0	0	0	0	0	0	0	0	0
JSA - Section 21	2,350	1,922	2,812	2,200	1,505	1,283	997	456	471	616
- Section 24	6,239	3,906	6,980	7,935	6,245	6,035	4,818	3,739	3,195	3,037
Other legislative powers	417	190	97	140	32	79	21	49	93	85
Total uses of each legislative power $^{(2,4)}$	33,677	28,399	35,384	32,416	30,528	28,533	25,716	26,809	22,952	23,806
Total number of persons stopped and searched/questioned <sup>(2,4)</sup>	32,590	27,539	34,171	31,274	29,882	28,116	25,450	26,590	22,823	23,650

#### Table 4: Percentage of stops carried out under non-counter terrorism powers and counter-terrorism powers

PACE / Misuse of Drugs / Firearms	73%	78%	71%	67%	74%	74%	77%	84%	83%	84%
Counter Terrorism Powers (5)	26%	21%	29%	32%	26%	26%	23%	16%	16%	16%
Other legislative powers	1%	0.7%	<0.5%	<0.5%	<0.5%	<0.5%	<0.5%	<0.5%	<0.5%	<0.5%
All Powers <sup>(6,7)</sup>	100%	100%	100%	100%	100%	1 <b>00</b> %	1 <b>00</b> %	1 <b>00%</b>	100%	100%

(1) Figures in this section are based on financial year.

(2) The difference between total uses of each legislative power and total number of persons stopped and searched/questioned will be due to persons stopped under combinations of powers being counted under each legislation used (e.g. someone stopped under PACE and the Misuse of Drugs Act will have a count of one under each of these powers).

(3) TACT Section 47A has been in place since March 2011 although the power has only been authorised for use during one period in May 2013.
(4) Searches under the authority of a warrant and searches that have been carried out after an arrest have been excluded from the 2017/18 figures

onwards (impact is an approximate 2.5% reduction in the total number of persons stopped).

(5) TACT S43, S43A and JSA S21, S24.

(6) Percentages may not sum to 100% due to rounding.

(7) Figures from 2004/05 can be found in the accompanying spreadsheet.

### 4.1 By policing district

Table 5: Number of persons stopped and searched/questioned and subsequently arrested under				
all legislative powers during July 2022 to June 2023 by police district				

Police District	Total persons stopped	Total persons arrested	Arrest rate (1)
Belfast City	7,057	550	8%
Lisburn & Castlereagh City	1,684	117	7%
Ards & North Down	2,007	59	3%
Newry, Mourne & Down	2,112	75	4%
Armagh City, Banbridge & Craigavon	2,476	138	6%
Mid Ulster	1,701	52	3%
Fermanagh & Omagh	1,629	54	3%
Derry City & Strabane	2,584	153	6%
Causeway Coast & Glens	1,044	65	6%
Mid & East Antrim	1,921	65	3%
Antrim & Newtownabbey	1,643	76	5%
Northern Ireland	25,858	1,404	5%

(1) Although the arrest rate can be used as an indicator of the effectiveness of a stop and search there are a number of other possible outcomes that could indicate a successful search, which are presented in Section 4.3 (Table 11).

Figure 3: Number of persons stopped and searched/questioned under all legislative powers per
1,000 population in each police district during July 2022 to June 2023



Police District	Persons stopped per 1,000 population <sup>(1)</sup>
Belfast City	20
Lisburn & Castlereagh City	11
Ards & North Down	12
Newry, Mourne & Down	12
Armagh City, Banbridge & Craigavon	11
Mid Ulster	11
Fermanagh & Omagh	14
Derry City & Strabane	17
Causeway Coast & Glens	7
Mid & East Antrim	14
Antrim & Newtownabbey	11
Northern Ireland	14

 Rates per 1,000 are calculated using NISRA's mid-2021 population estimates, the latest available data at police district level.

### 4.2 By age, gender and ethnicity

	Persons	stopped ar	nd searched/questi	oned	Р	ersons sub	sequently arrested	
Age Group (1,2)	Male	Female	Unknown/Other	Total	Male	Female	Unknown/Other	Total
12 and under	59	13	0	72	3	1	0	4
13 to 17	2,010	535	0	2,545	57	11	0	68
18 to 25	8,450	1,693	9	10,152	364	55	1	420
26 to 35	6,102	1,050	2	7,154	465	74	0	539
36 to 45	3,070	467	0	3,537	241	30	0	271
46 to 55	1,468	189	0	1,657	68	12	0	80
56 to 65	510	52	0	562	14	2	0	16
Over 65	145	22	0	167	5	0	0	5
Not specified	2	2	8	12	1	0	0	1
Total	21,816	4,023	19	25,858	1,218	185	1	1,404

 
 Table 6: Number of persons stopped and searched/questioned and subsequently arrested under all legislative powers during July 2022 to June 2023, by age and gender

(1) Age may be officer perceived.

(2) Figures are provided in the accompanying spreadsheet by single year of age for the 13 to 17 year group.

#### Table 7: Number of persons stopped and searched/questioned and subsequently arrested under all legislative powers during July 2022 to June 2023, by ethnicity

	Persons stopped and searched/questioned	Persons subsequently arrested
White	24,350	1,261
Irish Traveller (1)	373	47
Other Ethnic Group	425	40
Black	268	26
Asian	213	18
Mixed	122	6
Not specified	107	6
Total	25,858	1,404

(1) Ethnicity may be officer perceived. A degree of undercounting may exist for the Irish Traveller category as some Irish Travellers are likely to be categorised as White.

Table 8: Number of persons stopped and searched/questioned and subsequently arrested
during July 2022 to June 2023, by gender and power <sup>(1)</sup>

	Persons s	Persons stopped and searched/questioned <sup>(1)</sup>					Persons subsequently arrested <sup>(1,2)</sup>			
	Male	Female	Unknown / Other	Total	Male	Female	Unknown / Other	Total		
PACE	2,168	449	3	2,620	429	93	1	523		
Misuse of Drugs	15,114	3,031	9	18,154	736	92	0	828		
Firearms	61	6	0	67	17	1	0	18		
TACT S43	95	5	0	100	3	0	0	3		
TACT S43A	60	4	0	64	0	0	0	0		
TACT 47A	0	0	0	0	0	0	0	0		
JSA Section 21	692	162	1	855	5	0	0	5		
JSA Section 24	3,766	368	6	4,140	44	0	0	44		
Other	90	7	0	97	1	0	0	1		

(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned. Similarly, the sum of arrests will be greater than the total number of persons arrested. (2) Reason for arrest may not be linked to the initial reason of the stop and search.

			aye	e anu p	ower v					
		Persons stopped and searched/questioned								
	12 and under	13 to 17	18 to 25	26 to 35	36 to 45	46 to 55	56 to 65	Over 65	Not specified	Total
PACE	50	618	723	651	361	152	51	14	0	2,620
Misuse of Drugs Act	20	1,764	8,107	5,358	2,068	628	173	31	5	18,154
Firearms Order	0	16	21	20	6	3	1	0	0	67
TACT S43	0	0	10	15	25	32	11	7	0	100
TACT S43A	0	1	3	11	11	30	6	2	0	64
TACT 47A	0	0	0	0	0	0	0	0	0	0
JSA Section 21	0	31	220	182	161	163	76	20	2	855
JSA Section 24	1	110	1,083	956	939	686	264	96	5	4,140
Other	1	17	40	16	8	13	1	1	0	97

# Table 9: Number of persons stopped and searched/questioned during July 2022 to June 2023, by age and power <sup>(1)</sup>

(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.

(2) Age may be officer perceived.

(3) Figures are provided in the accompanying spreadsheet by single year of age for the 13 to 17 year group.

# Table 10: Percentage of persons stopped and searched/questioned in each age group by power duringJuly 2022 to June 2023

		Persons stopped and searched/questioned						
	12 and under	13 to 17	18 to 25	26 to 35	36 to 45	46 to 55	56 to 65	Over 65
PACE	69%	24%	7%	9%	10%	9%	9%	8%
Misuse of Drugs Act	28%	69%	79%	74%	58%	37%	30%	18%
Firearms Order	0%	1%	<1%	<1%	<1%	<1%	<1%	0%
Counter Terrorism (1)	1%	6%	13%	16%	32%	53%	61%	73%
Other	1%	1%	<1%	<1%	<1%	1%	<1%	1%
	100%	100%	100%	100%	100%	100%	100%	100%

(1) TACT S43, S43A and JSA S21 and S24.

(2) Age may be officer perceived.

(3) Percentages may not sum to 100% due to rounding.

### 4.3 Outcomes of stop and searches/questions

# Table 11: Principal outcome of persons stopped and searched/questioned under alllegislative powers during July 2022 to June 2023

Outcome	Number	%
Arrest	1,404	5%
Community Resolution	2,485	10%
Report to PPS	1,771	7%
Penalty Notice for Disorder	26	<1%
No Further Action Disposal	20,172	78%
Total	25,858	100%

(1) The outcome may not be linked to the initial reason of the stop and search.

(2) Percentages may not sum to 100% due to rounding.

	July to September	October to December	January to March	April to June	Total
PACE	628	869	584	539	2,620
Misuse of Drugs Act	4,684	4,788	4,296	4,386	18,154
Firearms Order	14	26	17	10	67
TACT S43	13	20	11	56	100
TACT S43A	7	17	9	31	64
TACT 47A	0	0	0	0	0
JSA Section 21	114	137	290	314	855
JSA Section 24	736	700	1,090	1,614	4,140
Other	9	24	43	21	97
Total <sup>(1)</sup>	6,205	6,581	6,340	6,971	26,097

### Table 12: Number of times all powers were used during July 2022 to June 2023 by quarter <sup>(1)</sup>

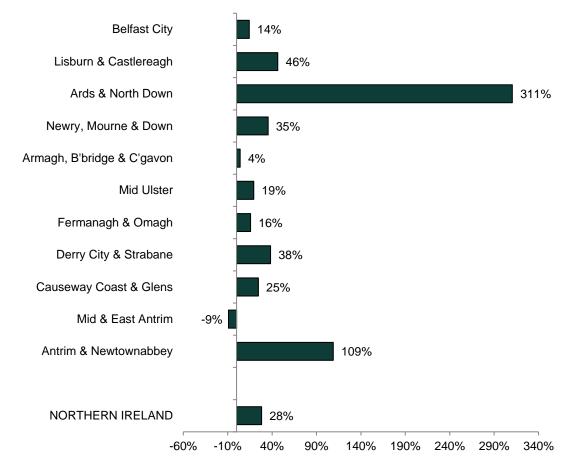
(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.

Police District	PACE	Misuse of Drugs	Firearms Order	TACT S43	TACT S43A	TACT 47A	JSA S21	JSA S24	Other
Belfast City	852	5,078	13	79	64	0	189	894	13
Lisburn & Castlereagh City	186	1,293	1	3	0	0	21	189	0
Ards & North Down	74	799	8	0	0	0	348	749	54
Newry, Mourne & Down	187	1,766	4	2	0	0	26	128	6
Armagh City, B'bridge & C'gavon	260	1,996	9	2	0	0	37	185	3
Mid Ulster	205	1,237	9	2	0	0	37	225	11
Fermanagh & Omagh	146	1,388	2	0	0	0	21	69	5
Derry City & Strabane	233	1,337	9	4	0	0	64	941	4
Causeway Coast & Glens	121	758	5	0	0	0	46	115	1
Mid & East Antrim	229	1,502	5	0	0	0	16	174	0
Antrim & Newtownabbey	127	1,000	2	8	0	0	50	471	0
Northern Ireland	2,620	18,154	67	100	64	0	855	4,140	97

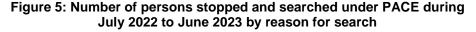
#### Table 13: Number of times all powers were used during July 2022 to June 2023 by police district <sup>(1)</sup>

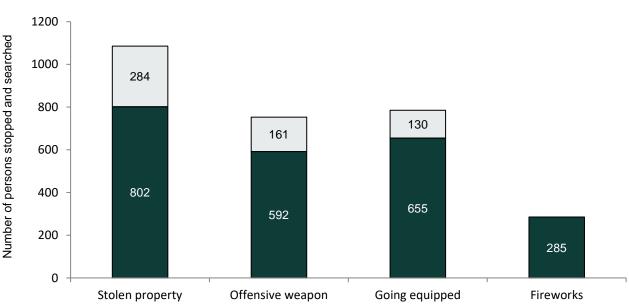
(1) As more than one legislative power can be used to stop and search/question a person, the sum of the powers used will be greater than the total number of persons stopped and searched/questioned.

### Figure 4: Percentage change in the use of all legislative powers by policing district during July 2022 to June 2023 compared to the previous 12 months



(1) The percentage change in the use of individual powers by policing district can be found in the accompanying spreadsheet.





■ Not Arrested □ Arrested

(1) As more than one reason can be used to stop and search a person, the sum of the reasons may be greater than the total number of persons stopped and searched under PACE.

(2) The reason for arrest may not be linked to the initial reason of the search.

### 7. Vehicles stopped and searched during the past 12 months

Vehicle searches include vehicle-only searches as well as those in which a vehicle was searched together with any persons in it. Therefore figures in Table 14 should not be added to other figures in this report to get the total number of stop and searches as this would result in the double counting of an occupant of a vehicle searched.

	July 2021 - June 2022	July 2022 - June 2023	Percentage change	
Legislation (2)	Number of vehicles stopped	Number of vehicles stopped		
PACE	492	481	-2%	
Misuse of Drugs Act	5,321	6,928	30%	
Firearms Order	27	29	7%	
TACT S43	29	64	121%	
TACT S43A	11	62	464%	
TACT 47A	0	0	-	
JSA Section 24	3,331	5,480	65%	
Other	24	47	96%	

### Table 14: Number of times each power was used to stop and search a vehicle duringJuly 2022 to June 2023 compared to the previous 12 months <sup>(1)</sup>

(1) As more than one legislative power can be used to stop and search a vehicle, the sum of the powers used will be greater than the total number of vehicles stopped and searched.

(2) JSA S21 is excluded from this table as it is a stop and question power.

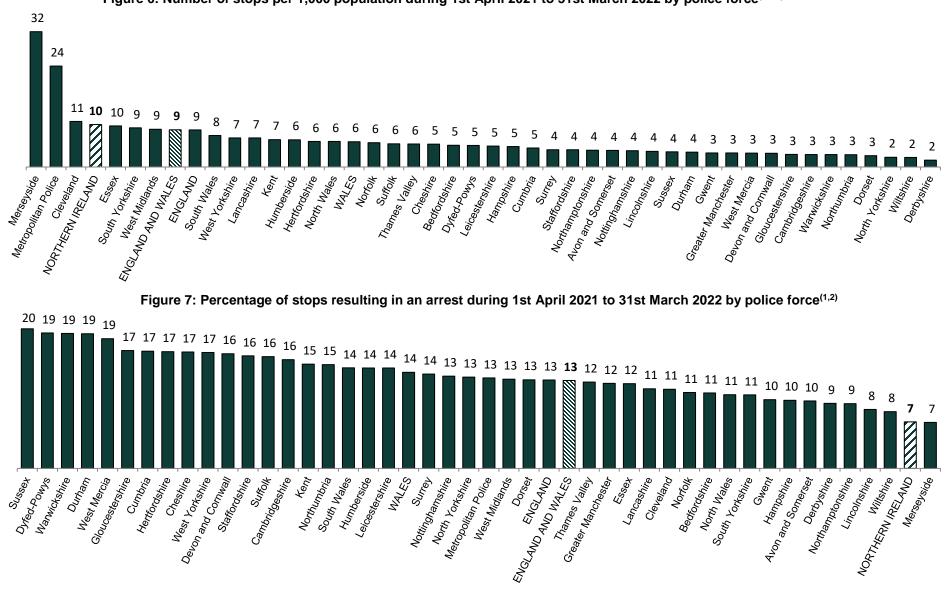


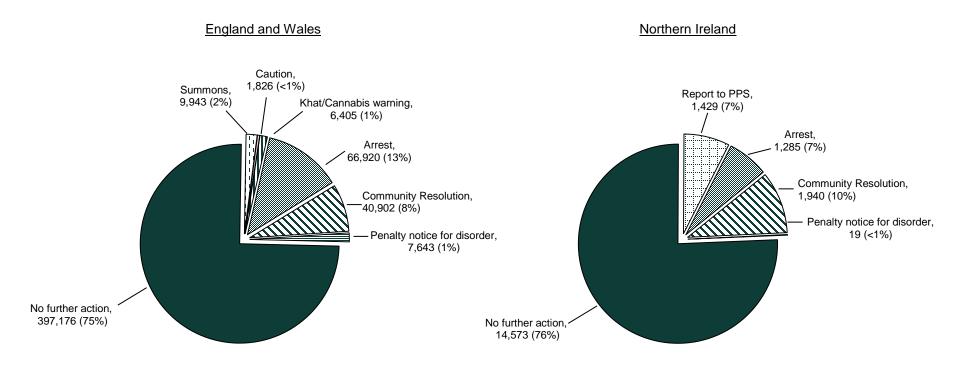
Figure 6: Number of stops per 1,000 population during 1st April 2021 to 31st March 2022 by police force<sup>(1,2,3)</sup>

(1) The latest data available for England and Wales is 2021/22 (Police powers and procedures, England and Wales, year ending March 2022). For comparability, the 2021/22 NI figures are also shown.

(2) In the interest of comparability, the NI figure excludes stops under JSA Section 21 and 24.

(3) Rates per 1,000 are calculated using NISRA's mid-2021 population estimates

### Figure 8: Principal outcome of stop and search during 1st April 2021 to 31st March 2022<sup>(1,2)</sup>



25 out of every 100 stops in England and Wales resulted in an outcome

#### 24 out of every 100 stops in Northern Ireland resulted in an outcome

(1) The latest data available for England and Wales is 2021/22 (Police powers and procedures, England and Wales, year ending March 2022). For comparability, the 2021/22 NI figures are also shown.

(2) In the interest of comparability, the NI figure excludes stops under JSA Section 21 and 24.

(3) England and Wales figures include vehicle only searches (3% of all searches). Northern Ireland figures do not.

(4) 'No further action' figures for England and Wales include voluntary attendance, verbal warning, seizure of property, guardian intervention and other action.

(5) Percentages may not sum to 100% due to rounding.

### 9. Background Notes

Further information on how these statistics are collated, reported and used is included in the Stop and Search User Guide which can be found <u>here</u>.

### 10.1 Persons, vehicles or both searched

Officers record if each stop and search involved (i) only a person, (ii) only a vehicle or (iii) both.

All of the statistics reported in this publication, except Table 14, are a count of persons stopped and searched, that is, those stops under (i) **plus** those stops under (iii). Table 14 presents the number of vehicles stopped and searched, that is, those stops under (ii) **plus** stops under (iii).

Therefore figures in Table 14 should not be added to other figures in this report to get the total number of stop and searches as this would result in the double counting of an occupant of a vehicle searched.

### 10.2 Stop and search legislation

The following table summarises the legislative powers available to a PSNI officer to perform a stop and search.

Legislation	What the police can search for
The Police and Criminal Evidence (Northern Ireland) Order 1989, Section 3	Stolen property, going equipped to steal, offensive weapons including a blade or point, fireworks.
Misuse of Drugs Act 1971, Section 23	Controlled drugs
Firearms (Northern Ireland) Order 2004, Section 53	Firearms
Justice and Security (Northern Ireland) Act 2007, Sections 21 and 24	Section 21 gives a police officer the authority to stop and question an individual to establish their identity and movements.
	Section 24 gives a police officer the authority to search for munitions and wireless apparatus. This can be done if (1) an officer has reasonable suspicion that he will find such items, or (2) he was authorisation from an ACC.
Terrorism Act 2000, Section 43 and 43A	Anything which may constitute evidence that the individual is a terrorist, where an officer must has reasonable suspicion of terrorism-related activity.
	Section 43 gives a police officer the authority to search an individual. Section 43A gives a police officer the authority to search a vehicle as well as any individual he reasonably suspects to be a terrorist.
Terrorism Act 2000, Section 47A	Anything which may constitute evidence that the individual is a terrorist, but an officer may not necessarily have reasonable suspicion of terrorism-related activity but the search must occur within an area authorised made by a senior police officer and where necessary confirmed by the Secretary of State.

The PSNI have a number of other legislative powers that give them the authority to carry out a stop and search. These are:

- Section 139B of the Criminal Justice Act 1988
- Schedule 5 to the Terrorism Prevention and Investigation Measures Act 2011
- Article 6 Crossbows (Northern Ireland) Order 1988
- Article 25 Wildlife (Northern Ireland) Order 1985
- Article 23B of The Public Order (Northern Ireland) Order 1987
- The Psychoactive Substances Act 2016.

These are less frequently used powers and are reported collectively under 'Other legislative powers' in this report.

Further information on these powers can be found at <u>legislation.gov.uk</u>.

### 10.3 Longer term trend comparability

An internal review was carried out to assess the PSNI's compliance with PACE legislation governing the recording of stop and searches under Articles 3-5. The review found that searches under the authority of a warrant and searches carried out after an arrest had been recorded, and subsequently reported, as searches under Articles 3–5 when in fact they are governed by other articles of PACE. In order to fully comply with PACE legislation and more accurately report the usage of stop and search powers, searches under the authority of a warrant and searches that have been carried out after an arrest have been excluded from the 2017/18 figures onwards. Figures reported for the period pre-2017/18 still contain such searches. The impact is an approximate 2.5% reduction in the total number of persons stopped and searched/questioned from 2017/18 onwards.